



# The Comprehensive Annual Financial Report

Hanover County, Virginia

For the year ended June 30, 2016

People, Tradition & Spirit





**COUNTY OF HANOVER, VIRGINIA**  
**Comprehensive Annual Financial Report**  
**For the Fiscal Year Ended**  
**June 30, 2016**



*Hanover: People, Tradition, and Spirit*

This document was prepared by the Department of Finance and Management Services, County of Hanover, Virginia, Post Office Box 470, 7496 County Complex Road, Hanover, Virginia 23069-0470. For additional information, contact Kathleen T. Seay, CPA, CISA, Director of Finance and Management Services, at (804) 365-6015 or by e-mail at [fms@co.hanover.va.us](mailto:fms@co.hanover.va.us). For information about the County, including the WEB-based version of this and other financial documents, refer to the County's web page at [www.hanovercounty.gov](http://www.hanovercounty.gov).



**COUNTY OF HANOVER, VIRGINIA**  
**Comprehensive Annual Financial Report**  
**For the Fiscal Year Ended June 30, 2016**

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# INTRODUCTORY SECTION

## BOARD OF SUPERVISORS

**AUBREY M. STANLEY, CHAIRMAN**  
BEAVERDAM DISTRICT

**ANGELA KELLY-WIECEK, VICE-CHAIRMAN**  
CHICKAHOMINY DISTRICT

**SEAN M. DAVIS**  
HENRY DISTRICT

**WAYNE T. HAZZARD**  
SOUTH ANNA DISTRICT

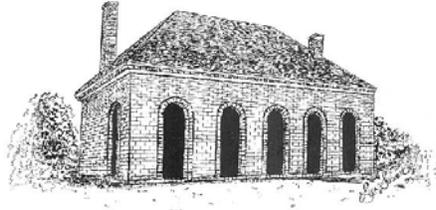
**W. CANOVA PETERSON**  
MECHANICSVILLE DISTRICT

**FAYE O. PRICHARD**  
ASHLAND DISTRICT

**SCOTT A. WYATT**  
COLD HARBOR DISTRICT

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**CECIL R. HARRIS, JR.**  
COUNTY ADMINISTRATOR



HANOVER COURTHOUSE

## HANOVER COUNTY

ESTABLISHED IN 1720

## FINANCE AND MANAGEMENT SERVICES DEPARTMENT

**KATHLEEN T. SEAY, CPA, CISA**  
DIRECTOR

P. O. BOX 470  
7496 COUNTY COMPLEX ROAD  
HANOVER, VA 23069

**SHELLY H. WRIGHT**  
BUDGET DIVISION DIRECTOR

**JACOB A. SUMNER**  
ACCOUNTING DIVISION DIRECTOR

**STEVEN K. RUSCH**  
PURCHASING DIVISION DIRECTOR

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November 8, 2016

The Honorable Members of the Board of Supervisors  
Citizens of the County  
County of Hanover, Virginia

Honorable Members of the Board of Supervisors and Residents of the County of Hanover:

We are pleased to submit to you the Comprehensive Annual Financial Report (CAFR) of the County of Hanover (the County) for the fiscal year ended June 30, 2016. The *Code of Virginia* requires that local governments publish, within six months of the close of each fiscal year, a complete set of financial statements presented in conformity with U.S. generally accepted accounting principles (GAAP) and audited in accordance with government auditing standards generally accepted in the United States of America by a firm of licensed certified public accountants. This CAFR has been prepared by the County's Department of Finance and Management Services in accordance with the standards of financial reporting as prescribed by the Governmental Accounting Standards Board (GASB) and the Auditor of Public Accounts of the Commonwealth of Virginia (APA).

This CAFR consists of management's representations concerning the finances of the County. Consequently, management assumes full responsibility for the completeness and fairness of presentation of the information presented in this financial report. To provide a reasonable basis for making these representations, management of the County has established a comprehensive internal control framework that is designed to ensure compliance with applicable laws and regulations and County policies, safeguard the County's assets, and compile sufficient reliable information for the preparation of the County's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the County's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and accurate, in all material respects, and presents fairly the financial position and results of operations of the various funds and component units of the County.

This CAFR is intended to provide informative and relevant financial information for the citizens of the County, the Board of Supervisors (the Board), investors, creditors and other interested readers. All are encouraged to contact the Department of Finance and Management Services with any comments or questions concerning this financial report.

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The County's financial statements have been audited by KPMG LLP, a firm of licensed certified public accountants. The independent auditors' responsibility is to express opinions on the County's financial statements based on their audit. The auditors conducted the audit in accordance with professional auditing standards, which require that the auditors plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit involves performing procedures to obtain evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to error or fraud. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

The independent auditors concluded, based upon the audit evidence they obtained, that there was a reasonable basis for forming and expressing unmodified opinions that the County's financial statements as of and for the fiscal year ended June 30, 2016 are fairly presented, in all material respects, in conformity with GAAP. The independent auditors' report on the financial statements is presented as the first component of the Financial Section of this financial report.

The independent audit of the financial statements of the County was part of a broader, federally mandated "Single Audit" designed to meet the requirements of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also report on the County's compliance with federal requirements for each major program as well as on internal control over compliance pursuant to the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, U.S. Office of Management and Budget *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The independent auditors' report on the Single Audit for the County is available in the Compliance Section of this financial report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The County's MD&A can be found immediately following the independent auditors' report on the financial statements.

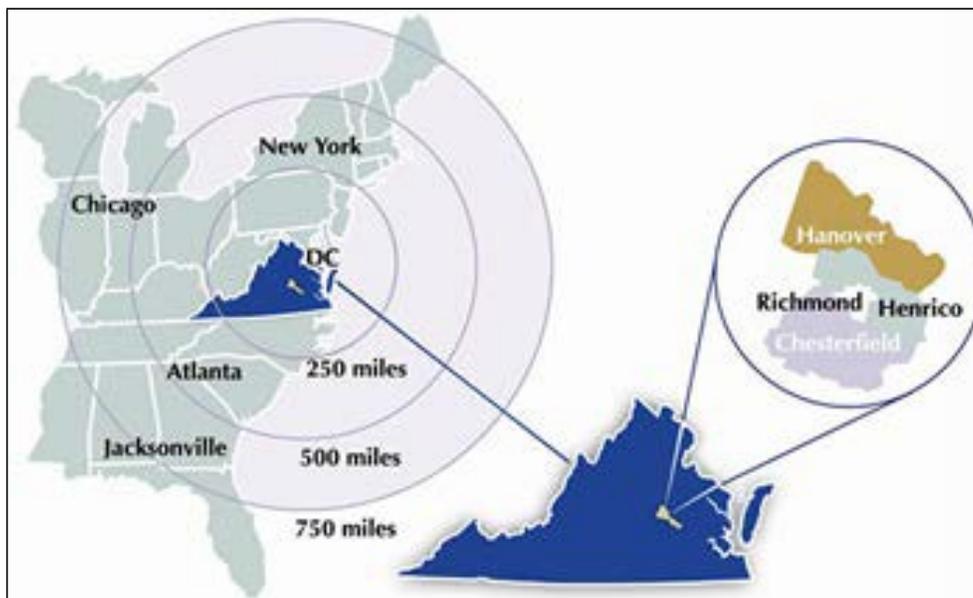
## **Profile of the County**

The County was formed on November 26, 1720, by the Virginia General Assembly in "An Act for dividing New Kent County." It is named for King George I of England, who, at the time he came to the throne, was Elector of Hanover in Germany. Two of the County's native sons, Patrick Henry and Henry Clay, distinguished themselves as orators, patriots and statesmen in the early history of this Country. Prior to English colonization in the seventeenth century, the Pamunkey Indians populated this area. The northern boundary, the Pamunkey River, carries their name and they maintain a reservation on the lower part of the river in neighboring King William County. The Town of Ashland is located in central Hanover County and was incorporated in 1858.

The County currently employs the traditional board form of county government with a county administrator. Policies governing the administration of the County are set by a seven-member Board of Supervisors, each elected from the County's seven magisterial districts. This body also has responsibility for appointing the County Administrator. The County has taxing powers subject to statewide restrictions and tax limits.

Located in central Virginia, Hanover County is a 90-minute drive south of the nation's capital, Washington D.C., and 15 minutes north of the Commonwealth's capital, Richmond. Hanover County is more than 470 square miles in area, and is strategically located in the northern Greater Richmond Region, which also includes the City of Richmond and the counties of Chesterfield and Henrico. Hanover is bordered by the counties of Caroline, King William, New Kent, Henrico, Goochland, Spotsylvania and Louisa and by the Pamunkey, North Anna and

Chickahominy Rivers. The South Anna River is also located in the County. Home of the internationally renowned Hanover tomato, the County offers an appealing blend of both historic houses and the latest new home developments, a nationally recognized suburban school system, and a resilient economy with a balance between residential, commercial, industrial and agricultural tax bases.



The offices of the Board of Supervisors, County Administrator, County Attorney, Commissioner of the Revenue, Treasurer, Registrar, and the departments of Human Resources, Finance and Management Services, Internal Audit, Assessor, Public Information, and Information Technology constitute the general government administration of the County. The elected and appointed officials, along with the staff of the various departments, implement the laws and policies of the County by developing and executing the procedures that are necessary to provide general support services to residents of the County.

The Court system is made up of the Circuit Court, General District Court, Magistrate, Juvenile and Domestic Relations Court, Clerk of the Circuit Court, Court Services, and Commonwealth's Attorney. The public safety operations of the County include the Sheriff, Pamunkey Regional Jail, Juvenile Court Services Unit, Community Corrections, Emergency Communications, Fire and Emergency Medical Services, Animal Control and Building Inspections.

Public Works administers capital projects of the County, maintains the stormwater management program, administers the State-sponsored erosion and sediment control law, and oversees solid waste management, the Cannery, the County Airport and the recycling service district operations. General Services provides property management of all County-owned, non-school related properties.

The Department of Social Services determines eligibility for public assistance programs, which are mandated by federal and State law and expenditures for services required by the Children's Services Act. The Community Services Board provides prevention, treatment, employment and support services for Hanover citizens and families with mental health, substance use and developmental disabilities. In addition, it provides adult services and supervised living services. Hanover is served by the Regional Health District of Hanover, Goochland, New Kent, and Charles City. Also included within human services expenditures is tax relief provided under the Tax Relief for the Elderly and Disabled Program.

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Parks and Recreation provides and promotes leisure services such as park activities, educational and hobby programs, senior citizen activities, youth programs, adult athletic leagues, bus tours, special events, and other activities for County residents in addition to maintenance of the County's grounds. The Pamunkey Regional Library provides public library service to the County through six branch libraries, and remote access to the library collection through the library's web site.

The Planning Department is responsible for the Comprehensive Plan, demographics, and the acceptance, review, and disposition of all land use and subdivision applications. The services of the Economic Development Department are designed to attract, retain, generate, and facilitate expansion of high quality business and industry resulting in a stable and diverse local economy and an improved standard of living for the residents of the County.

The County's Department of Public Utilities operates and maintains public water and sanitary sewer systems in the "Suburban Service Area" (the crescent-shaped area north of the Chickahominy River, generally between Route 1 and Creighton Road including the Town of Ashland), the Doswell area, the Route 33 area, and the Hanover Courthouse area. The County provides utility service to approximately 20,488 water and 19,929 wastewater customers.

The County provides education through its public school system administered by the Hanover County School Board (School Board) and promotes industry and commerce through the Economic Development Authority of Hanover County, Virginia (the EDA). In accordance with GASB pronouncements, these agencies have been classified as discretely presented component units in the accompanying financial statements because they are legally separate entities for which the County is financially accountable. The School Board administers the County's schools and administers its own appropriations within the categories defined by the *Code of Virginia*, but is fiscally dependent upon the County because the Board of Supervisors approves the budget, levies the necessary taxes to finance operations and issues debt to finance school capital projects. The Board of Supervisors also approves transfers between education funds, and appoints School Board members. The EDA has the power to issue tax-exempt industrial development revenue bonds on behalf of qualifying enterprises wishing to utilize that form of financing, as well as to finance County facilities. Those bonds do not constitute a debt or pledge of the faith and credit of the County or the EDA, but represent limited obligations of the EDA payable solely from the revenue and receipts derived from the projects funded with the proceeds.

The annual budget serves as the foundation of the County's financial planning and control. All agencies of the County generally submit requests for appropriation to the County Administrator on or before December 1<sup>st</sup> each year. The County Administrator uses these requests as the starting point for developing a proposed budget. The County Administrator then presents the proposed budget to the Board. The Board is required to hold a public hearing on the proposed budget and to adopt a final budget no later than June 30, the close of the County's fiscal year. The appropriated budget is prepared by fund, function (e.g., public safety), and department (e.g., Sheriff's office) with the budget appropriation resolution adopted by the Board of Supervisors placing legal restrictions on expenditures at the fund level.

The County's adopted budget policy also requires Board of Supervisors approval of any budget transfer between departments and all requests for supplemental appropriations. The School Board is authorized to transfer budgeted amounts within the school funds, with any transfer that increases total revenues requiring subsequent Board of Supervisors approval. Budget-to-actual comparisons are provided in this report for each governmental fund for which an appropriated annual budget has been adopted. For the General Fund, this comparison is presented at Exhibit 6 as part of the basic financial statements. A more detailed General Fund budget-to-actual comparison by department is presented at Exhibit 13, and budget-to-actual comparisons for other governmental funds with appropriated annual budgets are presented in the Supplementary Information subsection of this report.

## Factors Affecting Financial Condition

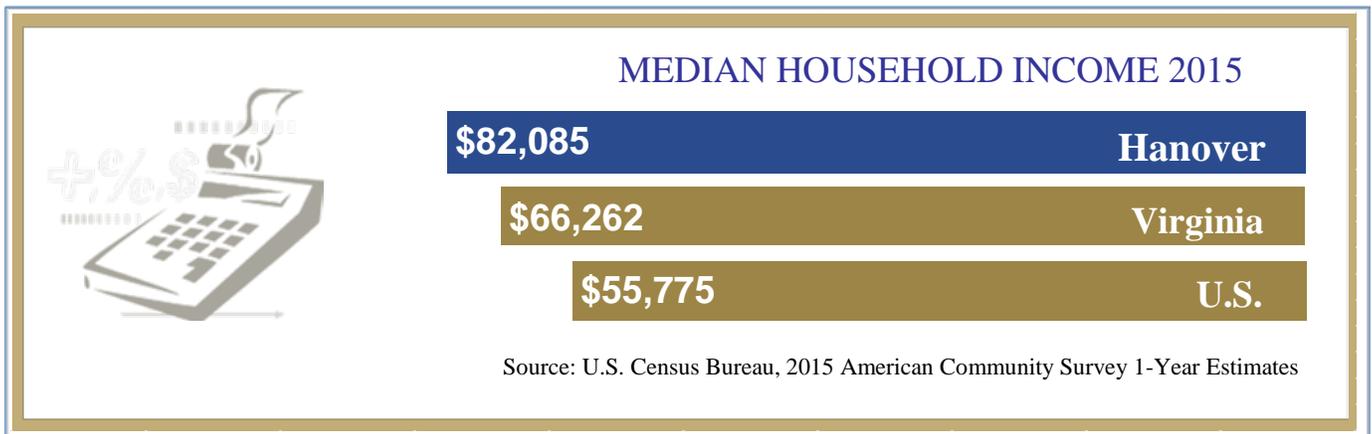
The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the County operates. Hanover County's municipal bond rating continues to be AAA from the rating agencies, Fitch, Moodys and Standard & Poor's. All three agencies noted the County's sound financial management, solid economic indicators, low debt burden and strong reserves in affirming the AAA rating.

### **Local Economy:**

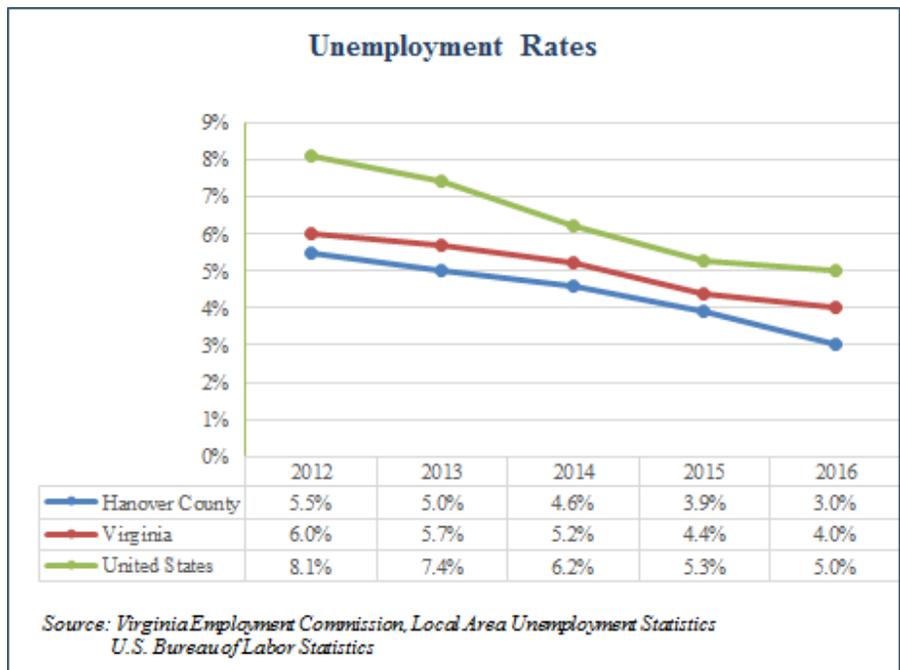
Based on its strategic location in the northern Greater Richmond region of the mid-Atlantic and its suburban/rural character, the County is an attractive location for businesses relocating or expanding and for developers interested in the opportunities in the area's residential and commercial markets. The County is primarily served by Interstates 95 and 295, with Interstate 95 connecting the County to the metropolitan Richmond area to the south and providing the passage to Washington, D.C. to the north. Interstate 295 connects the eastern and western portions of the County together and represents the northern "loop" around the Richmond metropolitan area.

Hanover County has remained in a favorable financial position due in large part to the financial strength and diversification of the County's business community, its low reliance on federal jobs or procurement, its low debt levels and growing property tax base.

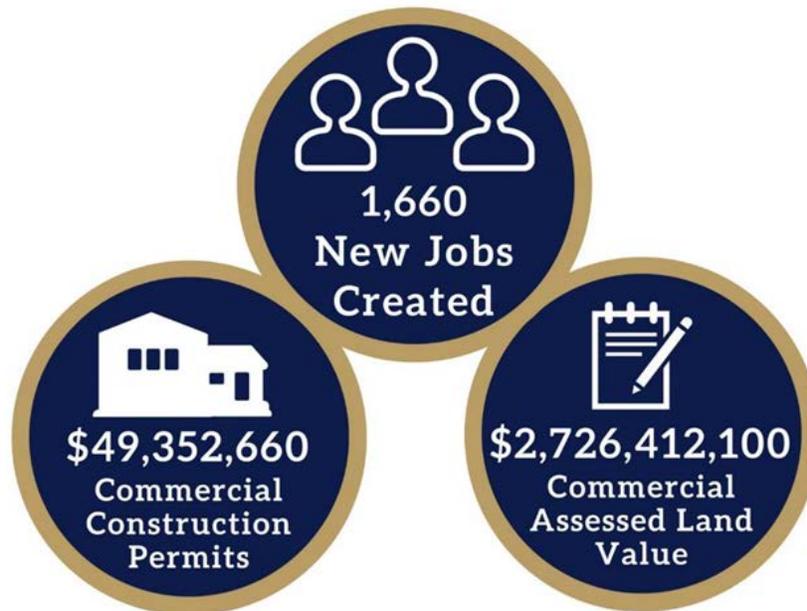
As the following chart illustrates, based on the most recent estimates available, Hanover enjoys a high per capita income and a median household income higher than the national and State averages. Comparatively, Hanover's per capita income of \$50,345 is consistent with the Commonwealth's \$50,105, while its median (mid-point) household income (shown below) is 23.9% above the Commonwealth's and 47.2% above the national average. In addition, the U.S. Census Bureau's estimate of Hanover's mean (average) household income of \$98,783 in 2015 is 9.1% above the Commonwealth's \$90,556 and 26.0% higher than the United States' of \$78,378.



The County also continues to attract and maintain diverse sectors of employment. Historically, the County's major employment sectors have been in retail, healthcare and construction. The County has benefited from the general stability each of these sectors has maintained in terms of each sector's percentage of total employment. This has contributed to Hanover's lowest unemployment rate since May 2008 and as illustrated in the chart comparably lower levels of unemployment than that of Virginia and the United States over the past five years.



Approximately 1,660 jobs were added bringing Hanover's job total to 55,000 this year. The County continues to target key industries poised for growth including: Professional Services, Advanced Manufacturing, Healthcare, Supply Chain and Logistics, and Destination Retail. Within these growth industries, Hanover specifically works to recruit those with higher wage jobs.



**Economic Development Update:**

This marked a successful year for increased business investment in Hanover County. In 2015, commercial construction permits were issued at approximately \$49.4 million. Hanover County is home to approximately 3,211 businesses with 21 recent business expansions. Below is a few examples of the recent developments.

Three key properties successfully completed the zoning process for greater than 500 acres of land through the Strategic Zoning Initiative allowing qualified land to be taxed on a deferred basis. These properties include Baldwin Gilman property (100 acres), Holland Cedar Lane property (118 acres) and Holland Axselle property (286 acres).

Existing Hanover businesses are expanding and investing back into the County. Porvair Filtration Group, a manufacturer of high-technology filtration systems for demanding applications, moved into a larger, 55,000-square-foot facility in Ashland as it looks to secure further sustainable growth. The new facility doubles the size of its manufacturing floor. It also provides larger office and meeting space for growth in research and development, engineering, sales and marketing and finance.

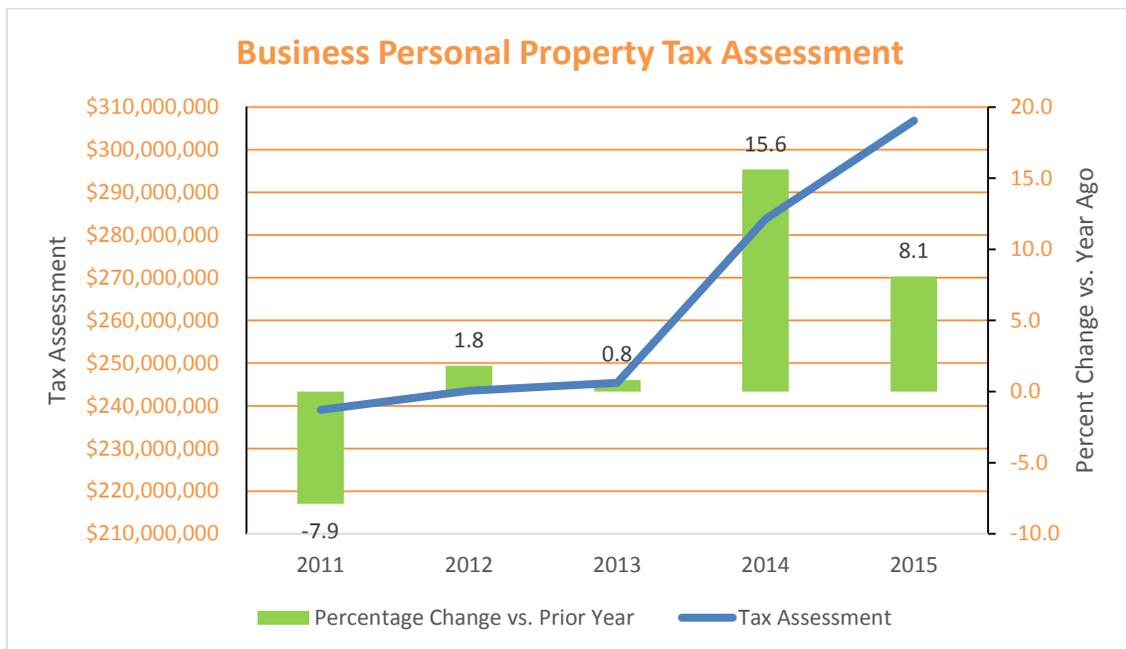
Anton Paar, a developer and manufacturer of highly accurate laboratory instruments and process measuring systems, expanded its U.S. headquarters in Ashland. In addition to adding jobs to the local economy, the USA headquarters recently completed a 30,000-square-foot, three-story, state-of-the-art facility. The addition doubles their space and provides the company an opportunity to invest in resources dedicated to improving the customer experience. In recent years, the company has experienced double digit sales growth and has added approximately 30 new jobs since 2015.

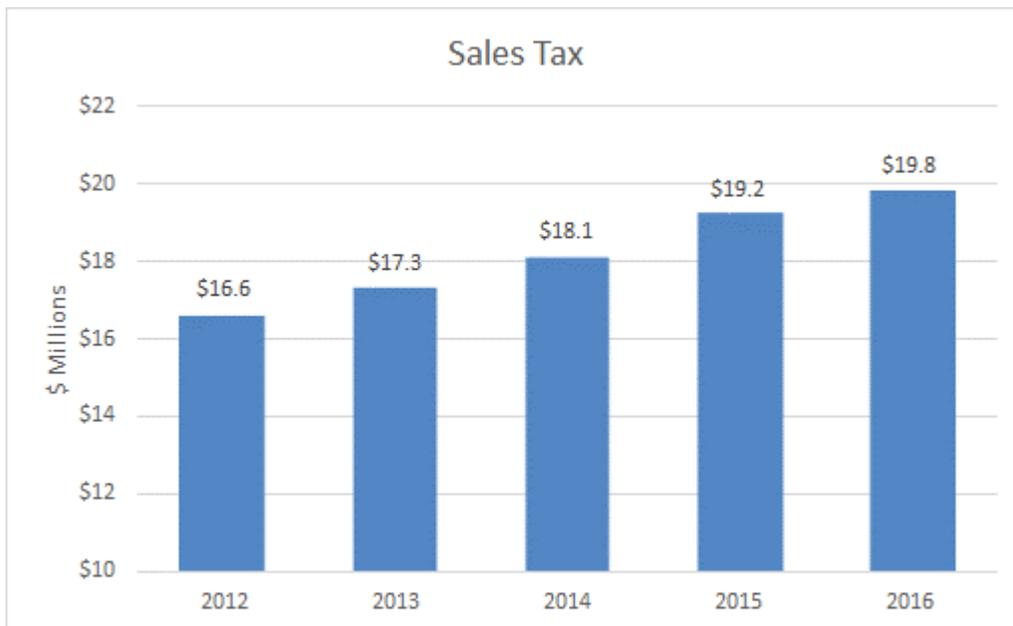
Hanover County approved a \$34 million bond resolution for Covenant Woods, an 86-acre retirement community located in Mechanicsville. The expansion will include new amenities, residences and community enhancements. When complete, the expansion will nearly double the number of Covenant Woods’ independent residences. Additionally, it will add approximately 30 new full-time jobs to Covenant Woods’ 285-member workforce – helping cement the company as one of Hanover County’s largest employers and biggest taxpayers.

Since 2009, Dominion Resources Innovation Center has been providing start-ups and early-stage companies with mentoring and business support services so that those ventures will become financially successful, high-growth companies creating local employment opportunities and community wealth for Hanover County. This year, DRIC moved into the 2,700-square-foot revamped former fire station on Duncan Street in Ashland. The new space features and open co-working space, private offices, basic wet labs and a conference room.

Additional information can be found at <http://www.hanovervirginia.com/news-events>.

As shown in the following charts, the health of our business community and our local economy continues to be demonstrated with steady increases in our business personal property tax assessments and taxable sales over a five year period





**Long-Term Financial Planning:**

The County has long been recognized as formulating detailed public plans for its long-term financial planning. Planning enables the County to appropriately analyze issues and initiatives, receive public comment during public hearings, and formulate desired service level plans and phase-in funding to attain desired goals over the long term. Primarily, these long-term financial plans include the Five-Year Capital Improvements Program and Five-Year Financial Plan:

- Capital Improvements Program (CIP): The CIP is the County’s plan for investing in facilities, equipment, and vehicles over the next five years, and includes those items with a unit cost greater than \$50,000. The fiscal year 2017 capital budget for County, School and Public Utility projects is \$47 million. The County’s budget policies recommend the use of “pay-as-you-go” CIP funding of 10% or more, to recognize the need to balance the use of debt with the use of other resources for funding. The fiscal year 2017 CIP includes 79% of “pay-as-you-go” funding (from non-debt sources).
- Five-Year Financial Plan: The County’s Five-Year Financial Plan represents the County’s effort to quantify the fiscal impacts of future needs, matched with a projection of General Fund resources available to meet those needs. Each year this plan is adopted by the Board of Supervisors, thereby indicating to the public the County’s expected tax rates, operating costs, capital improvements, debt service requirements, school allocations and service level plans. The plan is illustrated with detailed assumptions in the overview section of the budget document. Generally, the plan seeks to maintain or enhance all current budgetary objectives and Board-adopted initiatives.

**Relevant Financial Policies:**

The Hanover County Financial Policies are approved by the County Administrator and adopted by the Board of Supervisors. These policies apply to all County and School funds except the School Activity Funds as defined by the Department of Education. The financial policies address the methods for accounting, internal controls, procurement, revenues and grant management, guidelines for appropriate fund balance to maintain positive financial position as well as debt issuance and post-issuance compliance. The financial policies prescribe budget formulation and sound financial practices that include the adoption of a Five-Year Financial Plan and the Capital Improvements Program (CIP). Additionally, the Board has adopted a joint Deposit and Investment policy between the County and the Treasurer, Deferred Compensation 457(b) and 403(b) Plan Investment. These policies are periodically reviewed, with amendments approved by the Board, as necessary. To add clarification and more detail, most policies have associated regulations which are approved by the County Administrator.



### **Major Initiatives and Accomplishments:**

This year Hanover County Public Schools planned and implemented the first-ever Governor's Academy for Career and Technical Education, hosting 40 rising juniors and seniors from 22 counties at the University of Richmond. Hanover was **the first in the nation** to offer this.

In June 2016, the County entered a contract with Motorola for an upgrade to our emergency communications system. This is part of a regional effort that also included Henrico, Chesterfield, Richmond, Colonial Heights and the Regional Airport Commission. When completed, this new system will allow for more seamless communication between the jurisdictions and travelers in our area.

The new Courts Building is nearing completion. In fiscal year 2016, the County issued \$21.5M of bonds to finalize the financing of the new courthouse. The County's current courthouses were built 40 years ago and the space shortage which had been an issue for years was intensified when Hanover gained two additional courts in July 2013. This new courthouse will include a number of security improvements along with six courtrooms and office space for the Commonwealth's Attorney and Clerk of the Circuit Court and other related offices. The new courthouse will open to the public in January 2017.

Athletes from across the globe raced through Hanover County during the UCI Road World Championships. The top cyclists in the world competed in the Men's Elite Individual Time Trial beginning at Kings Dominion, racing south along Route 301 before taking the winding hills on Georgetown Road. The event was covered by more than 500 media outlets and was broadcast to more than 300 million global viewers.



Another focus of the Board was video streaming of its meetings. In the fall of 2016, the video streaming project began broadcasting Board meetings and Planning Commission meetings. Users can watch the meetings live online or go to the Board's page the next day to see the archived version. The Board room was upgraded with new cameras, lighting and sound systems and monitors.

## Awards and Acknowledgements

Hanover County continued to be recognized for excellence in operational and fiscal management during fiscal year 2016. The County's adopted mission (seen in the graphic below) is exemplified by the awards and acknowledgements noted in this section.



### **Planning Department**

The Hanover County Planning Department won both a 2016 National Association of Counties Achievement Award and a 2016 Virginia Association of Counties Achievement Award for the Strategic Zoning Initiative approved by the Board of Supervisors. The Strategic Zoning Initiative incentivizes property owners with land holdings in areas designated for commercial and industrial development to rezone for speculative commercial or industrial purposes, while deferring many of the costs normally associated with rezoning to later in the land development process. Implementation of this process change has resulted in rezoning more than 500 acres of land located in prime economic development corridors, with additional requests in process as of October 2016. This initiative involved the Department of Economic Development and County Administration as well as Planning and the Board of Supervisors.

### **Public Utilities**

Several wastewater plants operated by the Hanover County Department of Public Utilities received accolades as being among the peak performers in the nation. Three of Hanover County's wastewater treatment plants received the prestigious National Association of Clean Water Agency's Peak Performance Award. This award recognizes outstanding compliance with National Pollutant Discharge Elimination System permit requirements. The Ashland WWTP is a Platinum Award winner with 17 consecutive years of 100% permit compliance. The Totopotomoy WWTP is a Platinum Award winner with 11 years of 100% permit compliance. The Doswell WWTP is a Gold Award winner for 100% permit compliance in 2015. In addition to the awards received by Hanover's wastewater treatment plants, the Doswell Water Treatment Plant received an Excellence in Waterworks Operation Performance Award and a Fluoridation Quality Award from the Virginia Department of Health's Office of Drinking Water.

### **Sheriff's Office**

The Sheriff's Office was awarded its fifth consecutive international accreditation through the Commission on Accreditation for Law Enforcement Agencies (CALEA). Colonel David R. Hines, sheriff, was presented with his reaccreditation certificate at the Hanover County Board of Supervisors meeting on February 10, 2016, by Mr. Travis Parrish, CALEA Director of Client Services and Relations. "Our continued success in the accreditation process is a tribute to the professional men and women of the Hanover County Sheriff's Office and their commitment to excellence. It is also made possible by the tremendous support of the community we serve, as well as the exceptional partnerships we have developed over many years," said Colonel David R. Hines, sheriff. The Sheriff's Office had their on-site assessment on June 7-10, 2015, and was found in full compliance with 410 applicable standards. The Sheriff's Office first achieved international accreditation in 2003 and is dually accredited through CALEA and the Virginia Law Enforcement Professional Standards Commission (VLEPSC). Participating in both processes is voluntary.

### **Emergency Communications**

The Hanover Emergency Communications Center was approved as an Emergency Fire Dispatch Center of Excellence by the Board of Accreditation of the International Academies of Emergency Dispatch (IAED). Hanover Emergency Communications Center retained the distinguished honor of being the 14th Emergency Fire Dispatch Accredited Center in the world. An Accredited Center of Excellence (ACE) is the highest distinction in 9-1-1 emergency communication services. Hanover Emergency Communications Center also achieved re-accreditation for their continued compliance to the Fire Priority Dispatch System (FPDS) and the associated "20 Points of Excellence". The "20 Points of Excellence" encompass international practice standards of excellence for Emergency Fire Dispatch (EFD).

### **Finance and Management Services**

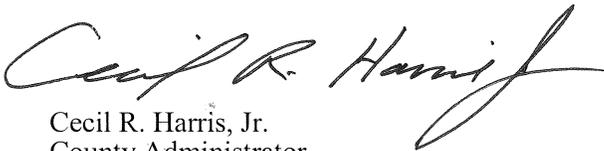
The Government Finance Officers Association (GFOA) awarded a **Certificate of Achievement for Excellence in Financial Reporting** to Hanover County for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2015. The County has received this prestigious award each fiscal year since 1985 (now 31 consecutive years). The Certificate of Achievement is the highest form of recognition in governmental accounting and financial reporting. Hanover County's CAFR was judged by an impartial panel to meet the high standards of the program including demonstrating a constructive "spirit of full disclosure" to clearly communicate its financial story and motivate potential users and user groups to read the CAFR. The GFOA is a non-profit professional association serving approximately 17,500 government finance professionals throughout North America.

The GFOA awarded a **Distinguished Budget Presentation Award** to Hanover County for its FY2016 budget. The County has received this prestigious award each fiscal year since 1990 (now 26 consecutive years). This award reflects the commitment of the governing body and staff to meeting the highest principles of governmental budgeting. In order to receive the budget award, Hanover County had to satisfy nationally recognized guidelines for effective budget presentation. These guidelines are designed to assess how well an entity's budget serves as a policy document; a financial plan; an operations guide; and a communications device.

initiatives, capital improvements program and changes in service levels. In addition, the website provides many other topics of interest to County residents and service providers, and provides an excellent forum to recognize outstanding employees and their accomplishments. While many of those accomplishments could also be highlighted in this report, the remainder of this financial report will focus on the County's fiscal year 2016 results of operations and on an analysis of the financial statements.

The preparation of this report would not have been possible without the efficient and dedicated services of the Department of Finance and Management Services. We would like to express our appreciation to all members of the department who assisted and contributed to the preparation of this report, especially the Accounting Division team for their important contributions. Credit also must be given to the Board for their unfailing support for maintaining high standards of professionalism in the oversight of the County's finances.

Respectfully submitted,



Cecil R. Harris, Jr.  
County Administrator



Kathleen T. Seay, CPA, CISA  
Director of Finance and Management Services



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**County of Hanover  
Virginia**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

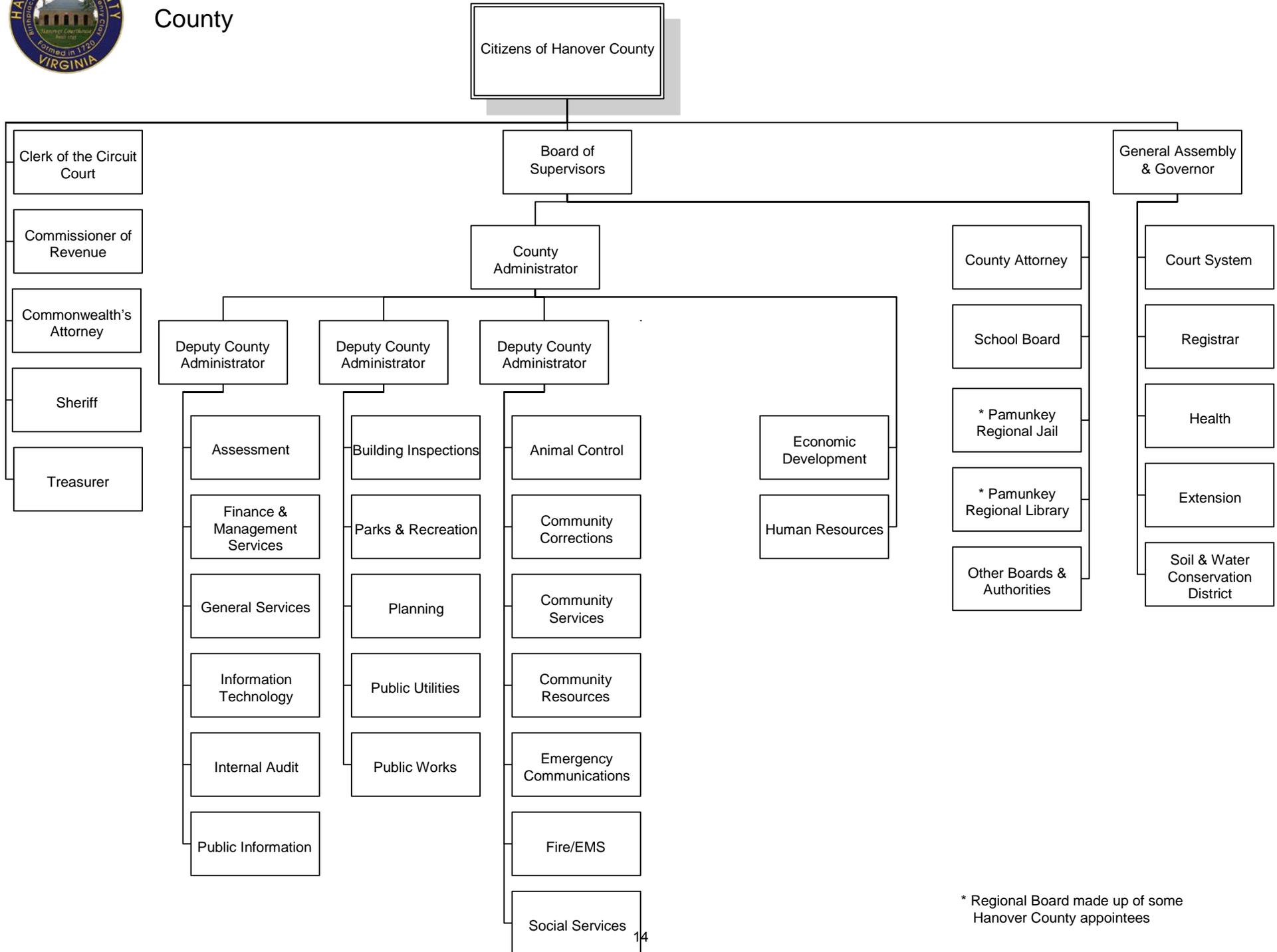
**June 30, 2015**

Executive Director/CEO



# Hanover County

## Organizational Chart June 30, 2016



\* Regional Board made up of some Hanover County appointees

**DIRECTORY OF PRINCIPAL OFFICIALS**  
**June 30, 2016**

Board of Supervisors

Aubrey M. Stanley, Chair  
Angela Kelly-Wiecek, Vice Chair  
Faye O. Prichard  
Scott A. Wyatt  
Sean Davis  
W. Canova Peterson  
Wayne T. Hazzard

Beaverdam District  
Chickahominy District  
Ashland District  
Cold Harbor District  
Henry District  
Mechanicsville District  
South Anna District

Constitutional Officers

Frank D. Hargrove, Jr.  
T. Scott Harris  
R. E. "Trip" Chalkley, III  
Colonel David R. Hines  
M. Scott Miller

Clerk of the Circuit Court  
Commissioner of Revenue  
Commonwealth's Attorney  
Sheriff  
Treasurer

County Administrative Officials

Cecil R. Harris, Jr.  
Sterling E. Rives, III  
John A. Budesky  
Frank W. Harksen, Jr.  
James P. Taylor  
Kathleen T. Seay

County Administrator  
County Attorney  
Deputy County Administrator  
Deputy County Administrator  
Deputy County Administrator  
Director of Finance & Management Services

School Board

Robert L. Hundley, Jr., Chair  
Susan (Sue) P. Dibble, Vice Chair  
Henry (Hank) C. Lowry, Jr.  
John F. Axselle, III  
Norman K. Sulser  
Marla G. Coleman  
Roger S. Bourassa

Chickahominy District  
South Anna District  
Ashland District  
Beaverdam District  
Cold Harbor District  
Henry District  
Mechanicsville District

School Administrative Officials

Dr. Michael B. Gill  
Terry S. Stone  
Jennifer E. Greif  
Mark J. Pasier  
Amanda L. Six

Superintendent of Schools  
Asst. Superintendent for Business and Operations  
Asst. Superintendent of Instructional Leadership  
Asst. Superintendent of Human Resources  
Director of Budget & Financial Reporting

## **FINANCIAL SECTION**



**KPMG LLP**  
Suite 2000  
1021 East Cary Street  
Richmond, VA 23219-4023

## **Independent Auditors' Report**

The Honorable Members of the Board of Supervisors  
County of Hanover, Virginia:

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Hanover, Virginia (the County) as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns* (Specifications), issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards and Specifications require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Hanover, Virginia, as of June 30, 2016, and the respective changes in financial position, and where applicable, cash flows thereof and the Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - General Fund for the year then ended in accordance with U.S. generally accepted accounting principles.

### ***Other Matters***

#### ***Required Supplementary Information***

U.S. generally accepted accounting principles require that Management's Discussion and Analysis on pages 20 through 30, and the Schedules of Required Supplementary information, including the Virginia Retirement System – Pension Plan – Primary Government Schedule of Changes in Net Pension Liability (Asset) and Related Ratios, Virginia Retirement System – Pension Plan – School Non-Professional Schedule of Changes in Net Pension Liability (Asset) and Related Ratios, Schedule of School Professional's Share of Net Pension Liability, Schedule of Employer Contributions, and Schedules of Funding Progress OPEB Trust and Virginia Retirement System – Health Insurance Credit Program, on pages 101 through 104 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Supplementary and Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying supplementary information listed as Other Supplementary Information in the Financial Section in the table of contents, and the Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), listed in the Compliance Section in the table of contents, and the Introductory Section and Statistical Section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Other Supplementary Information and the Schedule of Expenditures of Federal Awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain



additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Other Supplementary Information and the Schedule of Expenditures of Federal Awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The Introductory Section and Statistical Section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 8, 2016 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

KPMG LLP

November 8, 2016

## **County of Hanover, Virginia Management's Discussion and Analysis (Unaudited)**

As management of the County of Hanover, Virginia (the County), we offer readers of the financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended June 30, 2016. We encourage readers to consider this discussion and analysis in conjunction with our letter of transmittal in the Introductory Section of this report, and the County's basic financial statements which follow this discussion and analysis.

### **Financial Highlights**

- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows of resources at the close of fiscal year 2016 by \$366.3 million (*net position*). Of this amount, \$79.4 million (*unrestricted net position*) may be used to meet the County's ongoing obligations to citizens and creditors.
- The County's total net position increased by \$19.1 million, of which the governmental activities increased by \$11.7 million and business-type activities increased by \$7.3 million.
- As of the close of fiscal year 2016, the County's governmental funds reported combined ending fund balances of \$93.4 million, an increase of \$3.0 million from prior year. Of the \$93.4 million total, 73.1% (\$68.3 million) is available for spending in compliance with County policies (sum of *committed, assigned* and *unassigned fund balances*), while *nonspendable and restricted fund balances* were 26.9% or \$25.1 million of the total.
- The General Fund's unassigned fund balance increased from 12.6% to 13.0% of total General Fund revenues, which reflects an increase of \$1.8 million to \$28.2 million at June 30, 2016. This balance continues to meet and exceed the County's unassigned fund balance policy minimum of 10% of total General Fund revenues. In addition, the General Fund's assigned fund balance increased \$2.3 million to \$26.8 million at June 30, 2016. The \$2.3 million increase is the net of increases and decreases to amounts assigned for various purposes, including education, public works, economic development, the subsequent fiscal year's adopted budget, the subsequent five-year financial plan, capital projects, and other County services.
- The County's total debt increased by \$7.3 million (4.1%) to \$184.4 million during fiscal year 2016 due to principal payments on existing debt, refunding of existing debt, and the issuance of new debt totaling \$21.5 million.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

**Government-wide financial statements:** The *government-wide financial statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. The *statement of net position* presents information on all of the County's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the resulting difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of how the financial position of the County may be changing. Increases in net position may indicate an improved financial position; however, even decreases in net position may reflect a changing manner in which the County may have used previously accumulated funds.

The *statement of activities* presents information showing how the County's total net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal years (e.g., uncollected taxes and earned but unused vacation and sick leave).

Both of the government-wide financial statements distinguish functions of the County which are principally supported by taxes, intergovernmental revenues, and other non-exchange transactions (*governmental activities*) from other activities which are intended to recover all or a significant portion of their costs primarily through user fees charged to external parties (*business-type activities*). The governmental activities of the County include general government administration; judicial administration; public safety; public works; human services; parks, recreation and cultural; community development; education; and interest on long-term debt, as well as the County's self-insurance activities. The business-type activities consist of public utilities and the airport.

The government-wide financial statements (Exhibits 1 and 2) include not only the County itself (known as the *primary government*), but also a legally separate School Board and a legally separate Economic Development Authority for which the County is financially accountable. Financial information for these *component units* is reported separately from the financial information presented for the primary government itself.

**Fund financial statements:** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

With the exception of *internal service fund* activity, (described under *Proprietary Funds which follows*), **Governmental Funds** are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

During fiscal year 2016, the County maintained four individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, the County Improvements Fund, the Debt Service Fund, and the School Improvements Fund; all four of which are considered to be *major funds*. The County did not maintain any *nonmajor* governmental funds as of and for the year ended June 30, 2016. The governmental fund financial statements can be found at Exhibits 3 through 6 of this report.

The County maintains two different types of **Proprietary Funds**: enterprise and internal service. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide

financial statements. The County uses enterprise funds to account for its public utilities fund and its airport fund (a nonmajor fund). *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses an internal service fund to account for its healthcare and other postemployment benefit self-insurance activities. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the business-type activities in the government-wide financial statements, only in more detail. The proprietary fund financial statements can be found at Exhibits 7 through 9 of this report. Data for the internal service fund can also be found at Exhibits 7 through 9 of this report.

***Fiduciary funds*** are used to account for resources received and held in a fiduciary capacity for the benefit of individuals, private organizations, or other governments. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the County's own programs. However, the County is responsible for ensuring that fiduciary fund assets are used for their intended purposes. The County's fiduciary funds consist of an employee benefit trust fund, the Retiree Medical Benefits Trust Fund, and Agency Funds. The Retiree Medical Benefits Trust Fund is used to account for the receipt and disbursement of employer contributions and assets held in trust to provide healthcare benefits to retirees, and agency funds are used to report resources held in a purely custodial capacity for individuals, private organizations or other governments. The fiduciary fund financial statements can be found at Exhibits 10 and 11 of this report, while individual fund data for the agency funds can be found in the form of combining statements at Exhibits 17 and 18 of this report.

**Notes to the financial statements:** The notes to the financial statements provide additional information that is essential for a full understanding of the County's government-wide and fund financial statements.

**Other information:** In addition to the basic financial statements and accompanying notes thereto, this report also presents certain *schedules of required supplementary information* concerning the County's pension and other postemployment benefits to its current and future retirees. These schedules of required supplementary information can be found at Exhibit 12 of this report.

*Other supplementary information* is presented immediately following the required supplementary information at Exhibits 13 through 25 of this report. The County adopts an annual appropriated General Fund budget, for which a budgetary comparison statement has been provided to demonstrate compliance with this budget. This supplementary information can be found at Exhibit 13 of this report. The combining financial statements referred to earlier in connection with agency funds and individual fund statements and schedules are presented at Exhibits 14 through 25 of this report.

This report also contains a statistical section that supplements the basic financial statements by presenting detailed trend information, to assist the users to assess the economic condition of the County. We encourage our readers to review the statistical section, to better understand the County's operations, services and financial condition.

**Compliance Section:** Finally, this report contains a Compliance Section, including the County's Schedule of Expenditures of Federal Awards and related notes thereto, and the independent auditors' required reports on compliance and internal control.

## Financial Analysis of the County as a Whole

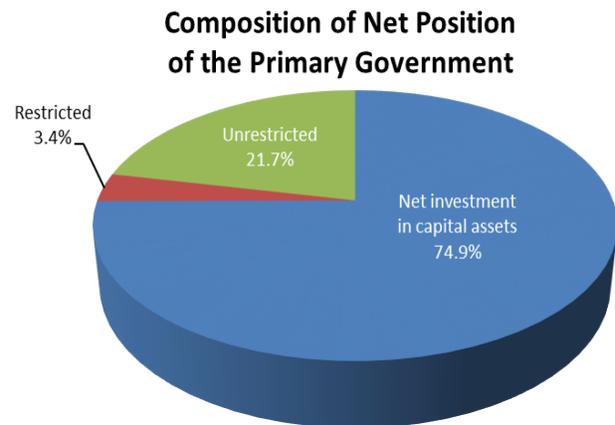
### Statement of Net Position

Table 1 summarizes the Statements of Net Position for the primary government as of June 30, 2016 and 2015:

Table 1	County of Hanover, Virginia Summary of Net Position (\$ in millions)					
	Governmental Activities		Business-type Activities		Total Primary Government	
	2016	2015	2016	2015	2016	2015
Current and other assets	\$ 181.0	171.1	30.6	27.2	211.6	198.3
Capital assets	224.4	210.5	217.0	215.7	441.4	426.1
Total assets	<u>405.4</u>	<u>381.6</u>	<u>247.6</u>	<u>242.9</u>	<u>653.0</u>	<u>624.5</u>
Deferred outflows of resources	8.2	8.4	1.6	1.6	9.8	10.0
Long-term liabilities outstanding	193.1	183.1	24.0	26.8	217.1	209.9
Other liabilities	19.2	15.2	2.2	1.9	21.4	17.1
Total liabilities	<u>212.3</u>	<u>198.3</u>	<u>26.2</u>	<u>28.7</u>	<u>238.5</u>	<u>227.0</u>
Deferred inflows of resources	57.2	59.4	0.8	0.9	58.0	60.3
Net position:						
Net investment in capital assets	77.8	73.6	196.6	192.6	274.4	266.2
Restricted	9.0	8.4	3.5	3.6	12.5	12.0
Unrestricted	57.3	50.3	22.1	18.7	79.4	69.0
Total net position	<u>\$ 144.1</u>	<u>132.3</u>	<u>222.2</u>	<u>214.9</u>	<u>366.3</u>	<u>347.2</u>

Changes in net position is a useful indicator of a County's financial position. Of interest, the County's assets exceeded liabilities by \$366.3 million at the close of fiscal year 2016, representing an increase of \$19.1 million from the net position at June 30, 2015.

As the following graph shows, by far the largest portion of the County's total net position (\$274.4 million, 74.9% of total) reflects its investment in capital assets (e.g., land, buildings, machinery, equipment and intangibles); less any related debt and deferred loss on refunding used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens, like water and wastewater services, schools, libraries, law enforcement, and fire and emergency medical services. Consequently, these assets are *not* available for future spending, as capital assets are generally not sold or otherwise disposed of during their useful life.



As also shown, an additional portion of the County's total net position (\$12.5 million, 3.4% of total) represents resources that are subject to external restrictions on how they may be used, including amounts restricted for capital projects, grant programs, debt covenants and postemployment healthcare benefits. The remaining balance of unrestricted net position (\$79.4 million, 21.7% of total) may be used to meet the County's ongoing obligations to citizens and creditors.

## Statement of Activities

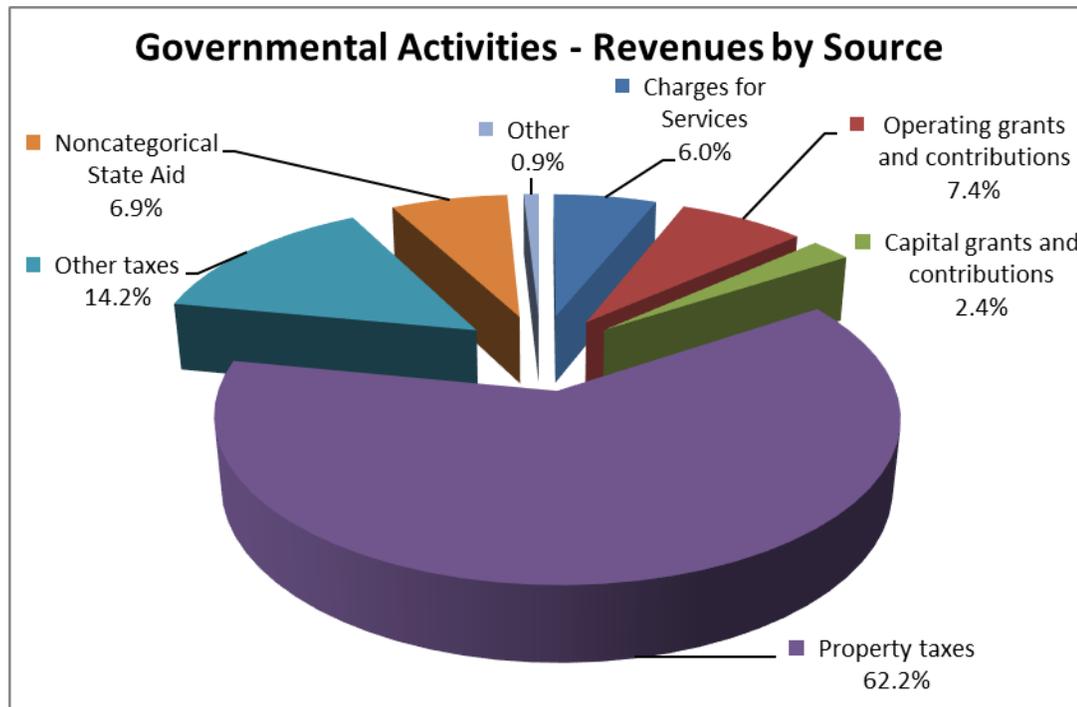
Table 2 summarizes the Statements of Activities of the primary government for the fiscal years ended June 30, 2016 and 2015:

Table 2	Governmental Activities		Business-type Activities		Total Primary Government	
	2016	2015	2016	2015	2016	2015
Revenues:						
Program revenues:						
Charges for services	\$ 13.5	13.9	30.7	24.1	44.2	38.0
Operating grants and contributions	16.6	16.1	-	-	16.6	16.1
Capital grants and contributions	5.3	6.2	3.3	8.8	8.6	15.0
General revenues:						
Property taxes	139.3	130.3	-	-	139.3	130.3
Other taxes	31.9	30.7	-	-	31.9	30.7
Noncategorical State aid	15.3	15.1	-	-	15.3	15.1
Grants and contributions	1.4	1.5	-	-	1.4	1.5
Other	0.6	0.3	0.1	0.1	0.7	0.4
Total revenues	223.9	214.1	34.1	33.0	257.9	247.1
Expenses:						
General government	14.6	14.1	-	-	14.6	14.1
Judicial administration	4.9	4.7	-	-	4.9	4.7
Public safety	53.7	51.6	-	-	53.7	51.6
Public works	14.6	15.1	-	-	14.6	15.1
Human services	21.2	20.4	-	-	21.2	20.4
Parks, recreation and cultural	6.2	6.1	-	-	6.2	6.1
Community development	5.1	4.7	-	-	5.1	4.7
Education	85.2	82.7	-	-	85.2	82.7
Interest on long-term debt *	6.6	6.0	-	-	6.6	6.0
Public utilities	-	-	26.3	26.3	26.3	26.3
Airport	-	-	0.6	0.7	0.6	0.7
Total expenses	212.1	205.4	26.9	27.0	239.0	232.4
(Decrease) Increase in net assets before transfers	11.8	8.7	7.2	6.0	19.0	14.7
Transfers	(0.0)	(0.1)	0.1	0.1	0.1	-
(Decrease) Increase in net position	11.8	8.6	7.3	6.1	19.1	14.7
Total net position - beginning of year	132.3	123.7	214.9	208.8	347.2	332.6
Total net position - end of year	\$ 144.1	132.3	222.2	214.9	366.3	347.2

\* For business-type activities, interest on long-term debt is included in the functional expense category.

**Governmental Activities:** The increase in net position attributable to the County's governmental activities totaled \$11.8 million for fiscal year 2016. Generally, net position changes are the result of the difference between revenues and expenses. Fiscal year 2016 revenues of \$223.9 million represent an increase of \$9.8 million, or 4.6% in comparison to the prior year, while expenses and transfers of \$212.2 million represent an increase of \$6.8 million, or 3.3% compared to the prior year.

The following chart illustrates the County's fiscal year 2016 governmental revenues by source as a percentage of total governmental revenues:



Taxes are the largest source of County revenues, totaling \$171.2 million for fiscal year 2016, an increase of \$10.2 million, or 6.3%, in comparison to fiscal year 2015. An increase in general property taxes of \$9.0 million, or 6.9% was largely attributable to higher than projected real property tax revenue resulting from increased assessed values. Sales tax revenue increased by \$0.7 million, or 3.6%. General property taxes totaled \$139.3 million for fiscal year 2016, and represent 81.4% of total taxes and 62.2% of all revenues.

Also in fiscal year 2016, \$35.4 million, or 15.8% of total revenues, consisted of program revenues, including \$13.5 million in charges for services, \$16.6 million of operating grants and contributions, and \$5.3 million of capital grants and contributions. General revenues, including \$15.3 million of noncategorical state aid and \$2.0 million of unrestricted grants and contributions and unrestricted investment earnings, accounted for the remaining revenues.

As shown in Table 2 and Table 3, the total expenses of all the County's governmental activities for fiscal year 2016 were \$212.2 million, which represents an increase of \$6.8 million, or 3.3% higher than fiscal year 2015. Increases in expenses for general government, judicial administration, public safety, human services, parks, recreation and cultural, community development, education expenses and interest on long term debt of \$0.5 million, \$0.2 million, \$2.1 million, \$0.8 million, \$0.1 million, \$0.4 million, \$2.5 million and \$0.6 million, respectively, were offset by decreases in public works of \$0.5 million. As the following chart indicates, education continues to be one of the County's largest programs and highest priorities, with education expenses totaling \$85.2 million in fiscal year 2016. Public safety and human services are also strategic focus areas and the County's second and third largest expenses, totaling \$53.7 million and \$21.2 million, respectively in fiscal year 2016.

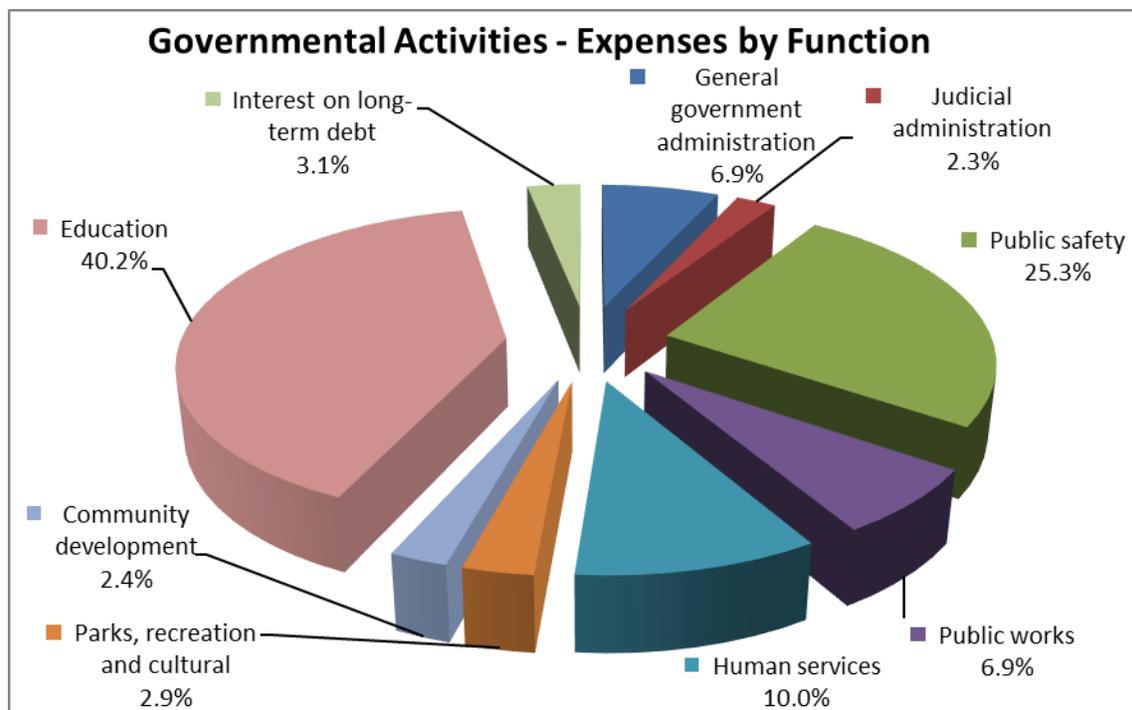


Table 3 presents the total cost of the County’s governmental activities by function, as well as the net cost of each function (total cost less fees generated by each function and program-specific intergovernmental aid) for the fiscal year ended June 30, 2016 and 2015:

Functions/Programs	Total Cost of Services		Net Cost of Services	
	2016	2015	2016	2015
General government	\$ 14.6	\$ 14.1	\$ 12.1	\$ 11.4
Judicial administration	4.9	4.7	2.2	2.0
Public safety	53.7	51.6	43.6	41.5
Public works	14.6	15.1	11.1	11.9
Human services	21.2	20.4	8.9	8.1
Parks, recreation and cultural	6.2	6.1	3.1	2.1
Community development	5.1	4.7	3.9	3.6
Education	85.2	82.7	85.2	82.7
Interest on long-term debt	6.6	6.0	6.6	5.8
<b>Total</b>	<b>\$ 212.1</b>	<b>\$ 205.4</b>	<b>\$ 176.7</b>	<b>\$ 169.1</b>

A portion of the \$212.2 million cost of the County’s governmental activities was paid by those who directly benefited from the programs (i.e., charges for services of \$13.5 million), and other governments and organizations that subsidized certain programs (i.e., operating and capital grants and contributions of \$21.9 million). These combined program revenues of \$35.4 million reduced the total fiscal year 2016 cost of services from \$212.1 million to the net cost of services of \$176.7 million. The net cost of services was covered by the County’s general revenues, consisting primarily of taxes and state aid.

**Business-type Activities:** Table 2 also summarizes the business-type activities. The County’s business-type activities consist of its Public Utilities water and wastewater treatment services and its airport

activities. The increase in the net position attributable to the County's business-type activities totaled \$7.3 million for fiscal year 2016.

Public Utilities revenues totaled \$33.4 million, of which \$24.5 million, or 73.4%, was generated from charges for services and user fees. Nonoperating capacity fee revenue increased to \$6.0 million from \$4.9 million last year, due to an increase in projects. Capital contributions increased \$0.3 million to \$2.7 million in 2016. Public Utilities expenses totaled \$26.3 million for fiscal year 2016 and 2015.

Airport operating revenues totaled \$207,288 in fiscal year 2016, compared to \$207,379 last year. The Airport's nonoperating revenues totaled to a loss of \$469 in fiscal year 2016, compared to \$102,558 in fiscal year 2015, while capital contributions increased by \$0.4 million due to federal and state grants. Airport nonoperating expenses were \$64,116 and \$68,024 in fiscal years 2016 and 2015, respectively.

## **Financial Analysis of the County's Funds**

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds:** The focus of the County's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the County's financing requirements. In addition, the County's *fund balance classifications* are useful to identify the extent to which the County's fund balances are constrained and how binding those constraints are.

As of the end of fiscal year 2016, the County's governmental funds reported combined ending fund balances of \$93.4 million (Exhibit 3), as compared to \$90.4 million at June 30, 2015, an increase of \$3.0 million. Of the \$93.4 million fiscal year 2016 fund balance, \$0.5 million is classified as *nonspendable* because it is invested in inventories and prepaid expenses and therefore is not in spendable form, \$24.5 million is classified as *restricted* to indicate that it can only be spent for specific purposes as stipulated by external resource providers (for example, through debt covenants, grant agreements, or by laws or regulations of other governments), \$0.5 million is classified as *committed* to indicate that it has been set aside for specific purposes by resolution of the County's Board of Supervisors, \$39.7 million is *assigned* to indicate that County administration has identified specific purposes for the use of those funds, and the remaining \$28.2 million is *unassigned*. Unassigned fund balances are technically available for any purpose, but are maintained at targeted levels in accordance with sound financial management practices.

The General Fund is the primary operating fund of the County (Exhibits 3 through 6). The General Fund's fund balance increased \$4.1 million (7.8%) during fiscal year 2016, to \$56.6 million, of which \$0.2 million is nonspendable, \$0.9 million is restricted, \$0.5 million is committed, \$26.8 million is assigned and \$28.2 million is unassigned. As one measure of the General Fund's liquidity, it is useful to compare the total of the County's committed, assigned and unassigned fund balances to total fund revenues. At the end of fiscal year 2016, the General Fund's committed, assigned and unassigned fund balances of \$55.5 million represents 25.6% of total General Fund revenues of \$216.7 million. In addition, General Fund's unassigned fund balance totaled \$28.2 million, up from \$26.4 million at the end of fiscal year 2015, which represents 13.0% of total General Fund revenues in 2016 and 12.6% in 2015, continuing to exceed the 10% minimum set by the County's fund balance policy. The \$4.1 million fiscal year 2016 increase in the General Fund's fund balance resulted from General Fund revenues of \$216.7 million less expenditures of \$185.9 million and other financing uses of \$26.7 million, as shown on Exhibit 4 to the financial statements.

The fund balance in the County Improvements Fund (Exhibit 4) increased by \$0.6 million to \$34.6 million during fiscal year 2016. The fund balance in the School Improvements Fund (Exhibit 4) decreased by \$1.6

million to \$1.9 million during fiscal year 2016. The fund balance in the Debt Service Fund (Exhibit 4) remained the same \$0.3 million in fiscal year 2016.

**Proprietary funds:** The County’s proprietary funds financial statements provide the same type of information presented in the business-type activities on the government-wide financial statements, as their basis of accounting is the same, but in more detail. Factors relating to the financial position and results of operations of the County’s Public Utilities System and Airport have been addressed in the discussion of the County’s business-type activities.

## General Fund Budgetary Highlights

General Fund budget amendments resulted in an increase of \$2.3 million, or 1.0% between the originally-adopted fiscal year 2016 budget appropriation for expenditures and transfers out and the final budget, with \$1.5 million of the increase resulting from reappropriation of fiscal year 2015 budget commitments for completion of ongoing projects in fiscal year 2016. Encumbered balances account for 46.9% of the total reappropriation.

The remaining \$0.8 million in budget amendments was funded primarily with federal grant funding and assigned fund balance. Significant amendments included Public Safety grants and capital projects for Parks and Recreation.

## Capital Assets and Debt Administration

**Capital assets:** The County’s investment in capital assets as of June 30, 2016, totals \$441.4 million, net of accumulated depreciation. This represents an increase of \$15.4 million, or 3.6% more than fiscal year 2015. Capital assets, net of accumulated depreciation, are illustrated in the following table:

	(\$ in millions)			
	Governmental	Business-type	Totals at June 30	
	Activities	Activities	2016	2015
Land	\$ 9.8	11.2	21.0	21.0
Intangible assets	1.1	-	1.1	0.9
Buildings	124.4	50.4	174.8	187.7
Improvements other than buildings	9.4	145.6	155.0	152.8
Machinery and equipment	35.3	5.3	40.6	40.5
Infrastructure	12.1	-	12.1	12.0
Construction in progress	32.3	4.5	36.8	11.2
Total	\$ 224.4	217.0	441.4	426.0

Major capital asset activity during fiscal year 2016 included the following:

- The costs of design and construction of a new courthouse facility totaling \$22.4 million, funded by the proceeds from issuance of Infrastructure and State Moral Obligation Revenue Bonds.
- The costs of completed water and wastewater infrastructure projects reported in the Public Utilities Fund totaling \$7.1 million, funded by water and sewer user fees and capacity fees.
- Developers’ contributions of water and wastewater lines totaled \$2.5 million.
- The costs of public safety improvements including a records management system, capital region radio system, and customer premise equipment 911 phone system upgrade totaling \$1.1 million, funded by general revenues and state grants.
- The costs of developing new financial and human resource systems totaling \$1.1 million, funded through general revenues.

- The costs of ambulance replacement, vehicle replacement, technology infrastructure, telecommunications upgrades and facility improvements totaling \$3.0 million, funded through general revenues.
- The costs of school facility improvements and equipment acquisition by the School Component Unit totaled \$3.0 million, funded by the proceeds from issuance of the County’s 2014A and 2015B General Obligation School Bonds, sold to the Virginia Public School Authority (VPSA) and County general revenues.

Additional information on the County’s capital assets and capital commitments can be found in notes IV.C and V.C to the financial statements.

**Long-term debt:** In the Commonwealth of Virginia, there is no State statute that limits the amount of general obligation debt a County may issue. However, with limited exceptions as described under General Obligation Bonds in Note IV.E to the accompanying financial statements, general obligation bonded indebtedness must be approved by voter referendum prior to issuance. In addition, the County’s Board of Supervisors and revenue bond covenants have established limits and coverage requirements with respect to long-term debt, and the County is in compliance with all debt policy limits and debt coverage requirements at June 30, 2016.

The following table illustrates the County’s outstanding debt at June 30, 2016:

	(\$ in millions)		
	Governmental Activities	Business-type Activities	Total
General obligation bonds	\$ 115.7	-	115.7
Revenue bonds	-	17.6	17.6
Infrastructure and state moral obligation bonds	43.9	-	43.9
Support agreement	3.8	3.7	7.5
Capital lease obligations	2.0	-	2.0
Total	\$ 165.4	21.3	186.7

Additional information on the County’s long-term debt can be found under *Financial Highlights* on the first page of this Management’s Discussion and Analysis, and in Note IV.E to the financial statements.

## **Economic Factors and Next Year’s Budgets and Rates**

During fiscal year 2016, Hanover County experienced positive trends in its economic indicators. The County’s revenues continue to slowly grow primarily due to higher real property assessed valuations. Total value of taxable property increased 7.1% in calendar year 2015 and 3.8% in calendar year 2016. Throughout fiscal year 2016, the County’s unemployment rate continued to show steady improvement over the prior year. In June 2016, the County’s unemployment rate was 3.0%, which was 0.9% improved (lower) than the same month a year ago, and which continues to compare favorably to the State’s average unemployment rate of 4.0% and the national average rate of 5.0%. Fiscal year 2016 showed positive and consistent revenue returns. Fiscal year 2017 is anticipated to continue those trends, particularly in the areas of real estate taxes and personal property taxes. Real estate taxes and personal property taxes are budgeted to increase 3.7% and 9.2%, respectively, from the 2015 to the 2016 budget. With these factors in mind, net of the use of \$10.3 million of prior year fund balance, the County’s adopted fiscal year 2017 General Fund budget was set at \$233.3 million, an increase of \$11.2 million or 5.0% in comparison to the fiscal year 2016 figure of \$222.1 million. The County closely monitors and forecasts its revenues on a continual basis, and incorporates any significant changes in its current and subsequent fiscal year’s budget plans in order to mitigate their impact and maintain the County’s sound financial condition.

The County recognizes the value of properly illustrating year-end assignments of fund balance. Accordingly, at June 30, 2016, the County has assigned \$10.3 million of fund balance in its General Fund to fund a portion of the fiscal year 2017 adopted General Fund budget. In this manner, the County is able to utilize and reinvest all or portions of positive budget-to-actual variances at the end of the current fiscal year as a source of funding for the succeeding fiscal year's budget, while also meeting the County's fund balance policy and assigning amounts as deemed necessary to meet future needs. Accordingly, the County has assigned \$2.6 million to fund future school budgets, \$3.8 million for economic development, \$2.0 million for public works projects, \$6.8 million to fund capital projects, and \$1.3 million to fund other specific purposes. All commitments and assignments of fund balance are illustrated in Note V.B to the accompanying financial statements.

County general property tax rates remained unchanged for calendar year 2016. In fiscal year 2016, Public Utilities' water and sewer user fees increased by 1% each.

### **Requests for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the County's financial condition and operations. Questions concerning any of the information provided in this report, or requests for additional financial information should be addressed to the Director of Finance and Management Services, County of Hanover, P.O. Box 470, Hanover, VA 23069.

# **BASIC FINANCIAL STATEMENTS**

**COUNTY OF HANOVER, VIRGINIA**  
Statement of Net Position  
June 30, 2016

**Exhibit 1**

	Primary Government			Component Units	
	Governmental	Business-type	Total	School Board	Economic Development Authority
	Activities	Activities			
<b>ASSETS</b>					
Current Assets:					
Pooled cash, cash equivalents and investments	\$ 99,342,577	22,094,741	121,437,318	13,227,696	38,103
Receivables (net of allowance for uncollectibles)	64,503,283	5,010,887	69,514,170	5,624,360	-
Prepaid expenses	487,327	-	487,327	412,198	-
Support agreement receivable	-	-	-	-	1,985,000
Inventories	221,923	-	221,923	72,051	-
Total current assets	164,555,110	27,105,628	191,660,738	19,336,305	2,023,103
Noncurrent Assets:					
Pooled cash, cash equivalents and investments - restricted	16,442,950	3,486,303	19,929,253	-	-
Support agreement receivable	-	-	-	-	5,280,000
Net pension asset - restricted	-	-	-	570,015	-
Capital assets (net of accumulated depreciation):					
Land	9,850,563	11,187,305	21,037,868	7,400,682	-
Intangible assets	1,073,366	-	1,073,366	-	-
Buildings	124,412,359	50,390,430	174,802,789	90,678,675	-
Improvements other than buildings	9,437,918	145,668,646	155,106,564	8,219,178	-
Machinery and equipment	35,258,119	5,284,070	40,542,189	7,063,171	-
Infrastructure	12,071,355	-	12,071,355	-	-
Construction in progress	32,324,993	4,510,610	36,835,603	1,327,742	-
Total capital assets, net	224,428,673	217,041,061	441,469,734	114,689,448	-
Total noncurrent assets	240,871,623	220,527,364	461,398,987	115,259,463	5,280,000
Total assets	405,426,733	247,632,992	653,059,725	134,595,768	7,303,103
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
Deferred loss on refunding	2,316,031	1,092,705	3,408,736	-	-
Pension contributions after measurement date	5,902,375	481,080	6,383,455	13,909,317	-
Total deferred outflows of resources	8,218,406	1,573,785	9,792,191	13,909,317	-
<b>LIABILITIES</b>					
Current Liabilities:					
Accounts payable	8,053,499	1,823,666	9,877,165	1,315,053	-
Incurred but not reported self-insurance claims	2,420,887	-	2,420,887	-	-
Accrued liabilities	4,488,469	228,078	4,716,547	16,392,508	-
Accrued bond interest	2,579,792	221,239	2,801,031	-	-
Unearned revenue	1,670,934	-	1,670,934	106,716	-
Current portion of bonds payable	12,921,107	1,260,260	14,181,367	-	1,985,000
Current portion of capital lease obligations	99,476	-	99,476	-	-
Current portion of compensated absences	4,871,628	425,815	5,297,443	1,493,039	-
Current portion of liability for landfill closure and postclosure costs	74,887	-	74,887	-	-
Current portion of support agreement	692,852	1,354,793	2,047,645	-	-
Total current liabilities	37,873,531	5,313,851	43,187,382	19,307,316	1,985,000
Noncurrent Liabilities:					
Bonds payable	146,625,837	16,321,354	162,947,191	-	5,280,000
Capital lease obligations	1,883,191	-	1,883,191	-	-
Compensated absences	2,062,403	152,295	2,214,698	3,777,122	-
Other post-employment benefit obligations	753,547	-	753,547	-	-
Deposits	-	542,699	542,699	-	-
Capacity fee credits	-	57,099	57,099	-	-
Liability for landfill closure and postclosure costs	1,851,953	-	1,851,953	-	-
Support agreement	3,152,073	2,368,317	5,520,390	-	-
Net pension liability	18,160,669	1,515,923	19,676,592	160,089,000	-
Total noncurrent liabilities	174,489,673	20,957,687	195,447,360	163,866,122	5,280,000
Total liabilities	212,363,204	26,271,538	238,634,742	183,173,438	7,265,000
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred revenue	50,036,480	-	50,036,480	-	-
Pension investment experience	4,470,528	373,169	4,843,697	10,406,085	-
Change in actual and proportionate share of pension contributions	-	-	-	4,174,000	-
Difference between expected and actual experience	2,676,966	223,453	2,900,419	2,715,425	-
Deferred gain on refunding	-	154,846	154,846	-	-
Total deferred inflows of resources	57,183,974	751,468	57,935,442	17,295,510	-
<b>NET POSITION</b>					
Net investment in capital assets	77,813,118	196,617,097	274,430,215	114,689,448	-
Restricted for:					
Grant programs	894,106	-	894,106	181,307	-
Capital projects	8,096,954	-	8,096,954	-	-
Debt covenants	-	3,486,303	3,486,303	-	-
Pension	-	-	-	570,015	-
Unrestricted (deficit)	57,293,783	22,080,371	79,374,154	(167,404,633)	38,103
Total net position	\$ 144,097,961	222,183,771	366,281,732	(51,963,863)	38,103

The accompanying notes to the financial statements are an integral part of the financial statements.

COUNTY OF HANOVER, VIRGINIA

Exhibit 2

Statement of Activities

For the Year Ended June 30, 2016

Function/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position			Component Units	
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		School Board	Economic Development Authority	
					Governmental Activities	Business-type Activities			Total
<b>Primary government:</b>									
Governmental activities:									
General governmental administration	\$ 14,579,237	1,687,666	817,563	-	(12,074,008)	-	(12,074,008)	-	-
Judicial administration	4,968,826	1,049,789	1,591,689	97,291	(2,230,057)	-	(2,230,057)	-	-
Public safety	53,695,056	4,664,786	5,139,241	284,311	(43,606,718)	-	(43,606,718)	-	-
Public works	14,580,033	1,106,528	21,532	2,357,613	(11,094,360)	-	(11,094,360)	-	-
Human services	21,222,733	3,338,548	9,005,821	-	(8,878,364)	-	(8,878,364)	-	-
Parks, recreation and cultural	6,189,937	480,162	-	2,579,934	(3,129,841)	-	(3,129,841)	-	-
Community development	5,094,822	1,204,089	-	-	(3,890,733)	-	(3,890,733)	-	-
Education	85,215,836	-	-	12,058	(85,203,778)	-	(85,203,778)	-	-
Interest on long-term debt	6,611,846	-	-	-	(6,611,846)	-	(6,611,846)	-	-
Total governmental activities	212,158,326	13,531,568	16,575,846	5,331,207	(176,719,705)	-	(176,719,705)	-	-
Business-type activities:									
Public Utilities	26,302,409	30,524,162	-	2,670,547	-	6,892,300	6,892,300	-	-
Airport	627,311	207,288	-	611,665	-	191,642	191,642	-	-
Total business-type activities	26,929,720	30,731,450	-	3,282,212	-	7,083,942	7,083,942	-	-
Total primary government	\$ 239,088,046	44,263,018	16,575,846	8,613,419	(176,719,705)	7,083,942	(169,635,763)	-	-
<b>Component Units:</b>									
School Board	\$ 173,539,270	6,593,078	97,315,362	-	-	-	-	(69,630,830)	-
Economic Development Authority	323,716	192,576	-	-	-	-	-	-	(131,140)
Total component units	\$ 173,862,986	6,785,654	97,315,362	-	-	-	-	(69,630,830)	(131,140)
General revenues:									
Taxes:									
General property taxes					139,280,061	-	139,280,061	-	-
Sales taxes					19,886,580	-	19,886,580	-	-
Utility taxes					6,726,388	-	6,726,388	-	-
Recordation taxes					2,431,061	-	2,431,061	-	-
Other					2,835,584	-	2,835,584	-	-
Noncategorical State aid					15,322,281	-	15,322,281	-	-
Grants and contributions not restricted to specific programs					1,416,225	-	1,416,225	-	-
Payment from Hanover County					-	-	-	77,221,410	-
Unrestricted investment earnings					582,027	188,316	770,343	1,288	-
Transfers					(10,361)	60,361	50,000	(50,000)	-
Total general revenues and transfers					188,469,846	248,677	188,718,523	77,172,698	-
Change in net position					11,750,141	7,332,619	19,082,760	7,541,868	(131,140)
Total net position - beginning					132,347,820	214,851,152	347,198,972	(59,505,731)	169,243
Total net position - ending					\$ 144,097,961	222,183,771	366,281,732	(51,963,863)	38,103

The accompanying notes to the financial statements are an integral part of the financial statements.

COUNTY OF HANOVER, VIRGINIA

Exhibit 3

Governmental Funds

Balance Sheet

June 30, 2016

	Capital Funds			Debt Service	Total Governmental Funds
	General	County Improvements	School Improvements		
<b>ASSETS</b>					
Pooled cash, cash equivalents and investments	\$ 53,960,759	24,230,966	1,883,756	332,856	80,408,337
Receivables (net of allowances for uncollectibles)	62,692,653	978,564	-	-	63,671,217
Prepaid Expenditures	-	290,107	-	-	290,107
Inventories	221,923	-	-	-	221,923
Pooled cash, cash equivalents and investments - restricted	-	16,023,765	419,185	-	16,442,950
Total assets	<u>\$ 116,875,335</u>	<u>41,523,402</u>	<u>2,302,941</u>	<u>332,856</u>	<u>161,034,534</u>
<b>LIABILITIES, DEFERRED INFLOWS AND FUND BALANCES</b>					
Liabilities:					
Accounts payable	1,945,683	5,633,112	383,462	-	7,962,257
Accrued liabilities	2,905,824	1,260,496	29,342	-	4,195,662
Unearned revenue	231,311	-	-	-	231,311
Total liabilities	<u>5,082,818</u>	<u>6,893,608</u>	<u>412,804</u>	<u>-</u>	<u>12,389,230</u>
Deferred Inflows:					
Deferred revenue	55,212,480	-	-	-	55,212,480
Fund Balances:					
Nonspendable	221,923	290,107	-	-	512,030
Restricted	894,106	22,877,811	786,361	-	24,558,278
Committed	500,000	-	-	-	500,000
Assigned	26,794,234	11,461,876	1,103,777	332,856	39,692,743
Unassigned	28,169,774	-	-	-	28,169,774
Total fund balances	<u>56,580,037</u>	<u>34,629,794</u>	<u>1,890,138</u>	<u>332,856</u>	<u>93,432,825</u>
Total liabilities, deferred inflows and fund balances	<u>\$ 116,875,335</u>	<u>41,523,402</u>	<u>2,302,942</u>	<u>332,856</u>	

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	\$ 224,428,673
Receivables on the statement of net position that do not provide current financial resources are not reported in the funds.	5,856,137
Postemployment healthcare benefits represent irrevocable payments made to the Retiree Medical Benefits Trust and VRS for retiree healthcare benefits. The liability is reported in the statement of net position as a noncurrent liability and as expenditures in the funds when made.	(753,547)
The Self-Insurance Fund is an Internal Service Fund used by management to charge the costs of health insurance to individual funds. The assets and liabilities of the Self-Insurance Fund are included in governmental activities in the statement of net position.	15,038,829
Long-term liabilities, including bonds payable and accrued interest are not due and payable in the current period and, therefore, are not reported in the funds.	(176,815,199)
Deferred loss on refunding does not provide current financial resources and, therefore, is not reported in the funds.	2,316,031
GASB Statement No. 68 requires the recognition of net pension liability and deferred inflows and outflows related to pensions. These amounts do not use current financial resources and are not reported in the funds.	
Net pension liability	(18,160,669)
Pension investment experience	(4,470,528)
Difference between expected and actual experience	(2,676,966)
Pension contributions after measurement date	5,902,375
Total net position of governmental activities	<u>\$ 144,097,961</u>

The accompanying notes to the financial statements are an integral part of the financial statements.

COUNTY OF HANOVER, VIRGINIA

Exhibit 4

Governmental Funds

Statement of Revenues, Expenditures and Changes in Fund Balances

For the Year Ended June 30, 2016

	General	County Improvements	School Improvements	Debt Service	Total Governmental Funds
<b>REVENUES</b>					
Revenue from local sources:					
General property taxes	\$ 137,857,061	-	-	-	137,857,061
Other local taxes	31,879,613	-	-	-	31,879,613
Permits, privilege fees and regulatory licenses	2,143,668	-	-	-	2,143,668
Fines and forfeitures	1,002,872	-	-	-	1,002,872
Revenues from use of money and property	1,151,319	97,291	12,058	-	1,260,668
Charges for services	6,599,321	1,165,296	-	-	7,764,617
Miscellaneous	860,366	15,324	-	-	875,690
Recovered costs	3,539,942	-	-	-	3,539,942
Revenue from the Commonwealth	27,963,017	1,455,746	-	-	29,418,763
Revenue from the Federal government	3,693,395	2,579,934	-	253,933	6,527,262
Total revenues	<u>216,690,574</u>	<u>5,313,591</u>	<u>12,058</u>	<u>253,933</u>	<u>222,270,156</u>
<b>EXPENDITURES</b>					
General governmental administration	14,139,866	2,660,056	-	-	16,799,922
Judicial administration	5,136,073	22,531,607	-	-	27,667,680
Public safety	52,201,056	2,521,801	-	-	54,722,857
Public works	9,513,631	4,860,854	-	-	14,374,485
Human services	21,640,679	-	-	-	21,640,679
Parks, recreation and cultural	5,811,108	304,899	-	-	6,116,007
Community development	5,120,515	-	-	-	5,120,515
Education	72,304,898	-	4,025,812	-	76,330,710
Debt service:					
Principal retirement	-	-	-	12,477,200	12,477,200
Interest and fiscal charges	-	-	-	6,811,762	6,811,762
Debt issuance costs	-	-	-	289,742	289,742
Total expenditures	<u>185,867,826</u>	<u>32,879,217</u>	<u>4,025,812</u>	<u>19,578,704</u>	<u>242,351,559</u>
Excess (deficiency) of revenues over (under) expenditures	<u>30,822,748</u>	<u>(27,565,626)</u>	<u>(4,013,754)</u>	<u>(19,324,771)</u>	<u>(20,081,403)</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	-	5,277,090	2,400,000	19,035,029	26,712,119
Transfers out	(26,722,480)	-	-	-	(26,722,480)
Issuance of general obligation bonds	-	21,215,258	-	289,742	21,505,000
Premium on general obligation bonds issued	-	1,634,711	-	-	1,634,711
Total other financing sources (uses)	<u>(26,722,480)</u>	<u>28,127,059</u>	<u>2,400,000</u>	<u>19,324,771</u>	<u>23,129,350</u>
Net change in fund balances	<u>4,100,268</u>	<u>561,433</u>	<u>(1,613,754)</u>	<u>-</u>	<u>3,047,947</u>
Total fund balances - beginning	<u>52,479,769</u>	<u>34,068,361</u>	<u>3,503,892</u>	<u>332,856</u>	<u>90,384,878</u>
Total fund balances - ending	<u>\$ 56,580,037</u>	<u>34,629,794</u>	<u>1,890,138</u>	<u>332,856</u>	<u>93,432,825</u>

The accompanying notes to the financial statements are an integral part of the financial statements.

**COUNTY OF HANOVER, VIRGINIA****Exhibit 5**

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances  
of Governmental Funds to the Statement of Activities  
For the Year Ended June 30, 2016

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Net change in fund balance - total governmental funds	\$ 3,047,947
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.</p>	
Capital Outlays	30,947,021
Depreciation Expense	(8,002,973)
<p>Tenancy in Common (see note IV. C.) - Under Virginia law, the County has a tenancy in common for School Board Component Unit capital assets for which the County is obligated to repay outstanding "on-behalf" bonds. Under the tenancy in common, the County reports the net book value of School Board Component Unit capital assets in the amount of the outstanding principal balance of "on-behalf" bonds at year end, net of unspent bond proceeds. This amount is the decrease in the net book value of School Board Component Unit capital assets reported by the County for the fiscal year, which resulted primarily from a decrease in school construction activity during the fiscal year, and results in a decrease in net position reported by the County (primary government) on the statement of activities.</p>	
	(8,948,542)
<p>Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds (e.g., tax receivable accrual).</p>	
	1,648,672
<p>The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.</p>	
Debt Issued, Net of Issuance Costs	(23,139,711)
Repayment of Debt Principal	12,477,200
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.</p>	
	306,617
<p>Pension contributions reported as expenditures in the fund statements are reported as deferred outflows of resources on the statement of net position. Pension expenses reported on the statement of activities do not use current financial resources and are not reported in the funds.</p>	
Pension contributions after measurement date	5,902,375
Pension expenses	(2,673,546)
<p>An internal service fund is used by management to charge the costs of self-insurance to individual funds. The change in internal service fund net position is reported with governmental activities.</p>	
	185,081
Change in net position of governmental activities	<u>\$ 11,750,141</u>

The accompanying notes to the financial statements are an integral part of the financial statements.

**COUNTY OF HANOVER, VIRGINIA**

**Exhibit 6**

General Fund

Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Budget Basis  
For the Year Ended June 30, 2016

	Budgeted Amounts		Actual Amounts Budget Basis	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Revenue from local sources:				
General property taxes	\$ 136,653,100	136,653,100	137,857,061	1,203,961
Other local taxes	31,773,520	31,773,520	31,879,613	106,093
Permits, privilege fees and regulatory licenses	2,032,000	2,032,000	2,143,668	111,668
Fines and forfeitures	1,143,600	1,143,600	1,002,872	(140,728)
Revenues from use of money and property	699,800	699,800	1,151,319	451,519
Charges for services	6,536,450	6,610,414	6,599,321	(11,093)
Miscellaneous	898,200	777,050	860,366	83,316
Recovered costs	3,355,331	3,579,963	3,539,942	(40,021)
Revenue from the Commonwealth	28,637,454	28,705,629	27,963,017	(742,612)
Revenue from the Federal government	3,190,989	3,474,807	3,693,395	218,588
Total revenues	214,920,444	215,449,883	216,690,574	1,240,691
<b>EXPENDITURES</b>				
General governmental administration	14,263,285	14,913,283	14,436,626	476,657
Judicial administration	5,090,883	5,333,744	5,150,206	183,538
Public safety	52,716,501	53,774,186	52,298,445	1,475,741
Public works	9,777,899	10,117,675	9,786,757	330,918
Human services	23,726,744	24,222,295	21,679,351	2,542,944
Parks, recreation and cultural	5,895,213	5,905,972	5,865,330	40,642
Community development	5,131,947	5,329,149	5,154,898	174,251
Education	77,000,000	76,950,000	72,304,898	4,645,102
Nondepartmental	1,754,154	624,096	-	624,096
Total expenditures - budgetary basis	195,356,626	197,170,400	186,676,511	10,493,889
Less encumbrances at June 30, 2016	-	-	(808,685)	808,685
Total expenditures	195,356,626	197,170,400	185,867,826	11,302,574
Excess of revenues over expenditures	19,563,818	18,279,483	30,822,748	12,543,265
<b>OTHER FINANCING USES</b>				
Transfers out	26,695,818	27,203,108	26,722,480	480,628
Total other financing uses	26,695,818	27,203,108	26,722,480	480,628
Net change in fund balance	(7,132,000)	(8,923,625)	4,100,268	13,023,893
Fund balances - beginning	7,132,000	52,479,769	52,479,769	
Fund balances - ending	\$ -	43,556,144	56,580,037	13,023,893

The accompanying notes to the financial statements are an integral part of the financial statements.

COUNTY OF HANOVER, VIRGINIA

Exhibit 7

Proprietary Funds  
Statement of Net Position  
June 30, 2016

	Business-type Activities -			Governmental Activities - Internal Service Fund
	Enterprise Funds			
	Public Utilities	Non-major Airport	Total	
<b>ASSETS</b>				
Current Assets:				
Pooled cash, cash equivalents and investments	\$ 21,277,409	817,332	22,094,741	18,934,240
Receivables (net of allowances for uncollectibles)	4,887,293	123,594	5,010,887	383,239
Prepaid expenses	-	-	-	197,220
Total current assets	26,164,702	940,926	27,105,628	19,514,699
Noncurrent Assets:				
Pooled cash, cash equivalents and investments - restricted	3,486,303	-	3,486,303	-
Capital assets:				
Land	6,417,136	4,770,169	11,187,305	-
Buildings and system	85,801,191	3,669,137	89,470,328	-
Improvements other than buildings	246,265,675	8,154,569	254,420,244	-
Machinery and equipment	13,727,356	33,857	13,761,213	-
Construction in progress	3,176,774	1,333,836	4,510,610	-
Less accumulated depreciation	(150,321,838)	(5,986,801)	(156,308,639)	-
Total capital assets (net of accumulated depreciation)	205,066,294	11,974,767	217,041,061	-
Total noncurrent assets	208,552,597	11,974,767	220,527,364	-
Total assets	234,717,299	12,915,693	247,632,992	19,514,699
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred loss on refunding	1,092,705	-	1,092,705	-
Pension contributions after measurement date	472,047	9,033	481,080	-
Total deferred outflows of resources	1,564,752	9,033	1,573,785	-
<b>LIABILITIES</b>				
Current Liabilities:				
Accounts payable	1,742,073	81,593	1,823,666	91,242
Incurred but not reported self-insurance claims	-	-	-	2,420,887
Accrued liabilities	224,023	4,055	228,078	292,807
Accrued bond interest	189,682	31,557	221,239	-
Advance premiums	-	-	-	1,670,934
Current portion of bonds payable	1,178,371	81,889	1,260,260	-
Current portion of compensated absences	417,780	8,035	425,815	-
Current portion of support agreement	1,354,793	-	1,354,793	-
Total current liabilities	5,106,722	207,129	5,313,851	4,475,870
Noncurrent Liabilities:				
Bonds payable	15,160,830	1,160,524	16,321,354	-
Compensated absences	147,129	5,166	152,295	-
Deposits	542,699	-	542,699	-
Capacity fee credits	57,099	-	57,099	-
Support agreement	2,368,317	-	2,368,317	-
Net pension liability	1,487,800	28,123	1,515,923	-
Total noncurrent liabilities	19,763,874	1,193,813	20,957,687	-
Total liabilities	24,870,596	1,400,942	26,271,538	4,475,870
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pension investment experience	366,246	6,923	373,169	-
Difference between expected and actual experience	219,308	4,145	223,453	-
Deferred gain on refunding	154,846	-	154,846	-
Total deferred inflows of resources	740,400	11,068	751,468	-
<b>NET POSITION</b>				
Net investment in capital assets	185,884,743	10,732,354	196,617,097	-
Restricted for debt covenants	3,486,303	-	3,486,303	-
Unrestricted	21,300,009	780,362	22,080,371	15,038,829
Total net position	\$ 210,671,055	11,512,716	222,183,771	15,038,829

The accompanying notes to the financial statements are an integral part of the financial statements.

COUNTY OF HANOVER, VIRGINIA

Exhibit 8

Proprietary Funds

Statement of Revenues, Expenses and Changes in Fund Net Position

For the Year Ended June 30, 2016

	Business-type Activities - Enterprise Funds			Governmental Activities -
	Non-major		Total	Internal Service Fund
	Public Utilities	Airport		
<b>OPERATING REVENUES</b>				
Revenue from use of money and property	\$ -	207,288	207,288	-
Charges for services	24,031,990	-	24,031,990	32,475,325
Capacity fees	54,038	-	54,038	-
Recovered cost	-	-	-	156,254
Miscellaneous	446,851	-	446,851	-
Total operating revenues	24,532,879	207,288	24,740,167	32,631,579
<b>OPERATING EXPENSES</b>				
Personnel services	4,611,616	84,096	4,695,712	40,021
Fringe benefits	1,542,333	23,880	1,566,213	7,754
Pension expense	(253,019)	(4,892)	(257,911)	-
Health care claims and benefits	-	-	-	31,830,161
Contractual services	5,406,694	42,219	5,448,913	73,467
Internal services	1,366,500	-	1,366,500	-
Other charges	3,870,957	17,229	3,888,186	648,345
Depreciation	9,122,456	400,194	9,522,650	-
Total operating expenses	25,667,537	562,726	26,230,263	32,599,748
Operating income (loss)	(1,134,658)	(355,438)	(1,490,096)	31,831
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Nonoperating revenues:				
Capacity fees - nonoperating	5,991,283	-	5,991,283	-
Gain (loss) on sale of property	-	(469)	(469)	-
Interest income	188,316	-	188,316	153,250
Total nonoperating revenues	6,179,599	(469)	6,179,130	153,250
Nonoperating expenses:				
Interest expense and fiscal charges	634,872	64,116	698,988	-
Total nonoperating expenses	634,872	64,116	698,988	-
Net nonoperating revenues-senior debt	5,544,727	(64,585)	5,480,142	153,250
Income (loss) before capital contributions	4,410,069	(420,023)	3,990,046	185,081
Capital contributions	2,670,547	611,665	3,282,212	-
Transfers in	-	60,361	60,361	-
Change in fund net position	7,080,616	252,003	7,332,619	185,081
Total fund net position- beginning	203,590,439	11,260,713	214,851,152	14,853,748
Total fund net position - ending	\$ 210,671,055	11,512,716	222,183,771	15,038,829

The accompanying notes to the financial statements are an integral part of the financial statements.

COUNTY OF HANOVER, VIRGINIA

Exhibit 9

Proprietary Funds

Statement of Cash Flows

For the Year Ended June 30, 2016

	Business-type Activities -			Governmental Activities - Internal Service Fund
	Enterprise Funds			
	Public Utilities	Non-major Airport	Total	
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers and users	\$ 24,427,977	207,288	24,635,265	-
Receipts from interfund services provided	-	-	-	32,358,922
Payments to suppliers and service providers	(11,809,876)	(57,043)	(11,866,919)	(56,884)
Payments to employees	(4,639,340)	(105,525)	(4,744,865)	(47,775)
Claims and benefits paid	-	-	-	(32,305,524)
Net cash provided by (used in) operating activities	7,978,761	44,720	8,023,481	(51,261)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Transfers from other funds - operating	-	60,361	60,361	-
Net cash provided by noncapital financing activities	-	60,361	60,361	-
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Intergovernmental revenue received - capital grants	122,899	454,807	577,706	-
Capacity fees received	5,924,714	-	5,924,714	-
Issuance of refunding bonds	8,263,731	-	8,263,731	-
Payments to refunding bonds escrow agent	(8,169,191)	-	(8,169,191)	-
Acquisition and construction of capital assets	(7,720,902)	(533,228)	(8,254,130)	-
Principal payments on revenue bonds and support agreement debt	(2,376,830)	(77,883)	(2,454,713)	-
Interest payments on revenue bonds	(913,813)	(66,094)	(979,907)	-
Net cash (used) by capital and related financing activities	(4,869,392)	(222,398)	(5,091,790)	-
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Interest received	188,316	-	188,316	153,250
Net cash provided by investing activities	188,316	-	188,316	153,250
Net increase in cash and cash equivalents	3,297,685	(117,317)	3,180,368	101,989
Pooled cash, cash equivalents and investments at beginning of year	21,466,027	934,649	22,400,676	18,832,251
Pooled cash, cash equivalents and investments at end of year	\$ 24,763,712	817,332	25,581,044	18,934,240
<b>Reconciliation of operating income (loss) to net cash provided by operating activities:</b>				
Operating income (loss)	\$ (1,134,658)	(355,438)	(1,490,096)	31,831
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:				
Depreciation expense	9,122,456	400,194	9,522,650	-
Pension expense	(253,019)	(4,892)	(257,911)	-
(Increase) decrease in:				
Receivables	(145,739)	-	(145,739)	(284,798)
Prepays	-	-	-	(197,220)
Increase (decrease) in:				
Customer deposits	40,837	-	40,837	-
Accounts payable	376,608	2,405	379,013	91,044
Incurred but not reported self-insurance claims	-	-	-	248,802
Accrued liabilities	408	35	443	46,939
Advance premiums	-	-	-	12,141
Compensated absences	(28,132)	2,416	(25,716)	-
Total adjustments	9,113,419	400,158	9,513,577	(83,092)
Net cash provided by (used in) operating activities	\$ 7,978,761	44,720	8,023,481	(51,261)
<b>Noncash investing, capital, and financing activities:</b>				
Capital contributions	\$ 2,670,547	611,665	3,282,212	-
Capitalized interest	\$ 43,838	-	43,838	-

The accompanying notes to the financial statements are an integral part of the financial statements.

**COUNTY OF HANOVER, VIRGINIA****Exhibit 10**

## Statement of Fiduciary Net Position

June 30, 2016

	Retiree Medical Benefits Trust	Agency Funds
<b>ASSETS</b>		
Pooled cash, cash equivalents and investments	\$ -	\$ 3,975,805
Receivables	2,141	939,909
Investments, at fair value (mutual funds):		
Money market	12,413	-
Domestic equity	2,061,441	-
International equity	532,898	-
Fixed income	1,726,350	-
Other	347,465	-
Total assets	<u>\$ 4,682,708</u>	<u>\$ 4,915,714</u>
<b>LIABILITIES</b>		
Accounts payable	\$ -	\$ 259,484
Accrued liabilities	-	2,553,739
Deposits	-	2,102,491
Total liabilities	<u>\$ -</u>	<u>\$ 4,915,714</u>
<b>FIDUCIARY NET POSITION</b>		
Held in trust for other postemployment benefits	<u>\$ 4,682,708</u>	

The accompanying notes to the financial statements are an integral part of the financial statements.

**COUNTY OF HANOVER, VIRGINIA**  
 Retiree Medical Benefits Trust Fund  
 Statement of Changes in Fiduciary Net Position  
 For the Year Ended June 30, 2016

**Exhibit 11**

	<u>Retiree Medical Benefits Trust</u>
<b>ADDITIONS</b>	
Contributions	
Employer	\$ 59,000
Plan members	954,206
Total contributions	<u>1,013,206</u>
Investment earnings	55,935
Total additions	<u>1,069,141</u>
<b>DEDUCTIONS</b>	
Benefits	<u>1,013,206</u>
Net increase in fiduciary net position	55,935
Fiduciary net position held in trust for other postemployment benefits	
Beginning	4,626,773
Ending	<u>\$ 4,682,708</u>

The accompanying notes to the financial statements are an integral part of the financial statements.

## I. Summary of significant accounting policies

### A. Reporting entity

The County of Hanover (the County) was established by an act of the Virginia General Assembly in 1720. It is a political subdivision of the Commonwealth of Virginia (the Commonwealth or State) operating under the board-administrator form of government. The Board of Supervisors consists of a chairman and six other board members, each elected from the County's seven magisterial districts. The Board has responsibility for appointing the County Administrator. The County has taxing powers subject to statewide restrictions and tax limits. The accompanying financial statements present the County (the *primary government*) and its *component units*, entities for which the County is considered to be financially accountable. Each discretely presented component unit is reported in a separate column in the government-wide financial statements (see note below for description) to emphasize that it is legally separate from the County. The County and its component units are together referred to herein as the *reporting entity*.

### Discretely Presented Component Units

- **School Board:** The County provides education through its own public school system administered by the Hanover County School Board (the School Board). The School Board has been classified as a discretely presented component unit in the financial reporting entity because it is legally separate, but financially dependent through appropriations. The Board of Supervisors administers the School Board's appropriation of funds at the category level, approves transfers between categories, authorizes school debt issuances and appoints School Board members. Financial statements of the School Board are included in a discretely presented component unit column and/or row of the government-wide financial statements, as well as in the supplementary information section. The School Board does not issue separate financial statements.
- **Economic Development Authority:** The Economic Development Authority of Hanover County, Virginia (the EDA) was established by ordinance of the Hanover County Board of Supervisors pursuant to the Industrial Development and Revenue Bond Act (Chapter 33, Title 15.1, Code of Virginia of 1950, as amended) so that such authorities may acquire, own, lease and dispose of properties to the end that such authorities may be able to promote industry and develop trade by inducing manufacturing, industrial, governmental and commercial enterprises to locate in or remain in the Commonwealth. Included in the discretely presented component unit EDA are the activities of economic development services. The County appoints the seven board members of the EDA representing each of the seven magisterial districts of the County. By statute, the EDA has the power to cause the issuance of tax-exempt industrial revenue bonds to qualifying enterprises wishing to utilize that form of financing. The County is involved in the day-to-day operations of the EDA, the determination of its operating budget and annual service fee rates and the approval of prospective private activity bond issues. Financial statements of the EDA are included in a discretely presented component unit column and/or row of the government-wide financial statements, as well as in the supplementary information section. The EDA does not issue separate financial statements.

**B. Government-wide and fund financial statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information about the primary government (the County) and its component units, exclusive of fiduciary activities. For the most part, the effect of interfund activity has been removed from these financial statements. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other non-exchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Revenues that are not properly classified as program revenues, including all taxes, are reported as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**C. Measurement focus, basis of accounting, and financial statement presentation**

The government-wide, proprietary, and fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues, net of estimated uncollectible amounts, in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider, including time requirements, if any, have been met. Employer contributions to the Retiree Medical Benefits Trust fiduciary fund (including cash contributions and actuarially estimated employer premium subsidies), and plan member contributions are recognized in the period in which the contributions and subsidies are due. Benefits are recognized when due and payable in accordance with the terms of the plan. Agency funds are custodial in nature and do not involve the measurement of results of operations. In agency fund financial statements, assets equal liabilities, and are reported using the accrual basis of accounting.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when susceptible to accrual, (i.e., as soon as they are both measurable and available). Revenues from intergovernmental reimbursement grants are recorded when earned. Other revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers general property tax and other intergovernmental revenues to be available if they are collected within 31 days of the end of the current fiscal period, and are due on or before the last day of the current fiscal period. Sales taxes, which are collected by the State are not intergovernmental revenues. They are subsequently remitted to the County and are recognized consistent with the State's recognition policy. Accordingly, County revenues and receivables include May and June sales tax received from the Commonwealth in July and August. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

COUNTY OF HANOVER  
Notes to Financial Statements  
June 30, 2016

Other items associated with the current fiscal period, including other local taxes, licenses, certain charges for services, interest associated with the current fiscal period and direct Federal interest subsidies on bonded indebtedness for which applications have been timely submitted are all considered to be susceptible to accrual and so are recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available and are recorded as revenues when cash is received.

The County reports four major governmental funds. The *General Fund* is the County's primary operating fund. It accounts for all financial resources of the County, except those required to be accounted for in another fund. The *County Improvements Fund* accounts for the resources to be used for the acquisition or construction of major governmental capital facilities and equipment. The *School Improvements Fund* accounts for the resources to be used for the acquisition or construction of major capital facilities and equipment used for school operations. Capital assets are transferred to the School Component Unit, except those financed by County obligations, which are reported by the primary government up to the amount of outstanding obligation. The *Debt Service Fund* accounts for the resources to be used for County and School Board obligations for the payment of interest and principal on long-term debt.

The County has two proprietary funds. The *Public Utilities Fund*, a major fund, accounts for the activities and operations of the County's wastewater treatment and water distribution. The *Airport Fund*, a nonmajor fund, accounts for the activities and operations of the County's airport.

Additionally, the County reports the following fund categories:

*Internal service fund* accounts for self-insurance activities of the County related to employee health insurance, including clinic operations and wellness initiatives.

*Fiduciary funds* consist of the *Retiree Medical Benefits Trust Fund* and *Agency Funds*. The agency funds include the *Bell Creek Community Development Authority Fund*, the *Lewistown Community Development Authority Fund*, and the *Escrow* and *Special Welfare* funds.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the County's public utilities function and various other functions of the County. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds and of the County's internal service funds are charges to customers for sales and services, and internal charges, respectively. The Public Utilities Fund also recognizes as operating revenue the portion of capacity fees intended to recover the cost of connecting new customers to the utilities system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**D. Assets, liabilities, and net position or equity**

***1. Deposits and investments***

The County and its component units follow the practice of pooling cash and investments of all funds with the County Treasurer, except for certain restricted cash and investments held by outside custodians in order to comply with the provisions of bond indentures, and the investments of the Retiree Medical Benefits Trust (Trust) held by the Trust's Finance Board. Investments are reported at fair value, based on quoted market prices at year end. As of June 30, 2016, the pooled cash and investments have been allocated between the County and the respective component units and Trust based upon their respective ownership percentages. Investment earnings are allocated to the participating funds and component units based upon their respective average monthly equity balances in the pooled account. Cash, cash equivalents and investments – restricted, represent unspent bond proceeds for capital projects and, when applicable, accumulated interest thereon, as well as amounts set aside for bond debt service or to comply with other debt covenants. For purposes of the statements of cash flows, the amounts reported as cash and cash equivalents for the proprietary fund types represent amounts maintained in the reporting entity's investment pool, as they are considered to be demand deposits for the purpose of complying with U.S. generally accepted accounting principles (GAAP).

***2. Receivables and payables***

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). Any residual balances outstanding between the County's governmental and business-type activities are reported in the government-wide financial statements as "internal balances."

Accounts receivable and property tax receivables are shown net of an allowance for uncollectibles. Accounts receivable utilize percentage of receivable methods based upon aged receivable balances in determining allowances for uncollectibles. The property tax receivable allowance is calculated consistent with criteria established by the Auditor of Public Accounts of the Commonwealth of Virginia (APA), which uses historical collection data, specific account analysis and management's judgment.

The County levies real estate taxes on all real estate within its boundaries, except that exempted by statute. The real estate in the County is assessed each year as of January 1 on the estimated market value of the property. On January 1, the real estate taxes become an enforceable lien on the property. For real estate assessed on January 1, payment is due in two equal installments on June 5 and October 5. The real estate taxes reported as revenue are the second installment (October 5) of the levy on assessed value at January 1, 2015, and the first installment (June 5) of the levy on assessed value at January 1, 2016.

The County levies personal property taxes on motor vehicles, boats, mobile homes, aircraft and tangible business property. Personal property tax levies are based on the estimated fair market value as of January 1, with payment due on February 5 of the following year. On January 1, personal property taxes become an enforceable lien on the property. The tax on a vehicle may be prorated for the length of time the vehicle has situs (the place where the vehicle is usually kept) in the County.

Past due general property taxes in excess of the established allowance for uncollectibles are reported as deferred inflows in the governmental funds financial statements if not collected within 31 days of the end of the current fiscal year.

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The 1998 Virginia General Assembly enacted legislation providing property tax relief to citizens. The Personal Property Tax Relief Act (PPTRA) was intended to be phased in over five years on the first \$20,000 of value for motor vehicles not used for business purposes. In 2005 the General Assembly capped PPTRA relief at \$950 million statewide beginning with the 2006 tax year. Hanover receives a total of \$15,002,000 in four payments annually. County 2015 tax bills, payable in fiscal year 2016, included a fifty-seven percent reduction on the first \$20,000 in value for qualifying vehicles. PPTRA payments received from the Commonwealth of Virginia are classified as noncategorical State aid in the General Fund.

**3. Inventories**

All County inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Inventories of the County's discretely presented School Board Component Unit are valued at cost using the first in-first out (FIFO) method.

**4. Restricted assets**

In accordance with applicable bond covenants, governmental and business-type activities report restricted cash, cash equivalents and investments at June 30, 2016 of \$19,929,253, which consists of unspent bond proceeds and accumulated interest of \$16,442,950 restricted for capital projects in the School and County Improvements Funds. Business-type activities report restricted cash, cash equivalents and investments of \$3,486,303 maintained as reserves required by water and sewer revenue bond covenants.

**5. Capital assets**

Capital assets, which include property, plant, equipment, and infrastructure, and intangible capital assets, which consist of drainage, stormwater and access easements, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

The County defines tangible capital assets as items with an initial, individual cost of more than \$5,000 and an estimated useful life of at least five years, and intangible capital assets such as easements with an initial cost or estimated fair market value of more than \$25,000. As there are no factors which limit their useful lives, all County intangible assets are considered to have indefinite useful lives. Tangible capital assets are recorded at actual or estimated historical cost if purchased or constructed. Donated capital assets, whether tangible or intangible, are recorded at estimated fair market value at the date of donation. Purchased intangible capital assets are recorded at the purchase price or at estimated fair market value at the date acquired. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed or purchased. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. Interest cost of \$43,838 was capitalized during the year-ended June 30, 2016.

Capital assets of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives. Land and intangible assets with indefinite useful lives are not depreciated or amortized.

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The estimated useful lives of capital assets are as follows:

<u>Assets</u>	<u>Years</u>
Buildings	40
Building improvements	20
Infrastructure	30
Durable Equipment	20
Vehicles, trucks, fire trucks	5-15
School Buses	12
Heavy Equipment and SCADA	10
Office equipment	5
Computer equipment	5

**6. *Compensated absences***

It is the County's policy to permit eligible employees to accumulate earned but unused vacation, compensatory time and sick pay benefits, subject to certain limitations. A liability for unused vacation pay and compensatory time is accrued when incurred in the government-wide and proprietary fund financial statements. The current portion of the liability is estimated based on historical leave usage. A liability for those amounts is reported in governmental funds only to the extent the liability has matured: for example, as a result of employee resignations or retirements. Sick leave is accrued under the vesting method which estimates the expected eligibility of all employees to receive termination payments.

**7. *Long-term obligations***

In the government-wide and proprietary fund statements of net position, long-term debt, net pension liability and other long-term obligations are reported as liabilities.

In the governmental funds financial statements, proceeds from long-term debt including bond premiums and discounts are reported in the statement of revenues, expenditures and changes in fund balances during the current period. The face amount of general long-term and other debt issued is reported as other financing sources, while premiums received on debt issuances are reported as separate other financing sources, and discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the retirement plan for the County and the School Board Component Unit, and the additions to and deductions from the net fiduciary position of the County and the School Board Component Unit have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**8. *Net position / Fund balances***

Net position in government-wide and proprietary fund financial statements is classified as net investment in capital assets; restricted; and unrestricted. Restricted net position represents constraints on resources that are either externally imposed by creditors, grantors, contributors, laws and regulations of other governments or imposed by law through State statute. In the fiduciary fund financial statements, net position of the Retiree Medical Benefits Trust Fund is held by the trust for payment of retiree health benefits, and is reported as net position held in trust for other postemployment benefits.

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Fund balances in governmental funds are classified as follows:

*Nonspendable fund balance* – Consists of amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. This classification includes inventories, prepaid amounts, assets held for resale, and long-term receivables.

*Restricted fund balance* – Consists of amounts for which constraints are imposed on their use; either externally by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or by law through constitutional provisions or enabling legislation.

*Committed fund balance* – Consists of amounts that can only be used for specific purposes pursuant to constraints imposed by the Board of Supervisors, the County's highest level of decision-making authority, and adopted by a formal ordinance or resolution, the highest levels of formal action approved by the Board of Supervisors. The committing action must be taken prior to year-end although the exact dollar amount may be determined in a subsequent period. Committed amounts cannot be used for any other purpose unless the commitment is changed by similar action of the Board of Supervisors. The highest levels of formal action approved by the County's Board of Supervisors are ordinances and resolutions, which are equally binding.

*Assigned fund balance* – Consists of amounts which the County intends to use for specific purposes, but which are neither restricted nor committed as previously defined. The County's Fund Balance Policy adopted by the Board of Supervisors delegates the authority to assign fund balances for specific purposes to the County Administrator. Assignment within the General Fund conveys that the intended use of those amounts is for a specific purpose that is narrower than the general purposes of the County. For all other governmental funds, any positive residual fund balances that are neither nonspendable, restricted or committed are considered to be assigned for the purposes of the respective funds. Therefore, with the exception of the General Fund, assigned fund balance is the residual fund balance classification for all governmental funds with positive balances.

*Unassigned fund balance* – Unassigned fund balance is the residual classification for the General Fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. Under GASB Statement No. 54, positive unassigned fund balances are only reported in the General Fund. However, in governmental funds other than the General Fund, expenditures incurred for a specific purpose might exceed the amount restricted, committed, or assigned to that purpose, and a negative residual amount for that purpose may result (for example, if capital project fund expenditures are made prior to receipt of bond proceeds). If that occurs, any negative residual is offset to the extent of any other assigned amounts in that fund, and any remaining negative residual amount is classified as a negative unassigned fund balance in the applicable governmental fund.

Resources, whether restricted or unrestricted, are available for use only when appropriated by the Board of Supervisors in accordance with the adopted budget. In determining the classification of ending fund balances, when expenditures are incurred for purposes for which both restricted and unrestricted (committed, assigned or unassigned) resources are available and have been appropriated for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed. When amounts in any of the three unrestricted fund balance classifications are available and have been appropriated for use, expenditures are made from committed amounts first, followed by assigned amounts, and then by unassigned amounts.

The Board of Supervisors has adopted a minimum fund balance policy that states that the General Fund's unassigned fund balance shall be at least equal to ten percent of its total revenues.

### **E. Pension Plans**

In fiscal year 2015, the County and School Board Component Unit implemented GASB Statement No. 68, *Accounting and Financial Reporting for Pension – an Amendment of GASB Statement No. 27*, and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*. The objective of GASB Statement No. 68 is to improve accounting and financial reporting by state and local governments for pensions by establishing standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and pension expense. The statement requires the liability of employers for defined benefit pensions to be measured as the portion of the present value of projected benefit payments to be provided through the pension plan to current active and inactive employees that is attributed to those employees' past period of service, less the amount of the pension plan's fiduciary net position. Accordingly, the County and School Board Component Unit recorded the impact of the related net pension asset, net pension liability, deferred outflow of resources, deferred inflow of resources, and pension expense. For further information regarding the reporting entity's defined benefit pension plans, refer to Note V.F. of the accompanying notes to the financial statements.

### **9. New Accounting Pronouncements**

In February 2015, GASB issued Statement No. 72, *Fair Value Measurement and Application*. The objective of this Statement is to address accounting and financial reporting issues related to fair value measurements. It requires a government to use valuation techniques that are appropriate under circumstances and for which sufficient data are available to measure fair value. The techniques should be consistent with one or more of the following approaches: market approach, cost approach, or the income approach. The market approach uses prices and other relevant information generated by market transactions involving identical or comparable assets, liabilities, or group of assets and liabilities. The cost approach reflects the amount that would be required to replace the present service capacity of an asset. The income approach converts future amounts, such as cash flows or income and expenses, to a single current (discounted) amount.

The statement establishes a hierarchy of inputs to valuation techniques used to measure fair value which has three levels. Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities. Level 2 inputs are inputs – other than quoted prices included within Level 1 that are observable of the asset or liability, either directly or indirectly. Level 3 inputs are unobservable inputs, such as management's assumption of the default rate amount underlying mortgages of a mortgage-backed security. For further information regarding the County's adoption of GASB Statement No. 72 in fiscal year 2016, refer to Note IV.A. of the accompanying notes to the financial statements.

In June 2015, GASB issued Statement No. 76, *The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments*. The objective of this Statement is to identify the hierarchy of generally accepted accounting principles. It reduces the hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. The County's adoption of this statement in fiscal year 2016 did not have a significant impact on the reporting entity's financial statements or disclosures.

In August 2015, GASB issued Statement No. 77, *Tax Abatement Disclosures*. The objective of this Statement is to require disclosure in the financial statements relating to the government's tax abatement agreements and agreements that are entered into by other governments that reduce the reporting government's tax revenues. These disclosures are intended to provide information about certain limitations on a government's ability to raise resources. The County's adoption of this statement in fiscal year 2016 did not have a significant impact on the reporting entity's financial statements or disclosures.

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In December, 2015, GASB issued Statement No. 79, *Certain External Investment Pools and Pool Participants*. This Statement establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes, and established additional note disclosure requirements for qualifying external investment pools that measure all of their investments at amortized cost, and for governments that participate in those pools. The County's adoption of this statement in fiscal year 2016 did not have a significant impact on the reporting entity's financial statements or disclosures.

**10. Future Accounting Pronouncements**

In June 2015, GASB issued Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68*. The objective of this Statement is to improve the usefulness of information about pensions included in financial reports of state and local governments, to establish requirements for defined benefit pensions and the assets accumulated for purposes of providing pensions that are not within the scope of Statement No. 67, *Financial Reporting for Pension Plans*, and Statement No. 68, *Accounting and Financial Reporting for Pensions*. This Statement also amends certain provisions of Statement No. 67 and Statement No. 68. The County has not completed the evaluation of the impact that the implementation of this Statement will have on the financial statements and disclosures. The County will adopt this Statement for the fiscal year ending June 30, 2017.

In June 2015, GASB issued Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*. The objective of this Statement is to improve the usefulness of information about postemployment benefits other than pensions included in the financial reports of state and local governments. This Statement replaces Statements No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, as amended, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*. It also includes requirements for defined contribution OPEB plans that replace the requirements for those OPEB plans in Statement No. 25, *Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans*, as amended, Statement 43, and Statement No. 50, *Pension Disclosures*. The County has not completed the evaluation of the impact that the implementation of this Statement will have on the financial statements and disclosures. The County will adopt this Statement for the fiscal year ending June 30, 2017.

In June 2015, GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The objective of this Statement is to improve accounting and financial reporting for postemployment benefits other than pensions and to improve information provided by state and local governmental employers about financial support for other postemployment benefits (OPEB) that is provided by other entities. This Statement replaces the requirements of Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, for OPEB. The scope of this Statement addresses accounting and financial reporting for OPEB that is provided to the employees of state and local governmental employers. This Statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined benefit OPEB, this Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Note disclosure and required supplementary information requirements about defined benefit OPEB also are addressed. The County has not completed the evaluation of the impact that the implementation of this Statement will have on the financial statements and disclosures. The County will adopt this Statement for the fiscal year ending June 30, 2018.

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In December, 2015, GASB issued Statement No. 78, *Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans*. This Statement amends the scope and applicability of Statement 68 to exclude pensions provided to employees of state or local governmental employers through certain cost-sharing multiple-employer defined benefit pension plans. The Statement establishes requirements for recognition and measurement of pension expense, expenditures, and liabilities; note disclosures; and required supplementary information for a pension plan that is (1) not a state or local governmental pension plan, (2) is used to provide defined benefit pensions both to employees of state or local governmental employers and to employees of employers that are not state or local governmental employers, and (3) has no predominant state or local governmental employer. The County has not completed the evaluation of the impact that the implementation of this Statement will have on the financial statements. The County will adopt this Statement for the fiscal year ending June 30, 2017.

In January, 2016, GASB issued Statement No. 80, *Blending Requirements for Certain Component Units – An Amendment of GASB Statement No. 14*. The objective of this Statement is to clarify the financial statement presentation requirements for certain component units. This Statement amends the blending requirements established in paragraph 53 of Statement No. 14, *The Financial Reporting Entity*, as amended. The County has not completed the evaluation of the impact that the implementation of this Statement will have on the financial statements. The County will adopt this Statement for the fiscal year ending June 30, 2017.

In March, 2016, GASB issued Statement No. 81, *Irrevocable Split-Interest Agreements*. The objective of this Statement is to provide recognition and measurement guidance for situations in which a government is a beneficiary of an irrevocable split-interest agreement. This Statement requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement, and recognize assets representing its beneficial interests in irrevocable split-interest agreements that are administered by a third party, if the government controls the present service capacity of the beneficial interests. It also requires that a government recognize revenue when the resources become applicable to the reporting period. The County has not completed the evaluation of the impact that the implementation of this Statement will have on the financial statements. The County will adopt this Statement for the fiscal year ending June 30, 2017.

In March, 2016, GASB issued Statement No. 82, *Pension Issues – An Amendment of GASB Statements No. 67, No. 68, and No. 73*. The objective of this Statement is to address certain issues that have been raised with respect to previous pension-related statements regarding the presentation of payroll –related measures in required supplementary information, the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The County has not completed the evaluation of the impact that the implementation of this Statement will have on the financial statements. The County will adopt this Statement for the fiscal year ending June 30, 2017.

## **II. Reconciliation of government-wide and fund financial statements**

### **A. Explanation of certain differences between the governmental funds balance sheet and the government-wide statement of net position.**

The governmental funds balance sheet includes a reconciliation between *total fund balances – total governmental funds* and *net position – governmental activities* as reported in the government-wide statement of net position. One element of the governmental funds balance sheet includes a reconciliation between *total fund balances – total governmental funds* and *net position – governmental activities* as reported in the government-wide statement of net position. One element of that

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reconciliation explains that "long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds."

The details of the net adjustment to reduce total fund balances – total governmental funds to arrive at net position – governmental activities are as follows:

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Bonds payable, net	\$ 159,546,944
Accrued bond interest	2,579,792
Capital lease obligations	1,982,667
Support agreement payable	3,844,925
Compensated absences	6,934,031
Liability for landfill closure and postclosure costs	<u>1,926,840</u>
Net adjustment to reduce total fund balances - total governmental funds to arrive at net position - governmental activities	<u>\$ 176,815,199</u>

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**B. Explanation of certain differences between the governmental funds statement of revenues, expenditures, and changes in fund balances, and the government-wide statement of activities.**

The governmental funds statement of revenues, expenditures, and changes in fund balances includes a reconciliation between the *net change in fund balance - total governmental funds* and the *change in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that "Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense." The details of this difference are as follows:

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Capital outlay	\$ 30,947,021
Depreciation expense	<u>(8,002,973)</u>
Net adjustment to increase the net change in fund balance - total governmental funds to arrive at the change in net positon of governmental activities	<u>\$ 22,944,048</u>

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Another element of that reconciliation states that "Some expenses reported in the statement of activities do not require the use of current financial resources, and therefore are not reported as expenditures in governmental funds." The details of this difference are as follows:

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Compensated absences	\$ (290,533)
Liability for landfill closure and postclosure costs	85,110
Other postemployment benefit (OPEB) costs	22,385
Accrued interest	(144,803)
Amortization of bond premiums	924,798
Amortization of deferred loss on refunding	<u>(290,340)</u>
Net adjustment to increase the net change in fund balance - total governmental funds to arrive at the change in net position of governmental activities	<u>\$ 306,617</u>

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### III. Stewardship, compliance, and accountability

#### A. Budgetary information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental funds. All annual appropriations lapse at fiscal year end.

On or before December 1 of each year, all agencies of the County submit requests for appropriations to the County Administrator so that a budget may be prepared. No later than the fourth Wednesday in February, the proposed budget is presented to the County's Board of Supervisors for review. The Board holds informational budget sessions, workshops, and a public hearing to obtain detailed information on budgetary issues and citizen input, and a final budget is legally adopted through passage of a Budget Appropriation Resolution no later than June 30. The Budget Appropriation Resolution establishes budgetary appropriation amounts at the fund level.

To address changes to the fiscal plan, the Board has adopted a budget policy which establishes thresholds for making adjustments to the adopted budget. The budget policy effectively establishes a *legal level of budgetary control*, the lowest level at which County administration may not reallocate resources without Board approval. The budget policy generally authorizes the County Administrator (County Funds) and School Superintendent (School Funds) to transfer amounts as needed within the personnel and capital categories, and to transfer within a \$50,000 limit per topic or issue in the operating category. The Board of Supervisors must approve all other transfers and all requests for supplemental appropriations. The School Board is authorized to transfer budgeted amounts within the school component unit funds. However, any transfer or supplemental appropriation that increases the School's total appropriated budget requires subsequent Board of Supervisors' approval.

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**IV. Detailed notes on all funds**

**A. Deposits and investments**

As of June 30, 2016, the reporting entity's pooled cash and investments, including \$3,975,805 held on behalf of agency funds, and amounts separately invested by the Retiree Medical Benefits Trust's Finance Board, were as follows:

Investment Type	Fair Value	Credit Quality Rating				
		AAA/AAAm	AA	A	N/R	N/A
Pooled Investments:						
Cash on hand	3,875	-	-	-	-	3,875
Cash deposits	18,907,991	-	-	-	-	18,907,991
Demand and time deposits	12,705,838	-	6,109,219	6,118,387	-	478,232
Money market mutual funds (AAAm ratings)	64,623,295	64,623,295	-	-	-	-
U.S. government and agency bonds	38,396,841	1,283,295	37,113,546	-	-	-
Corporate notes and bonds	13,664,331	1,558,311	12,106,020	-	-	-
Commercial paper	10,306,004	-	-	10,306,004	-	-
Total pooled deposits and investments	\$ 158,608,175	67,464,901	55,328,785	16,424,391	-	19,390,098

Retiree Medical Benefits Trust:	Fair Value	Fund Credit Quality Rating							
		AAA/Aaa	AA/Aa	A	BBB/Baa	BB/Ba	Below B	Cash or N/R	N/A
Mutual funds:									
Money market	\$ 12,413	12,413	-	-	-	-	-	-	-
Domestic equity	2,061,441	-	-	-	-	-	-	-	2,061,441
International equity	532,898	-	-	-	-	-	-	-	532,898
Fixed income	1,726,350	635,507	148,673	456,344	306,332	78,433	45,545	35,323	20,193
Other	347,465	-	-	-	-	-	-	-	347,465
Total trust investments	\$ 4,680,567	647,920	148,673.00	456,344.00	306,332.00	78,433.00	45,545.00	35,323.00	2,961,997

Deposits: Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act") Section 2.2-4400 *et seq.* of the Code of Virginia. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon the choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

Pooled Investments: In accordance with Section 2.2-4500 of the Code of Virginia (Code) and other applicable laws and regulations, the County's pooled investment policy (County Policy) permits investments in obligations of the United States or agencies thereof; held directly, by collateralized repurchase agreements, or in mutual funds registered under the Investment Company Act of 1940, whose portfolios are restricted to U.S. Government and U.S. agency obligations, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper, certain corporate notes, bankers acceptances and repurchase agreements, savings accounts or time deposits in approved banks or savings institutions within the Commonwealth, and the State Treasurer's Local Government Investment Pool (the Virginia LGIP, a 2a-7 like pool).

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The County Policy establishes limitations on the holding of non-U.S. Government obligations by type of instrument. The maximum percentage of the portfolio (book value at the date of acquisition) permitted in each type of security is as follows:

	Maximum
Money market mutual funds	75%
Repurchase agreements	50%
Negotiable certificates of deposits/bank notes	25%
Corporate notes	25%
Bankers' acceptances	25%
Commercial paper	25%
State bonds, notes and other evidences of indebtedness	20%
County, town, city, district, authority or other public body bonds, notes and other evidences of indebtedness	20%

The County Policy expressly prohibits the following securities, unless specifically approved in writing by the Treasurer: derivative products; reverse repurchase agreements; and any other security not specifically authorized in the policy.

Retiree Medical Benefits Trust (Trust) Investments: The primary goal of the Trust is to meet the reporting entity's current and long-term retiree health care benefit obligations while minimizing required employer contributions. The Trust's investment policy (Trust Policy) objectives include maintenance of a moderate risk profile and a prudent degree of investment diversification, while optimizing long-term investment returns commensurate with minimizing volatility and the risk of loss over established time horizons. In addition to the investments permitted under Section 2.2-4000 of the Code as applicable to the County's pooled investments, the Code also authorizes the Trust to purchase other investments, including domestic and international stocks, REITS and corporate bonds that meet the prudent person standard set forth in the Code. To meet this standard, the Trust (Trust Policy) restricts investment in stocks and REITs to readily-marketable securities that are actively traded on a major exchange; restricts fixed-income investments to high-quality U.S. Treasury and agency, municipal or corporate fixed-income investments; prohibits the investment of Trust assets in hedge funds, derivatives, options or futures for the purpose of portfolio leveraging; and prohibits other enumerated investment types and transactions. In addition to these constraints on the Trust investment portfolio, the Trust Policy also requires periodic comparison of investment performance to appropriate benchmarks, and periodic review of asset allocations, investment manager performance and investment guidelines.

The Code vests authority to administer the Trust investment policy in the Trust's Finance Board, which has established asset allocations in two broad classes called investment assets and liquidity assets. The liquidity assets will be invested in accordance with the provisions of Virginia Code Section 2.2-4500 *et seq.* applicable to liquid assets. These funds will be used to pay for benefits and expenses of the Trust. The investment assets will be invested in longer-term securities or mutual funds in accordance with targets for each asset class, with the objective to achieve an average total annual rate of return that is equal to or greater than the Trust's actuarial discount rate.

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The target asset classes and asset weightings are as follows:

Trust Asset Class	Fair Value	Trust Asset Weightings		
		Range	Target	Actual
Liquidity assets:				
Cash equivalent	\$ 12,413	0 - 100%	100%	100%
Investment assets:				
Domestic equity	2,061,441	26 - 46%	36%	44%
International equity	532,898	13 - 33%	23%	11%
REITs	347,436	0 - 12%	6%	7%
Inflation hedged	29	0 - 10%	0%	0%
Fixed income	1,726,350	20 - 60%	35%	37%
Total investment assets	4,668,154		100%	100%
Total trust investments	\$ 4,680,567			

**Interest Rate Risk:** As a means of limiting exposure to fair value losses arising from rising interest rates, both the reporting entity's pooled investment portfolio and the Trust manage maturity of fixed-income accounts to precede or coincide with the expected need of funds, which has resulted in the creation of three pooled investment portfolios of differing maturities and the classification of Trust investments into liquidity and investment assets, as described above. The County Policy also limits the investment of operating funds to investments with a stated maturity of no more than five years from the date of purchase, except proceeds from the sale of bonds, which must be invested in compliance with the specific requirements of bond covenants, and may be invested in securities with longer maturities. The Trust Policy has established a fixed-income investment objective based on a five-year rolling market cycle investment horizon, to minimize principle fluctuations and limit the potential for and duration of fixed-income investment losses over that investment horizon due to interest rate fluctuations. The Trust Policy also encourages active fixed-income investment management and requires quarterly reporting of fixed-income investment performance to the Trust's Finance Board. The deposit and fixed income investment types in the pooled investment portfolio and the Trust portfolio are presented below using the segmented time distribution reporting method, by maturity in years.

As of June 30, 2016, deposits and fixed income investments are summarized at fair value and maturity as follows:

Investment Type	Fair Value	Investment Maturities (in Years)		
		Less than 1	1 to 3	More than 3
Pooled Investments:				
Cash on hand	\$ 3,875	3,875	-	-
Cash deposits	18,907,991	18,907,991	-	-
Demand and time deposits	12,705,838	4,984,008	7,721,830	-
Money market mutual funds	64,623,295	64,623,295	-	-
U.S. Government and agency bonds	38,396,841	2,388,870	36,007,971	-
Corporate notes and bonds	13,664,331	1,257,188	12,407,143	-
Commercial paper	10,306,004	10,306,004	-	-
Total pooled deposits and investments	\$ 158,608,175	102,471,231	56,136,944	-

Retiree Medical Benefits Trust:	Fair Value	Investment Maturities (in Years)		
		Less than 1	1 to 5	More than 5
Money market mutual fund	\$ 12,413	12,413	-	-
Fixed income	1,726,350	-	-	1,726,350
Domestic equity	2,061,441	-	-	2,061,441
International equity	532,898	-	-	532,898
Other	347,465	-	-	347,465
Total trust deposits and investments	\$ 4,680,567	12,413	-	4,668,154

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**Credit Risk:** As required by State statute, the County Policy requires that commercial paper have a short-term debt rating of no less than A-1 (or its equivalent) from at least two of the following: Moody's Investors Service, Standard & Poor's and Fitch Ratings, and that its maturity may not exceed 270 days and the issuing corporation, or its guarantor must have a net worth of at least \$50 million and the issuer's net income must average \$3 million for the five previous years.

Corporate notes must have a rating of at least "AA" by Standard & Poor's and "Aa" by Moody's Investor Service. The final maturity shall not exceed a period of 5 years from the time of purchase. Notes having a maturity of greater than one year must be rated "AA" by Standard & Poor's and "Aa" by Moody's Investor Service. Negotiable Certificates of Deposit and Bank Deposit Notes maturing in less than one year must have a short-term debt rating of at least "A-1" by Standard & Poor's and "P-1" by Moody's Investor Service. Notes having a maturity of greater than one year must be rated "AA" by Standard & Poor's and "Aa" by Moody's Investor Service.

The County's rated pooled debt investments as of June 30, 2016 were rated by Standard & Poor's and/or an equivalent nationally recognized statistical rating organization. Deposits and investments not exposed to credit quality risk, as defined by GAAP, are designated as not applicable (N/A) in the credit rating column, and those that are not rated are designated as N/R.

The Trust Policy requires that the overall credit quality of the Trust's fixed income investments must be at least A. The Trust Policy also permits the Trust to purchase fixed income investments with credit quality ratings of Baa3 or BBB by at least two credit rating agencies (Fitch, Moody's or S&P), up to a maximum of 20 percent of the total market value of fixed-income investments. If a security is downgraded below investment grade as defined by two of these credit rating agencies, the investment manager must notify the Finance Board and a plan of action regarding the security must be adopted.

**Concentration of Credit Risk:** The County Policy establishes limitations on the pooled investment portfolio composition by issuer in order to control concentration of credit risk. No more than five percent of the pooled investment portfolio will be invested in the securities of any single issuer with the following exceptions:

U.S. Treasury	100%	maximum
LGIP	100%	maximum
Money market mutual funds	50%	maximum
Each Federal agency	35%	maximum
Each repurchase agreement counterparty	25%	maximum

As of June 30, 2016, the only issuer exceeding five percent of the pooled investments was the US Treasury, which represented nineteen percent of pooled investments.

The Trust Policy also establishes guidelines for Trust portfolio holdings. Fixed income securities of any one issuer with the exception of the U.S. government and its agencies may not exceed five percent of the total bond portfolio at the time of purchase. The Trust Policy also limits equity holdings of any one issuer to five percent of the total market value of the stock portfolio, requires that no more than twenty-five percent of the total market value of the stock portfolio may be invested in any one industry category, and establishes standards and limits on any non-U.S. equity allocation. The Trust may also invest in mutual funds that are compliant with the Investment Company Act of 1940, with investment objectives and policies consistent, to the extent practical, with the standards and limitations for equity and fixed- income investments contained in the Trust Policy.

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**Custodial Credit Risk – Deposits:** For deposits, custodial credit risk is the risk that in the event of a failure of a depository financial institution, the reporting entity may not recover its deposits. The County’s deposits at June 30, 2016 were fully insured under the Virginia Security for Public Deposits Act, and are therefore not considered to be subject to custodial credit risk.

**Custodial Credit Risk – Investments:** For investments, custodial risk is the risk that, in the event of the failure of the counterparty, the reporting entity will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County Policy requires that all investment securities purchased for the County be held by the County or by the County’s designated custodian. If held by a custodian, the securities must be in the County’s or in the custodian’s nominee name and identifiable on the custodian’s books as belonging to the County and the custodian must be a third party, not a counterparty to the investment transaction. As of June 30, 2016, all of the County’s pooled investments were held by the trust department of the County’s custodial bank in the County’s name. Additionally, all Trust investments were held by the trust department of the Trust’s custodial bank in the Trust’s name as of June 30, 2016.

**Fair Value Hierarchy Disclosure:** The following tables present investments at fair value on a recurring basis in accordance with GASB Statement No. 72 at June 30, 2016:

	Fair Value Measurements Using			
	Total	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Pooled Investments:</b>				
Investments by fair value level				
U.S. Treasury bonds and notes	25,483,491	25,483,491	-	-
U.S. agency securities	12,913,350	-	12,913,350	-
Commercial paper	10,306,004	-	10,306,004	-
Corporate notes and bonds	13,664,331	-	13,664,331	-
Marketable certificates of deposit	12,227,606	-	12,227,606	-
<b>Total investments by fair value</b>	<b>\$ 74,594,782</b>	<b>25,483,491</b>	<b>49,111,291</b>	<b>-</b>
Fair Value Measurements Using				
	Total	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Retiree Medical Benefits Trust:</b>				
Investments by fair value level				
Fixed income	1,726,350	-	1,726,350	-
Domestic equity	2,061,441	-	2,061,441	-
International equity	532,898	-	532,898	-
Other	347,465	-	347,465	-
<b>Total investments by fair value</b>	<b>\$ 4,668,154</b>	<b>-</b>	<b>4,668,154</b>	<b>-</b>

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**B. Receivables**

Receivables and allowances for uncollectible receivables of the primary government and School Component Unit, excluding fiduciary funds, at June 30, 2016, are as follows:

	Primary Government					Total Primary Government	School Component Unit
	General Fund	County Improvements Fund	Public Utilities	Airport Fund	Internal Services Funds		
Receivables:							
Interest	\$ 220,989	9,745	-	-	-	230,734	-
Taxes	56,434,348	-	-	-	-	56,434,348	-
Accounts	3,961,640	-	5,079,580	-	383,239	9,424,459	223,935
Commonwealth of Virginia	5,673,368	330,522	-	21,434	-	6,025,324	3,329,543
Federal government	376,605	638,297	-	102,160	-	1,117,062	2,070,882
Gross receivables	66,666,950	978,564	5,079,580	123,594	383,239	73,231,927	5,624,360
Allowance for uncollectibles	(3,525,470)	-	(192,287)	-	-	(3,717,757)	-
Net total receivables	\$ 63,141,480	978,564	4,887,293	123,594	383,239	69,514,170	5,624,360

The governmental funds financial statements report *unearned revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. The government-wide financial statements report *unearned revenue* in connection with assets which have not yet been earned, including advance health insurance premiums received in the Self-Insurance Fund. Prepaid taxes, taxes receivable that were levied to finance expenditures of the next fiscal year, and the second installment of the 2016 real property tax levy, due on October 5, 2016, are reported as *deferred inflows of resources* at June 30, 2016 in the government-wide financial statements, and in the governmental fund financial statements. At June 30, 2016, the various components of the primary government's *deferred inflows of resources* and *unearned revenue* were as follows:

	Deferred Inflows of Resources	Unearned Revenue	Deferred Inflows of Resources	Unearned Revenue
	Governmental Funds Financial Statements	Governmental Funds Financial Statements	Government - wide Financial Statements	Government - wide Financial Statements
Property tax levies not yet due	\$ 49,068,265	-	49,068,265	-
Prepaid taxes	968,215	-	968,215	-
Past due taxes (net of allowance for uncollectibles)	5,176,000	-	-	-
EMS transport fees	-	231,311	-	-
Advance health insurance premiums - Self Insurance Fund	-	-	-	1,670,934
Total deferred/unearned revenue - primary government	\$ 55,212,480	231,311	50,036,480	1,670,934

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**C. Capital assets**

Capital asset activity for the primary government for the year ended June 30, 2016 was as follows:

**Primary Government**

<b>Governmental activities:</b>	Balance July 1	Increases	Decreases	Balance June 30
Capital assets, not being depreciated:				
Land	\$ 9,850,563	-	-	9,850,563
Intangible assets	876,994	196,372	-	1,073,366
Construction in progress	7,303,706	32,860,958	(7,839,671)	32,324,993
Total capital assets, not being depreciated	<u>18,031,263</u>	<u>33,057,330</u>	<u>(7,839,671)</u>	<u>43,248,922</u>
Capital assets, being depreciated:				
Buildings	221,665,050	35,552	(8,170,158)	213,530,444
Improvements other than buildings	16,199,411	381,225	-	16,580,636
Machinery and equipment	74,263,432	4,744,654	(2,104,306)	76,903,780
Infrastructure	31,083,114	1,103,350	-	32,186,464
Total capital assets, being depreciated	<u>343,211,007</u>	<u>6,264,781</u>	<u>(10,274,464)</u>	<u>339,201,324</u>
Less accumulated depreciation for:				
Buildings	(86,641,139)	(2,476,946)	-	(89,118,085)
Improvements other than buildings	(6,487,098)	(655,620)	-	(7,142,718)
Machinery and equipment	(38,552,683)	(4,641,771)	1,548,793	(41,645,661)
Infrastructure	(19,108,090)	(1,007,019)	-	(20,115,109)
Total accumulated depreciation	<u>(150,789,010)</u>	<u>(8,781,356)</u>	<u>1,548,793</u>	<u>(158,021,573)</u>
Total capital assets, being depreciated, net	<u>192,421,997</u>	<u>(2,516,575)</u>	<u>(8,725,671)</u>	<u>181,179,751</u>
<b>Governmental activities capital assets, net</b>	<u>\$ 210,453,260</u>	<u>30,540,755</u>	<u>(16,565,342)</u>	<u>224,428,673</u>
<b>Business-type activities:</b>				
<b>Public Utilities:</b>				
Capital assets, not being depreciated:				
Land	\$ 6,417,136	-	-	6,417,136
Construction in progress	3,094,951	7,219,773	(7,137,950)	3,176,774
Total capital assets, not being depreciated	<u>9,512,087</u>	<u>7,219,773</u>	<u>(7,137,950)</u>	<u>9,593,910</u>
Capital assets, being depreciated:				
Buildings	85,679,461	121,730	-	85,801,191
Improvements other than buildings	237,305,407	8,960,268	-	246,265,675
Machinery and equipment	12,615,727	1,150,016	(38,387)	13,727,356
Total capital assets, being depreciated	<u>335,600,595</u>	<u>10,232,014</u>	<u>(38,387)</u>	<u>345,794,222</u>
Less accumulated depreciation for:				
Buildings	(35,742,485)	(2,295,048)	-	(38,037,533)
Improvements other than buildings	(97,668,430)	(6,162,279)	-	(103,830,709)
Machinery and equipment	(7,826,854)	(665,129)	38,387	(8,453,596)
Total accumulated depreciation	<u>(141,237,769)</u>	<u>(9,122,456)</u>	<u>38,387</u>	<u>(150,321,838)</u>
Total capital assets, being depreciated, net	<u>194,362,826</u>	<u>1,109,558</u>	<u>-</u>	<u>195,472,384</u>
<b>Public Utilities capital assets, net</b>	<u>\$ 203,874,913</u>	<u>8,329,331</u>	<u>(7,137,950)</u>	<u>205,066,294</u>

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	Balance July 1	Increases	Decreases	Balance June 30
<b>Airport Fund:</b>				
Capital assets, not being depreciated:				
Land	\$ 4,750,772	19,397	-	4,770,169
Construction in progress	806,540	527,296	-	1,333,836
Total capital assets, not being depreciated	<u>5,557,312</u>	<u>546,693</u>	<u>-</u>	<u>6,104,005</u>
Capital assets, being depreciated:				
Buildings	3,669,137	-	-	3,669,137
Improvements other than buildings	8,090,789	63,780	-	8,154,569
Machinery and equipment	43,052	-	(9,195)	33,857
Total capital assets, being depreciated	<u>11,802,978</u>	<u>63,780</u>	<u>(9,195)</u>	<u>11,857,563</u>
Less accumulated depreciation for:				
Buildings	(924,282)	(118,083)	-	(1,042,365)
Improvements other than buildings	(4,640,078)	(280,811)	-	(4,920,889)
Machinery and equipment	(30,973)	(1,300)	8,726	(23,547)
Total accumulated depreciation	<u>(5,595,333)</u>	<u>(400,194)</u>	<u>8,726</u>	<u>(5,986,801)</u>
Total capital assets, being depreciated, net	<u>6,207,645</u>	<u>(336,414)</u>	<u>(469)</u>	<u>5,870,762</u>
<b>Airport capital assets, net</b>	<u>\$ 11,764,957</u>	<u>210,279</u>	<u>(469)</u>	<u>11,974,767</u>
<b>Total Business-type activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 11,167,908	19,397	-	11,187,305
Construction in progress	3,901,491	7,747,069	(7,137,950)	4,510,610
Total capital assets, not being depreciated	<u>15,069,399</u>	<u>7,766,466</u>	<u>(7,137,950)</u>	<u>15,697,915</u>
Capital assets, being depreciated:				
Buildings	89,348,598	121,730	-	89,470,328
Improvements other than buildings	245,396,196	9,024,048	-	254,420,244
Machinery and equipment	12,658,779	1,150,016	(47,582)	13,761,213
Total capital assets, being depreciated	<u>347,403,573</u>	<u>10,295,794</u>	<u>(47,582)</u>	<u>357,651,785</u>
Less accumulated depreciation for:				
Buildings	(36,666,767)	(2,413,131)	-	(39,079,898)
Improvements other than buildings	(102,308,508)	(6,443,090)	-	(108,751,598)
Machinery and equipment	(7,857,827)	(666,429)	47,113	(8,477,143)
Total accumulated depreciation	<u>(146,833,102)</u>	<u>(9,522,650)</u>	<u>47,113</u>	<u>(156,308,639)</u>
Total capital assets, being depreciated, net	<u>200,570,471</u>	<u>773,144</u>	<u>(469)</u>	<u>201,343,146</u>
<b>Business-type activities capital assets, net</b>	<u>\$ 215,639,870</u>	<u>8,539,610</u>	<u>(7,138,419)</u>	<u>217,041,061</u>
<b>Total capital assets, net - Primary government</b>	<u>\$ 426,093,130</u>	<u>39,080,365</u>	<u>(23,703,761)</u>	<u>441,469,734</u>

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Capital assets activity for the School Board Component Unit for the year ended June 30, 2016 was as follows:

<b>School Board Component Unit activities:</b>	Balance July 1	Increases	Decreases	Balance June 30
Capital assets, not being depreciated:				
Land	\$ 7,400,682	-	-	7,400,682
Construction in progress	849,944	4,174,532	(3,696,734)	1,327,742
Total capital assets, not being depreciated	<u>8,250,626</u>	<u>4,174,532</u>	<u>(3,696,734)</u>	<u>8,728,424</u>
Capital assets, being depreciated:				
Buildings	149,052,419	8,270,048	-	157,322,467
Improvements other than buildings	9,879,556	1,429,252	-	11,308,808
Machinery and equipment	25,660,444	1,520,084	(179,985)	27,000,543
Total capital assets, being depreciated	<u>184,592,419</u>	<u>11,219,384</u>	<u>(179,985)</u>	<u>195,631,818</u>
Less accumulated depreciation for:				
Buildings	(59,012,042)	(7,631,750)	-	(66,643,792)
Improvements other than buildings	(2,548,412)	(541,218)	-	(3,089,630)
Machinery and equipment	(18,607,399)	(1,509,958)	179,985	(19,937,372)
Total accumulated depreciation	<u>(80,167,853)</u>	<u>(9,682,926)</u>	<u>179,985</u>	<u>(89,670,794)</u>
Total capital assets, being depreciated, net	<u>104,424,566</u>	<u>1,536,458</u>	<u>-</u>	<u>105,961,024</u>
<b>School Board Component Unit capital assets, net</b>	<u>\$ 112,675,192</u>	<u>5,710,990</u>	<u>(3,696,734)</u>	<u>114,689,448</u>

Depreciation expense was charged to functions of the primary government and School Component Unit as follows:

**Primary government:**

Governmental activities:

General governmental administration	\$ 471,836
Judicial administration	127,089
Public safety	4,561,600
Public works	2,006,284
Human services	211,009
Parks, recreation and cultural	553,173
Community development	71,982
Education	4,032,030
Total depreciation expense - governmental activities	<u>12,035,003</u>

Business-type activities:

Public Utilities	9,122,456
Airport	400,194
Total depreciation expense - business-type activities	<u>9,522,650</u>

**Total depreciation expense - primary government** \$ 21,557,653

**School Component Unit** \$ 6,429,279

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*Tenancy in Common* – State legislation passed in 2002 granted the County a tenancy in common with the School Board when the County incurs a financial obligation for school property which is payable over more than one fiscal year. For financial reporting purposes, School property for which the County is financially obligated is reported by the County in the amount of outstanding obligations. At June 30, 2016, the County had outstanding financial obligations related to the construction of school buildings totaling \$83,510,844. Accordingly, school buildings with a net book value of that amount are reported in the governmental activities of the Primary Government at June 30, 2016. During fiscal year 2016, the County’s financial obligations related to school buildings decreased by a net amount of \$8,948,543, and, accordingly, the net book value of school buildings reported by the Primary Government decreased, and the net book value of buildings reported by the School Board Component Unit increased by the same amount. Depreciation expense on school buildings is allocated to the Primary Government and the School Board Component Unit in proportion to the relative cost of the buildings reported by each entity. Accordingly, depreciation of School Board Component Unit capital assets totaled \$10,461,309 in fiscal year 2016, of which \$4,032,030 is reported by the Primary Government and \$6,429,279 is reported by the School Component Unit.

**D. Interfund transfers**

The primary purpose of interfund transfers is to provide funding for operations and capital projects. Interfund transfers for the year ended June 30, 2016 are as follows:

<u>Primary Government</u>	<u>Transfers In</u>	<u>Transfers Out</u>
General Fund	\$ -	26,722,480
County Improvements Fund	5,277,090	-
School Improvements Fund	2,400,000	-
Debt Service Fund	19,035,029	-
Airport Fund	60,361	-
Total Primary Government	<u>26,772,480</u>	<u>26,722,480</u>
<u>School Board Component Unit</u>		
School Fund	-	50,000
Total School Board Component Unit	<u>-</u>	<u>50,000</u>
Total Transfers	<u>\$ 26,772,480</u>	<u>26,772,480</u>

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**E. Noncurrent liabilities**

The following is a summary of changes in the government-wide noncurrent liabilities of the primary government and the School Board Component Unit for the year ended June 30, 2016:

<u>Primary Government</u>	Balance July 1	Additions	Reductions	Balance June 30	Due Within One Year
<b>Governmental activities:</b>					
General obligation bonds payable:					
Principal amount of bonds payable	\$ 120,179,659	-	11,702,200	108,477,459	11,653,637
Premium	8,013,974	-	816,970	7,197,004	816,970
Infrastructure and state moral obligation bonds payable:					
Principal amount of bonds payable	19,950,000	21,505,000	-	41,455,000	365,000
Premium	868,270	1,634,711	85,500	2,417,481	85,500
Total bonds payable	149,011,903	23,139,711	12,604,670	159,546,944	12,921,107
Capital lease obligations	2,077,143	-	94,476	1,982,667	99,476
Compensated absences	6,643,499	5,004,851	4,714,319	6,934,031	4,871,628
Other post-employment benefit obligations	775,932	-	22,385	753,547	-
Liability for landfill closure	2,011,950	-	85,110	1,926,840	74,887
Support Agreement	4,547,777	-	702,852	3,844,925	692,852
Net pension liability	18,019,691	2,673,546	2,532,568	18,160,669	-
Total governmental activities	183,087,895	30,818,108	20,756,380	193,149,623	18,659,950
<b>Business-type activities:</b>					
Public Utilities:					
Water and sewer revenue bonds payable:					
Principal amount of bonds payable	16,513,694	7,130,000	9,191,830	14,451,864	1,016,832
Premium	1,136,386	1,133,731	382,780	1,887,337	161,539
Total bonds payable	17,650,080	8,263,731	9,574,610	16,339,201	1,178,371
Compensated absences	593,042	410,453	438,586	564,909	417,780
Deposits	501,862	362,511	321,674	542,699	-
Capacity fee credits	122,217	1,450	66,568	57,099	-
Support Agreement	5,077,903	-	1,354,793	3,723,110	1,354,793
Net pension liability	1,476,250	219,028	207,478	1,487,800	-
Total Public Utilities	25,421,354	9,257,173	11,963,709	22,714,818	2,950,944
Airport Fund:					
VRA airport revenue bond payable	1,320,296	-	77,883	1,242,413	81,889
Compensated absences	10,785	8,980	6,564	13,201	8,035
Net pension liability	27,905	4,140	3,922	28,123	-
Total Airport Fund	1,358,986	13,120	88,369	1,283,737	89,924
Total business-type activities	26,780,340	9,270,293	12,052,078	23,998,555	3,040,868
<b>Total Business-type activities:</b>					
Revenue bonds payable:					
Principal amount of bonds payable	17,833,990	7,130,000	9,269,713	15,694,277	1,098,721
Premium	1,136,386	1,133,731	382,780	1,887,337	161,539
Total bonds payable	18,970,376	8,263,731	9,652,493	17,581,614	1,260,260
Compensated absences	603,827	419,433	445,150	578,110	425,815
Deposits	501,862	362,511	321,674	542,699	-
Capacity fee credits	122,217	1,450	66,568	57,099	-
Support Agreement	5,077,903	-	1,354,793	3,723,110	1,354,793
Net pension liability	1,504,155	223,168	211,400	1,515,923	-
Total business-type activities	26,780,340	9,270,293	12,052,078	23,998,555	3,040,868
<b>Total noncurrent liabilities - Primary government</b>	<b>\$ 209,868,235</b>	<b>40,088,401</b>	<b>32,808,458</b>	<b>217,148,178</b>	<b>21,700,818</b>
<b>School Component Unit</b>					
Compensated absences	\$ 4,776,047	1,847,171	1,353,057	5,270,161	1,493,039
Net pension liability	153,157,000	10,382,721	3,450,721	160,089,000	-
<b>Total noncurrent liabilities - School Component Unit</b>	<b>\$ 157,933,047</b>	<b>12,229,892</b>	<b>4,803,778</b>	<b>165,359,161</b>	<b>1,493,039</b>

Capital lease obligations, support agreements, compensated absences and the liability for landfill closure reported as governmental activities liabilities of the primary government are liquidated by the General Fund.

COUNTY OF HANOVER  
Notes to Financial Statements  
June 30, 2016

Liability for landfill closure

State and federal laws and regulations required the County to place a final cover on its landfill site when it stopped accepting waste, and to perform certain maintenance and monitoring functions at the site for 30 years after closure. The landfill closed December 31, 2002 and a permanent cap was completed in 2003 over the 35-acre site. The \$1,926,840 reported as landfill closure and post closure care liability at June 30, 2016 represents the remaining estimated cost of post closure care. These amounts are based on what it would cost to perform all closure and post closure care in 2016. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

Capacity fee credits

Public Utilities provides water and sewer capacity fee credits where a property owner extending the public system is required to oversize lines or other facilities for the convenience of the County. Capacity fee credits are limited to the difference in pipe material cost only based on current material costs or other public bids for similar work. Capacity fee credits are deducted from respective water and sewer capacity fees which would otherwise be due for the connection of units in the area of the property owner's property served by the extension as identified by the utility service agreement for the extension.

General obligation bonds

The County issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds (including Virginia Public School Authority (VPSA) bonds) have been issued for governmental activities. General obligation bonds are direct obligations and pledge the full faith and credit of the County. These bonds generally are issued as 20 to 30-year serial bonds with equal amounts of principal maturing each year.

Revenue bonds

The County also issues bonds for which it pledges the income derived from the acquired or constructed assets to pay the debt service. Outstanding revenue bonds have been issued on behalf of the public utilities and airport functions.

The County has pledged the sum of its future Public Utilities Fund Operating Income or Loss, prior to depreciation expense, and its Public Utilities Fund Nonoperating Revenues (together "Net Available Revenues") in the approximate amount of \$20.5 million as of June 30, 2016, to secure the total remaining debt service requirements of the then-outstanding Public Utilities Water and Sewer Revenue Bonds (Bonds), which have financed various Public Utilities improvements. Based on an estimate of the average Net Available Revenues over the ten year period ended June 30, 2016 of approximately \$11.6 million annually, it is estimated that approximately 11.0 percent of future Utility Net Available Revenues are pledged through fiscal 2032, and will expire in that fiscal year with the final maturity of the current Bonds. However, future water and sewer revenue bonds which may be issued to finance future utility improvements will likely contain similar pledges, and future annual Net Available Revenues may differ significantly from the average used in this estimate. During fiscal year 2016, pledged Net Available Revenues totaled \$15,558,260, and the water and sewer revenue bond debt service requirement was \$3,011,701.

The County has also pledged future lease rental income from the airport's fixed base operator (FBO), or successor FBOs, in the approximate amount of \$1,655,737 as of June 30, 2016, to secure the then-remaining debt service requirements on the Airport VRA Series 2007 revenue bond (Bond), which financed airport improvements completed in fiscal 2008. This pledge obligates substantially all future FBO rental income through July 1, 2027, and will expire on that date with the final maturity of the Bond. During fiscal year 2016, pledged rental receipts totaled \$182,388, and the debt service requirement was \$141,999.

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On November 18, 2015, Public Utilities issued \$7,130,000 in Series 2015D revenue bonds with interest rates between 3.094 and 5.125 percent. The proceeds of the bonds were used to advance refund \$8,120,000 of the 2005 revenue bonds. The refunding net proceeds of \$8,169,191 were remitted to the Virginia Resources Authority to provide the resources to pay all principal and interest on the refunded bonds when due from the date of issuance of the Series 2015D Bonds and to redeem the 2005 revenue bonds, payable in installments due on October 1 in the years 2017 through 2026. The aggregate difference in debt service between the refunding debt and the refunded debt resulting in a savings of \$1,010,747. The net carrying amount exceeded the reacquisition price of the refunded bonds by \$172,051. This economic gain is reflected as a deferred inflow of resources on the statement of net position and is being amortized over the remaining life of the refunded bonds.

County General Obligation Bonds and Revenue Bonds

Outstanding general obligation bonds and revenue bonds as of June 30, 2016 are comprised of the following issues:

(See schedule on following page)

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Purpose	Interest Rates (%)	Date Issued	Original Issue	Principal Outstanding
<b>Governmental activities:</b>				
General obligation bonds:				
County:				
Series 2006A Public Improvement	4.00 - 5.00	10-12-06	\$ 7,440,000	\$ 440,000
Series 2006A Refunding	4.00 - 5.00	10-12-06	3,965,000	380,000
Series 2009 Public Improvement	2.50 - 5.00	02-18-09	10,765,000	2,760,000
Series 2010A Public Improvement	2.00 - 5.00	01-14-10	5,655,000	2,450,000
Series 2010B Public Improvement	4.73 - 6.02	01-14-10	7,850,000	7,850,000
Series 2011A Public Improvement	2.00 - 5.25	01-20-11	11,452,000	5,446,571
Series 2015 Refunding	2.00 - 5.00	03-19-15	11,199,110	11,144,570
Total general obligation bonds - County				<u>30,471,141</u>
Schools:				
Series 2006A Public Improvement	4.00 - 5.00	10-12-06	13,710,000	665,000
Series 2006B Refunding	3.50 - 4.00	10-12-06	10,395,000	3,945,000
Series 2009 Public Improvement	2.00 - 5.00	02-18-09	9,450,000	1,850,000
Series 2009 Refunding	2.00 - 5.00	02-18-09	22,375,000	12,055,000
Series 2010A Public Improvement	2.00 - 5.00	01-14-10	6,585,000	2,860,000
Series 2010B Public Improvement	4.73 - 6.02	01-14-10	6,275,000	6,275,000
Series 2011A Public Improvement	2.00 - 5.25	01-20-11	1,048,000	498,429
Series 2011A Refunding	2.00 - 5.25	01-20-11	5,340,000	3,200,000
Series 2015 Refunding	2.00 - 5.00	03-19-15	9,335,890	9,290,430
VPSA Series 1995A	5.10 - 6.10	12-21-95	1,580,000	-
VPSA Series 1996A	5.10 - 6.10	11-14-96	7,495,000	290,000
VPSA Series 1999A	5.10 - 6.10	11-18-99	5,630,000	1,120,000
VPSA Series 1999B	5.10 - 6.10	11-18-99	4,384,934	965,147
VPSA Series 2005A	3.10 - 5.10	05-12-05	16,105,000	8,050,000
VPSA Series 2005B	4.60 - 5.10	11-10-05	6,995,000	3,495,000
VPSA Series 2005C	4.60 - 5.10	11-10-05	6,967,658	3,606,824
VPSA Series 2007	4.35 - 5.10	11-08-07	13,838,206	8,540,488
VPSA Series 2009A Refunding	4.35 - 5.35	11-20-97	3,220,000	320,000
VPSA Series 2011B	2.05 - 5.05	11-09-11	5,855,000	4,675,000
VPSA Series 2014A	2.68 - 5.05	05-15-14	1,895,000	1,835,000
VPSA Series 2015B	2.05 - 5.05	05-14-15	4,470,000	4,470,000
Total general obligation bonds - Schools				<u>78,006,318</u>
Total governmental activities - general obligation bonds				<u>108,477,459</u>
Infrastructure and state moral obligation revenue bonds:				
VRA Series 2014A	2.74 - 4.83	5-21-14	19,950,000	19,950,000
VRA Series 2015B	3.125 - 5.125	8-19-15	21,505,000	21,505,000
Total infrastructure and state moral obligation bonds				<u>41,455,000</u>
<b>Business-type activities:</b>				
Public Utilities:				
Water and sewer revenue bonds:				
Series 2002A	0.00	06-14-02	920,400	322,140
Series 2005A Refunding	3.10 - 4.64	01-31-05	14,065,000	-
Series 2006	3.63 - 4.98	05-08-06	9,000,000	290,000
Series 2007	0.00	07-19-07	616,206	369,724
Series 2014B Refunding	2.031 - 5.025	08-13-14	6,420,000	6,340,000
Series 2015D Refunding	3.094 - 5.125	11-18-15	7,130,000	7,130,000
Total Public Utilities				<u>14,451,864</u>
Airport Fund:				
Taxable airport revenue bond:				
VRA Series 2007	5.08	03-21-07	1,795,000	1,242,413
Total Airport Fund				<u>1,242,413</u>
Total Business-type activities				<u>15,694,277</u>
<b>Total bond indebtedness - Primary government</b>				<u>\$ 165,626,736</u>

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Principal and interest to maturity for the County's governmental activities general obligation bonds and business-type activities revenue bonds outstanding at June 30, 2016, are as follows:

Fiscal Year	Governmental Activities		Business-type Activities				Total	
	General Obligation Bonds		Water and Sewer Revenue Bonds		Taxable Airport Revenue Bond			
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2017	\$ 11,653,637	4,807,605	1,016,832	675,586	81,889	62,088	12,752,358	5,545,279
2018	10,955,718	4,130,744	1,046,831	632,099	86,102	57,875	12,088,651	4,820,718
2019	10,793,475	3,845,920	1,096,831	588,066	90,532	53,445	11,980,838	4,487,431
2020	10,556,952	3,346,868	1,151,832	540,395	95,189	48,788	11,803,973	3,936,051
2021	9,087,465	2,917,377	1,201,832	489,772	100,086	43,891	10,389,383	3,451,040
2022-2026	36,121,102	9,009,692	5,791,096	1,577,475	583,173	136,713	42,495,371	10,723,880
2027-2031	17,019,110	2,250,387	2,581,610	488,371	205,442	10,524	19,806,162	2,749,282
2032-2036	2,290,000	198,317	565,000	40,966	-	-	2,855,000	239,283
Totals	\$ 108,477,459	30,506,910	14,451,864	5,032,730	1,242,413	413,324	124,171,736	35,952,964

The County has no legal debt margin requirement. Any issuance of general obligation bonded debt, except State Literary Fund loans and Virginia Public School Authority (VPSA) bonds, must be approved by a voting majority of the qualified County voters. Revenue bonds, State Literary Fund loans, VPSA bonds and VRA Infrastructure and State Moral Obligation Revenue Bonds may be issued by the adoption of a resolution by the Board of Supervisors.

Infrastructure and State Moral Obligation Revenue Bonds

On August 19, 2015, the primary government issued \$21,505,000 of Series 2015B Infrastructure and State Moral Obligation Revenue Bonds (Series 2015B Bonds) with interest rates between 3.043 and 5.125 percent. Amounts required for debt service are deposited into a special fund within the Debt Service Fund and are pledged to secure the local bonds. These amounts are subject to annual appropriation. The Series 2015B Bonds were issued to complete financing for the construction of a new courthouse facility. In fiscal year 2014, the primary government issued \$19,950,000 of Series 2014A Infrastructure and State Moral Obligation Revenue Bonds to finance the first half of the courthouse construction project.

Principal and interest to maturity for the Infrastructure and State Moral Obligation Revenue Bonds outstanding at June 30, 2016 are as follows:

Fiscal Year	Governmental Activities	
	Principal	Interest
2017	\$ 365,000	1,713,922
2018	765,000	1,692,166
2019	800,000	1,658,938
2020	835,000	1,624,666
2021	865,000	1,592,803
2022-2026	4,960,000	7,347,219
2027-2031	6,200,000	6,097,566
2032-2036	7,485,000	4,823,690
2037-2041	9,120,000	3,179,755
2042-2046	10,060,000	1,054,700
Totals	\$ 41,455,000	30,785,425

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Conduit Debt Obligations

The County's Economic Development Authority Component Unit (EDA) is empowered by the Commonwealth of Virginia to issue Industrial Revenue Bonds (IRBs) on behalf of businesses relocating to or expanding their operations within the County. Principal and interest on the IRBs are paid entirely by the businesses. Neither the EDA nor the County guarantees the repayment of principal or interest to the bondholders, and the debt is not a pledge of the faith and credit of the EDA or the County. Accordingly, these bonds are not reported as liabilities in the accompanying financial statements. At June 30, 2016, the principal amounts outstanding on these IRBs totaled approximately \$173.3 million.

Support Agreement

On March 23, 2011, the EDA issued Revenue and Refunding Bonds, Series 2011 (EDA Bonds) in the amount of \$17,260,000, of which \$2,205,000 consisted of new debt for the acquisition and build-out of a building to be used by the Community Services Board, the Social Services Department, and the Registrar's Office and \$15,055,000 was used to refund existing County general obligation school bonds and water and sewer revenue bonds. On March 1, 2011, the County and the EDA entered into a Support Agreement which obligates the County to make support payments on behalf of the EDA on a periodic basis in an amount equal to the debt service on the bonds. The EDA Bonds are limited obligations of the EDA, payable solely from payments made by the County, pursuant to the Support Agreement. Neither the EDA Bonds nor the Support Agreement are general obligation debt of the County, and payments made pursuant to the Support Agreement are subject to annual appropriation by the Board of Supervisors. Support payments of \$2,316,913 were paid by the County during the fiscal year ended June 30, 2016.

The Support Agreement annual debt service requirements to maturity as of June 30, 2016, excluding amortization of premium, are as follows:

Fiscal Year	Governmental Activities		Business-type Activities		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2017	\$ 680,000	139,713	1,305,000	112,750	1,985,000	252,463
2018	675,000	119,313	1,305,000	73,600	1,980,000	192,913
2019	450,000	92,313	680,000	32,350	1,130,000	124,663
2020	275,000	78,813	60,000	11,950	335,000	90,763
2021	210,000	69,875	60,000	10,000	270,000	79,875
2022-2026	745,000	242,175	190,000	15,400	935,000	257,575
2027-2030	630,000	80,750	-	-	630,000	80,750
Totals	\$ 3,665,000	822,952	3,600,000	256,050	7,265,000	1,079,002

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Capital leases

The County has financed the acquisition of office facilities and a communications system by entering into capital lease agreements. The balance of capital assets, net of accumulated depreciation, the future minimum lease payments, and the present value of the minimum lease payments as of June 30, 2016, are as follows:

<u>Asset Class</u>	<u>Primary Government - Governmental Activities</u>
Land	\$ 384,847
Buildings	13,804,580
Machinery and equipment	<u>1,783,693</u>
Total assets, at cost	15,973,120
Accumulated depreciation	<u>(8,294,268)</u>
Total assets, net	<u>\$ 7,678,852</u>

<u>Fiscal Year</u>	<u>Future Minimum Lease Payments</u>
2017	\$ 176,604
2018	172,655
2019	173,095
2020	173,425
2021	173,989
2022-2026	869,956
2027-2031	<u>873,662</u>
Total minimum lease payments	2,613,386
Less: Portion representing interest	<u>(630,719)</u>
Present value of minimum lease payments	<u>\$ 1,982,667</u>

Defeasance of debt

In fiscal year 2016 and in prior years, the County defeased certain outstanding bonds by placing the proceeds of newly issued bonds in irrevocable escrow funds to provide for all future debt service payments on the old bonds. Accordingly, the escrow fund assets and the liabilities for the defeased bonds are not included in the accompanying financial statements. At June 30, 2016, the County had general obligation bonds that were outstanding but considered defeased totaling \$21,735,000, and Public Utilities had revenue bonds that were outstanding but considered defeased totaling \$14,710,000.

**V. Other information**

**A. Risk management**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the County carries insurance through commercial carriers or through the Virginia Municipal Liability Pool. The County carries commercial insurance for all risks of loss including property, theft, auto liability, general liability and construction insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage for each of the past three years. There was no reduction in insurance coverage during fiscal year 2016.

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All claims are paid in accordance with policy coverage in effect at the time. In addition, the County provides various surety bond coverages as required under regulations, generally at industry-recommended levels.

The County and School Board are participating members in the Virginia Municipal League Insurance Program and the School Board is a participating member in the School Systems of Virginia Self Insurance Program. Both of these not-for-profit entities provide workers' compensation coverage in compliance with the Virginia Workers' Compensation code.

The County and School Board have chosen to retain the risk associated with the employee's health insurance plan. Risk is retained at 100% up to an individual stop loss amount of \$175,000 for individual claims paid during the contract year and an aggregate plan stop loss of 125% of expected claims. All County and School Board full-time and benefited part-time employees are eligible to participate. Premiums are paid for participating employees to the Self Insurance Fund, which is reported in the County's financial statements as an internal service fund. An administrator selected by the County processes all claims, and is reimbursed based on actual claims processed. Net position balances in the Self Insurance Fund are used as a reserve to offset rate increases and to fund losses in future years. The County's benefits consultant has actuarially determined an estimated liability for combined County and School Board healthcare claims that have been incurred but not reported (IBNR) at fiscal year-end, substantially all of which is expected to be liquidated within the following fiscal year, and which is reported in the Self Insurance Fund. Changes in balances of health insurance claim liabilities and IBNR during the past two years are as follows:

Fiscal Year	Payable (Receivable) Beginning of Year	Claims and Other Charges Processed	Claims and Benefit Payments	Payable (Receivable) End of Year	Incurred But Not Reported
2015	\$ (167,196)	28,280,867	28,929,970	(98,442)	2,172,085
2016	(98,442)	31,516,406	31,034,725	(383,239)	2,420,887

	Balance July 1	Increases	Decreases	Balance June 30
Incurred But Not Reported	\$ 2,172,085	31,516,406	(31,267,604)	2,420,887

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**B. Fund Balance Classifications**

The accompanying financial statements display nonspendable, restricted, committed and assigned fund balance classifications in the aggregate using GASB Statement No. 54 criteria. Specific purpose information for these fund balance classifications follows:

	Primary Government				Total Governmental Funds	School Board Component Unit	Economic Development Authority
	General Fund	County Improvements Fund	School Improvements Fund	Debt Service Fund			
<b>Nonspendable:</b>							
Inventory	\$ 221,923	-	-	-	221,923	72,051	-
Prepaid expenditures	-	290,107	-	-	290,107	412,198	-
Total nonspendable	221,923	290,107	-	-	512,030	484,249	-
<b>Restricted for:</b>							
Public safety - asset forfeiture	217,188	-	-	-	217,188	-	-
Judicial administration - asset forfeiture	403,242	-	-	-	403,242	-	-
Public safety - grants and donations	30,391	-	-	-	30,391	-	-
Public works - recycling service districts	45,757	-	-	-	45,757	-	-
Health and human services - federal and state grants	197,528	-	-	-	197,528	-	-
Education - grants	-	-	-	-	-	181,307	-
Capital improvements	-	22,877,811	786,361	-	23,664,172	-	-
Total restricted	894,106	22,877,811	786,361	-	24,558,278	181,307	-
<b>Committed to:</b>							
Economic development	500,000	-	-	-	500,000	-	-
Total committed	500,000	-	-	-	500,000	-	-
<b>Assigned to:</b>							
Education	2,600,000	-	-	-	2,600,000	856,472	-
Economic development	3,750,000	-	-	-	3,750,000	-	-
Public works - stormwater	1,000,000	-	-	-	1,000,000	-	-
Public works - transportation	1,000,000	-	-	-	1,000,000	-	-
Debt service	-	-	-	332,856	332,856	-	-
Encumbrances and reappropriations	1,355,348	-	-	-	1,355,348	-	-
Funding of subsequent fiscal year's adopted budget	10,296,000	-	-	-	10,296,000	-	-
Capital improvements	6,792,886	11,461,876	1,103,777	-	19,358,539	-	-
Total assigned	26,794,234	11,461,876	1,103,777	332,856	39,692,743	856,472	-
Unassigned Fund Balance	28,169,774	-	-	-	28,169,774	-	38,103
Total fund balances	\$ 56,580,037	34,629,794	1,890,138	332,856	93,432,825	1,522,028	38,103

**C. Commitments and contingent liabilities**

Other commitments

At June 30, 2016, the primary government had commitments for capital projects totaling \$12,738,142 as follows:

	Primary Government				Total Primary Government
	County Improvements Fund	School Improvements Fund	Public Utilities Fund	Airport Fund	
Total capital commitments	\$ 10,383,255	700,112	1,561,681	93,094	12,738,142

These commitments will be funded by existing resources within the respective funds and by appropriations.

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Encumbrances

Encumbrance accounting, under which purchase orders for the expenditure of funds are recorded to reserve that portion of the applicable appropriation, is employed in governmental funds. In accordance with the County’s adopted Budget Policy, encumbered funds are reappropriated annually by the Board of Supervisors in the succeeding year’s budget resolution. Encumbrances represent the estimated amount of expenditures that will ultimately result if open purchase orders are paid. Encumbrances outstanding at the end of the fiscal year are disclosed below, in accordance with GAAP. However, encumbered amounts are already included within the restricted, committed or assigned fund balances, as appropriate, and are not in addition thereto.

	Primary Government - Governmental Funds					
	General Fund	County		School Improvements Fund	Total Primary Government	Schools Component Unit
		Improvements Fund				
Encumbrances outstanding at fiscal year-end	\$ 808,685	10,383,255		700,112	11,892,052	979,734

Contingent liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by the grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantors cannot be determined at this time, although the County expects such amounts, if any, would not have a material effect on the financial position of the County.

The reporting entity is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the government’s counsel the resolution of these matters will not have a material adverse effect on the financial position of the government.

**D. Joint ventures**

- **Capital Region Airport Commission:** The Capital Region Airport Commission (Airport Commission) was established in 1975 by an Act of the Virginia General Assembly. The Airport Commission owns and operates Richmond International Airport (Airport). The Airport Commission is governed by 14 Commissioners, with four members each being appointed by the City of Richmond, County of Henrico and County of Chesterfield governing bodies and two members being appointed by the County of Hanover governing body. The Airport Commission generates its revenues from service charges to users of the Airport facilities to recover the costs of maintaining, repairing and operating the Airport. Virginia law requires that the Airport Commission submit an annual budget showing estimated revenues and estimated expenditures to the governing bodies of the localities for their approval. After approval of the proposed budget by the governing bodies, if the Airport Commission’s budget contains estimated expenditures that exceed estimated revenues, the governing bodies are required to fund the deficit in proportion to their pro rata financial basis in the Airport Commission. The pro rata basis is to be determined by the percentage of the population of each locality to the combined total population of all participating localities according to the most recent census, with Hanover County’s pro rata share approximating 10.5%. If actual revenues are less than estimated revenues identified in the budget (resulting in a deficit), the localities may, at their discretion, appropriate funds necessary to fund the deficit. To date, the County has not been required to fund any deficit. Complete financial statements for the Airport Commission can be obtained from the Chief Financial Officer, 1 Richard E. Byrd Terminal Drive, Suite C, Richmond International Airport, Richmond, VA 23250-2400.

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- **Greater Richmond Convention Center Authority:** The Greater Richmond Convention Center Authority (GRCCA), a political subdivision of the Commonwealth of Virginia, was created on January 9, 1998 pursuant to the Public Recreational Facilities Authorities Act, Chapter 56, Title 15.2 of the Code of Virginia. The political subdivisions participating in the incorporation of the GRCCA are the City of Richmond and the Counties of Chesterfield, Hanover and Henrico. The GRCCA is governed by a five member commission comprised of the chief administrative officer of each of the four incorporating political subdivisions and the President/CEO of the Retail Merchants Association of Greater Richmond.

The GRCCA was created for the purpose of acquiring, constructing, equipping, maintaining, and operating a regional convention center facility. In August 1996, each locality designated future revenue from the transient occupancy tax for expansion of the convention center. The GRCCA has issued \$158,415,000 in Hotel Tax Revenue Bonds, which are secured by an eight percent transient occupancy tax imposed and collected by the localities. The County made an expenditure of \$998,568 for transient occupancy tax to the GRCCA during fiscal year 2016. Complete financial statements for the GRCCA can be obtained from Chesterfield County, Accounting Department, 9901 Lori Road, Chesterfield, Virginia 23832.

- **Dominion Resources Innovation Center:** The Dominion Resources GreenTech Incubator (DRGI), a Virginia non-profit, non-stock corporation, was created in 2009, under authority granted by the Virginia General Assembly to the Virginia Biotechnology Research Partnership Authority, pursuant to an Agreement between Hanover County, the Town of Ashland, their respective economic development authorities, the Virginia Biotechnology Research Partnership Authority (Authority) and the Virginia Biosciences Development Center, Inc. (Participants). The DRGI's governing structure consists of a Board of Directors of up to seven members, including the executive director of the Authority, a representative designated by each of Hanover County and the Town of Ashland, and up to four additional representatives as initially determined by the Authority, selected from a representative of the lead corporate sponsor, a representative of the other sponsors, and other outside directors.

The DRGI was created to encourage new business formation primarily in the areas of clean, "green" and energy conservation technologies within Hanover County, by incubating member companies via the provision of affordable facilities, assistance with strategic business planning, access to business advisory boards, introduction to potential sources of investment capital, and other benefits. Under the Agreement and subject to annual appropriation, beginning in fiscal year 2010, Hanover County and its EDA have agreed to provide \$80,000, prorated annually for each of the DRGI's first five years to cover start-up costs, and have also agreed to contribute amounts necessary to cover the costs of materials and labor for tenant improvements in the space leased by DRGI. In fiscal year 2015, the County renewed its commitment to this partnership for another three years. The Participants are committed to ensuring the long-term financial viability of DRGI, without the requirement for major cash subsidies after the first five years of operation. During fiscal year 2016, the Hanover County EDA contributed \$50,000. Neither the County nor its EDA have any ongoing financial interest in DRGI. Annual audited financial statements are available from DRGI at 201 Duncan Street, Ashland, VA 23005.

**E. Jointly governed organizations**

- **Pamunkey Regional Library:** The Pamunkey Regional Library (Library) is a political subdivision of the Commonwealth of Virginia and is governed by a separate Board of Trustees, appointed for specific terms of office by the Boards of Supervisors of the counties to which it provides library services, including the Counties of Hanover, Goochland, King William, and King and Queen. Management and accountability for fiscal matters rest with the Library's

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Board, of which Hanover County appoints four of the ten members. The Library receives contributions from the participating counties, but invests its own funds and formulates and approves its own budget. Hanover County does not bear any direct or indirect liabilities for the operation of the Library, and has no equity interest in it. In fiscal year 2016, Hanover County contributed a total of \$2,558,858 to the Library's operations. Complete financial statements for the Library can be obtained from the Director's office at P.O. Box 119, Hanover, Virginia 23069.

- **Pamunkey Regional Jail Authority:** The Pamunkey Regional Jail Authority (Jail Authority) is a political subdivision of the Commonwealth of Virginia. The participating jurisdictions of the Jail Authority are the Counties of Caroline and Hanover and the Town of Ashland. The Jail Authority is governed by a five-member board comprised of two members each from the Counties of Caroline and Hanover and one from the Town of Ashland. Management and accountability for fiscal matters rest with the Jail Authority. The County serves as fiscal agent for the Jail Authority; however, the board formulates and approves its own budget. The County of Hanover does not bear any direct or indirect liabilities for the operation of the Jail Authority and has no equity interest in it.

The purpose of the Jail Authority is to maintain and operate a regional jail facility to meet the needs of the participating jurisdictions for jail facilities. The participating jurisdictions have entered into a Service Agreement which is a long-term contract which regulates usage of the Jail and establishes payment terms applicable to participating jurisdictions. Under the Service Agreement, the County is obligated to commit all of its prisoners to the Jail at a per diem rate to be determined annually by the Jail Authority. The County typically provides a majority of the inmates to the facility, and made per diem contributions totaling \$5,433,619 in fiscal year 2016. Complete financial statements for the Jail Authority can be obtained from the Jail Superintendent's office at P.O. Box 510, Hanover, Virginia 23069.

- **Middle Peninsula Juvenile Detention Commission:** The Middle Peninsula Juvenile Detention Commission (Detention Commission) is a political subdivision of the Commonwealth of Virginia and is governed by a separate board. The Detention Commission was created by resolutions adopted in 1993 by its member jurisdictions, which include the Counties of Caroline, Charles City, Essex, Gloucester, Hanover, James City, King and Queen, King William, Lancaster, Matthews, Middlesex, New Kent, Northumberland, Richmond, Westmoreland, and York, and the Cities of Poquoson and Williamsburg. Each member jurisdiction appoints one member to the Detention Commission. The County of Hanover does not bear any direct or indirect liabilities for the operation of this organization, and has no equity interest in it.

The Detention Commission was created to enhance the protection of the region's citizens by the maintenance and operation of a juvenile detention facility (the Merrimac Center) to serve the member jurisdictions. The member jurisdictions have entered into a Service Agreement which is a long-term contract governing the parties' respective obligations. Under the Service Agreement, the County is obligated to pay a per diem rate to be determined annually by the Detention Commission for each day a juvenile from the County is held at the Center or in another detention facility secured by the Detention Commission. If the sum of all per diem rates paid during the fiscal year is below \$2,500, the County shall pay the Detention Commission the amount equal to the difference. During fiscal year 2016, the County's per diem payments to the Detention Commission totaled \$251,735. Complete financial statements for the Detention Commission can be obtained from the fiscal agent's office at James City County, Department of Financial and Management Services, 101-F Mounts Bay Road, P.O. Box 8784, Williamsburg, Virginia 23187.

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- **Central Virginia Waste Management Authority:** The Central Virginia Waste Management Authority (Waste Authority) was established under the provisions of the Virginia Water and Sewer Authorities Act. The Waste Authority's board is comprised of representatives from the Counties of Charles City, Chesterfield, Goochland, Hanover, Henrico, New Kent, Powhatan and Prince George; the Cities of Colonial Heights, Hopewell, Petersburg and Richmond; and the Town of Ashland. The 19 member board is comprised of no less than one and no more than three members from each of the participating jurisdictions, determined on a population basis. The County has two representatives serving on the Waste Authority's Board. The Waste Authority is responsible for creating and implementing recycling and solid waste management programs for its local member jurisdictions in order to meet waste reduction mandates set by the Virginia General Assembly. Twenty subdivisions in the County participate in the Waste Authority's curbside recycling program. Except for contribution requirements and direct payments for special projects, no participant has any ongoing financial interest in the Waste Authority. The County's fiscal year 2016 payments to the Waste Authority totaled \$267,149. Complete financial statements can be obtained from the Waste Authority at 2100 West Laburnum Avenue, Suite 105, Richmond, Virginia 23227.
  
- **Greater Richmond Partnership:** The Greater Richmond Partnership, Inc. (GRP) serves the Counties of Chesterfield, Hanover and Henrico, and the City of Richmond by seeking to enhance economic development in the participating localities. The County has one representative serving on GRP's Board of Directors. During fiscal year 2016, the County made payments to the GRP totaling \$385,000. Complete financial statements can be obtained from GRP's office at Riverfront Plaza, 901 East Byrd Street, Suite 801, Richmond, Virginia 23219.
  
- **Richmond Region Tourism:** The Richmond Metropolitan Convention and Visitors Bureau (RMCVB) serves the Counties of Chesterfield, Hanover, New Kent and Henrico, and the City of Richmond by promoting conventions and tourism in the participating localities. The County has two representatives serving on RMCVB's Board of Directors, and made fiscal year 2016 contributions to RMCVB totaling \$173,317. Complete financial statements can be obtained from the RMCVB's office at 401 North 3<sup>rd</sup> Street, Richmond, Virginia 23219.
  
- **Richmond Regional Planning District Commission:** The Richmond Regional Planning District Commission (RRPDC) is a regional planning agency serving the Counties of Charles City, Chesterfield, Goochland, Hanover, Henrico, New Kent, Powhatan, the City of Richmond and the Town of Ashland. The primary functions of the RRPDC are to promote regional cooperation; coordinate the activities and policies of member local governments; resolve service delivery problems involving more than one government within the region and provide planning assistance to local governments. In accordance with its Charter, the RRPDC promotes the orderly physical, social and economic development of the region through planning and encouraging local governments to plan for the future. The County paid member dues to the RRPDC totaling \$57,241 in fiscal year 2016. Complete financial statements can be obtained from the RRPDC at 9211 Forest Hill Avenue, Suite 200, Richmond, Virginia 23235.

## **F. Defined benefit pension plans – Virginia Retirement System**

### ***Pension Plans***

Agent Multiple-Employer Plan - The County and School Board non-professional employees participate in an agent multiple-employer defined benefit pension plan administered by the Virginia Retirement System (VRS). The VRS requires periodic employer contributions at actuarially determined rates, which will remain relatively level over time as a percentage of payroll and will accumulate sufficient assets to meet the cost of all basic benefits when due. The required employer contributions for County employees and for School Board non-professional employees are established annually by the VRS, by separate actuarial valuations specific to each group.

Cost-Sharing Multiple-Employer Plan - The School Board professional employees participate in a cost-sharing multiple-employer defined benefit pension plan administered by VRS. The VRS establishes a separate annual contribution requirement for the School Board's professional employees who participate in the VRS statewide teacher cost-sharing pool.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the VRS agent multiple-employer and cost-sharing multiple-employer plans and the additions to/deductions from the VRS agent multiple-employer and cost-sharing multiple-employer plan's net fiduciary position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Detailed information about the VRS Retirement Plan's Fiduciary Net Position is available in the separately issued VRS 2015 Comprehensive Annual Financial Report (CAFR) and GASB 68 Report. A copy of the 2015 VRS CAFR and GASB 68 Report may be downloaded from the VRS website at <http://www.varetire.org/employers/financial-reporting/vrs-guidelines-and-resources.asp>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

### ***VRS Plan Description***

All full-time, salaried permanent employees of the County and School Board (professional and non-professional) are automatically covered by VRS upon employment. This plan is administered by the VRS along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and the County or School Board pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The VRS administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out as described below:

### ***VRS Plan 1 and Plan 2***

Overview: Plan 1 and Plan 2 are defined benefit plans. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for and in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013. Employees are eligible for and in Plan 2 if their membership date is on or after July

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1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013. VRS Plan 1 and Plan 2 non-hazardous duty covered members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.

Contributions: Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.

Creditable Service: Creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit. The Hanover County Board of Supervisors elected to provide the health insurance credit program as provided in Section 51.1-140-2 of the Code to all eligible current and future County retirees.

Vesting: Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of creditable service. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan.

Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund. Members are always 100% vested in the contributions that they make.

Benefit Calculations: The Basic Benefit is calculated based on a formula using the member's average final compensation, a retirement multiplier and total service credit at retirement. It is one of the benefit payout options available to a member at retirement.

An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.

For Plan 1, a member's average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee. The Plan 1 retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.70%. The retirement multiplier for sheriffs and regional jail superintendents is 1.85%, and the multiplier for hazardous duty employees other than sheriffs and regional jail superintendents is 1.70% or 1.85% as elected by the employer. The Hanover Board of Supervisors elected to provide the higher retirement multiplier (1.85%) to all eligible employees in hazardous duty positions as described in the Code of Virginia (the Code), Section 51.1-138.

Under Plan 1, the normal retirement age is 65, with a provision of age 60 for hazardous duty members. The earliest unreduced retirement can occur at age 65 with at least five years (60 months) of creditable service or at age 50 with at least 30 years of creditable service. For hazardous duty employees, the earliest unreduced eligibility is at age 60 with at least five years of credible service or age 50 with at least 25 years of credible service. The earliest reduced retirement can occur at age 55 with at least five years (60 months) of creditable service or age 50 with at least 10 years of creditable service. Hazardous

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duty employees can receive a reduced retirement benefit as early as age 50 with at least five years of credible service.

For Plan 2, a member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee. The service retirement multiplier factor is the same as Plan 1 for service earned, purchased or granted prior to January 1, 2013. The retirement multiplier for non-hazardous duty employees is 1.65% for creditable service earned, purchased or granted on or after January 1, 2013. The retirement multiplier for Sheriffs and regional jail superintendents is 1.85%, the same as Plan 1. The retirement multiplier for hazardous duty employees is 1.70% or 1.85% as elected by the employer, the same as under Plan 1.

Under Plan 2, the normal retirement age is consistent with the normal Social Security retirement age. The earliest unreduced retirement can occur at normal Social Security retirement age with at least five years (60 months) of creditable service or when their age and service equal 90. The earliest reduced retirement can occur at Age 60 with at least five years (60 months) of creditable service.

Cost-of-Living Adjustment in Retirement: For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of creditable service, the COLA will go into effect on July 1 after one full calendar year from the retirement date.

For members who retire with a reduced benefit and who have less than 20 years of creditable service, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility date.

Under Plan 1, the Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%. Under Plan 2, the Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%.

The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:

- The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.
- The member retires on disability.
- The member retires directly from short-term or long-term disability under the Virginia Sickness and Disability Program (VSDP).
- The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program.
- The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.

Disability Coverage: Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.7% under Plan 1 and 1.65% under Plan 2 on all service, regardless of when it was earned, purchased or granted. VSDP members are subject to a one-year waiting period before becoming eligible for non-work-related disability benefits.

Purchase of Prior Service: Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as creditable service in their plan. Prior creditable service counts toward vesting, eligibility for retirement

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and the health insurance credit. Only active members are eligible to purchase prior service. When buying service, members must purchase their most recent period of service first. Members also may be eligible to purchase periods of leave without pay.

**Hybrid Plan**

**Overview:** The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan as noted:

- The defined benefit is based on a member's age, creditable service and average final compensation at retirement using a formula.
- The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.
- In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.

Members hired on or after January 1, 2014 are in this plan, as well as Plan 1 and Plan 2 members who were eligible and opted into the plan during a special election window held January 1-April 30, 2014.

**Contributions:** A member's retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee's creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.

**Creditable Service:** Under the defined benefit component of the plan, creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit, as well as determining vesting for the employer contribution portion of the plan. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit. The Hanover County Board of Supervisors elected to provide the health insurance credit program as provided in Section 51.1-140-2 of the Code to all eligible current and future County retirees.

Under the defined contribution component, credible service is used to determine vesting for the employer contribution portion of the plan.

**Vesting:** Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of creditable service. Plan 1 or Plan 2 members with at least five years (60 months) of creditable service who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.

Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan. Members are always 100% vested in the contributions that they make.

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Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service, as follows:

- After two years, a member is 50% vested and may withdraw 50% of employer contributions.
- After three years, a member is 75% vested and may withdraw 75% of employer contributions.
- After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.

Distribution is not required by law until age 70½.

Benefit Calculations: The benefit calculations for the Hybrid Plan are as outlined in Plan 1 and 2, except the defined contribution component is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.

The average final compensation is a member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee. It is used in the retirement formula for the defined benefit component of the plan.

The service retirement multiplier for the defined benefit component is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

The normal retirement age is consistent with the normal Social Security retirement age, with a provision that members are eligible to receive distributions upon leaving employment, subject to restrictions. The earliest member unreduced retirement can occur at normal Social Security retirement age and have at least five years (60 months) of creditable service or when their age and service equal 90. Members may retire with a reduced benefit as early as age 60 with at least five years (60 months) of creditable service. The Cost-of-Living (COLA) in retirement terms are consistent with the provisions noted for Plan 2.

Disability Coverage: Employees of political subdivisions and school divisions (including Plan 1 and Plan 2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides an employer-paid comparable program for its members.

Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one-year waiting period before becoming eligible for non-work-related disability benefits.

Purchase of Prior Service: Considerations are the same as noted under Plan 1, with the following exceptions:

- Hybrid Retirement Plan members are ineligible for ported service.
- The cost for purchasing refunded service is the higher of 4% of creditable compensation or average final compensation.
- Plan members have one year from their date of hire or return from leave to purchase all but refunded prior service at approximate normal cost. After that one-year period, the rate for most categories of service will change to actuarial cost.

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***Agent Multiple-Employer Plan***

Employees Covered by Benefit Terms

As of the June 30, 2014 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	County	School Board Non-Professional
Inactive members or their beneficiaries currently receiving benefits	413	141
Inactive members:		
Vested inactive members	172	26
Non-vested inactive members	184	120
Inactive members active elsewhere in VRS	333	37
Total inactive members	689	183
Active members:	1,009	277
Total covered employees	2,111	601

Contributions

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. The Hanover Board of Supervisors elected to continue contributing the 5% employee contribution amount for all eligible Plan 1 and Plan 2 employees through June 30, 2012. Beginning July 1, 2012, new employees were required to pay the 5% member contribution. In addition, for existing employees, employers were required to begin making the employee pay the 5% member contribution. This could be phased in over a period of up to 5 years and the employer is required to provide a salary increase equal to the amount of the increase in the employee-paid member contribution. The Hanover Board of Supervisors elected to require that employees pay the 5% member contribution effective July 1, 2012 and provided a salary increase equal to the 5% employee-paid member contribution. In addition, the County and School Board are required to contribute the remaining amounts necessary to fund their participation in the VRS using the actuarial basis specified by the Code of Virginia and approved by the VRS Board of Trustees.

The contractually required contribution rates for the County and for the School Board's non-professional employee group for the fiscal year ended June 30, 2016 were 11.06% and 7.75%, respectively, of their annual covered employee compensation. These rates were based on an actuarially determined rate from an actuarial valuation as of June 30, 2013.

These rates, when combined with employee contributions, were expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the County were \$6,383,455 and contributions from the School Board's non-professional group were \$437,250 for the year ended June 30, 2016.

Net Pension Liability

At June 30, 2016, the County reported a net pension liability of \$19,676,592 and the School Board non-professional group reported a net pension asset of \$570,015. The net pension liability and net pension asset were measured as of June 30, 2015. The total pension liability used to calculate the net pension

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liability/asset was determined by an actuarial valuation performed as of June 30, 2014, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2015.

Actuarial Assumptions – General and Public Safety Employees

The total pension liability as of June 30, 2016 which was measured as of June 30, 2015 for general employees of the County and School Board non-professional group and the County public safety employees was based on an actuarial valuation as of June 30, 2014, using the entry age normal actuarial cost method, the level percent closed amortization method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2015:

	General Employees and Public Safety Employees
Inflation	2.50%
Salary increases, including inflation	3.50% - 5.35% for County general employees and School Board non-professional group and 3.50% - 4.75% for County public safety employees
Payroll growth	3.00%
Discount rate	7.00%
Cost-of-living adjustment	2.25% - 2.50%
Investment rate of return (net of pension plan investment expense, including inflation)	7.00%
 Mortality Rates	 14 % of deaths are assumed to be service related for County general employees and School Board non-professional group and 60% of deaths are assumed to be service related for County public safety employees
Pre-Retirement	RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set forward 4 years and females were set back 2 years for County general employees and School Board non-professional group and RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set back 2 years and females set back 2 years for County public safety employees
Post-Retirement	RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set forward 1 year
Post-Disablement	RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 3 years and no provision for future mortality improvement

The actuarial assumptions used in the June 30, 2014 valuation was based on the results of an actuarial experience study for the period from July 1, 2008 through June 30, 2012. Changes to the actuarial assumptions as a result of the experience study are as follows:

County General Employees and School Board Non-Professional Group	County Public Safety Employees
Update mortality table	Update mortality table
Decrease in rates of service retirement	Adjustments to rates of service retirement for females
Decrease in rates of disability retirement	Increase in rates of withdrawal
Reduce rates of salary increase by 0.25% per year	Decrease in male and female rates of disability

Long-Term Expected Rate of Return

The long-term expected rate of return on the pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return

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for each major asset class as provided by the VRS for use in the last actuarial experience study for the four-year period ending June 30, 2012 are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long- Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
U.S. Equity	19.50%	6.46%	1.26%
Developed Non U.S Equity	16.50%	6.28%	1.04%
Emerging Market Equity	6.00%	10.00%	0.60%
Fixed Income	15.00%	0.09%	0.01%
Emerging Debt	3.00%	3.51%	0.11%
Rate Sensitive Credit	4.50%	3.51%	0.16%
Non Rate Sensitive Credit	4.50%	5.00%	0.23%
Convertibles	3.00%	4.81%	0.14%
Public Real Estate	2.25%	6.12%	0.14%
Private Real Estate	12.75%	7.10%	0.91%
Private Equity	12.00%	10.41%	1.25%
Cash	1.00%	-1.50%	-0.02%
	<u>100.00%</u>		<u>5.83%</u>
		Inflation	<u>2.50%</u>
		*Expected arithmetic normal return	<u>8.33%</u>

\* Using stochastic projection results provides an expected range of real rates of return over various time horizons. Looking at one year results produces an expected real return of 8.33% but also has a high standard deviation, which means there is high volatility. Over larger time horizons the volatility declines significantly and provides a median return of 7.44%, including expected inflation of 2.50%.

Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2018, the rate contributed by the employer for the agent multiple-employer plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. Beginning July 1, 2018, participating employers and employees are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

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Changes in Net Pension Liability (County)

	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (a) - (b)</b>
Balances at June 30, 2015	\$ 205,630,701	\$ 186,106,855	\$ 19,523,846
Changes for the year:			
Service cost	7,003,117		7,003,117
Interest	14,159,064		14,159,064
Differences between expected and actual experience	(3,717,438)		(3,717,438)
Contributions - employer		6,227,470	(6,227,470)
Contributions - employee		2,841,053	(2,841,053)
Net investment income		8,626,111	(8,626,111)
Benefit payments, including refunds of employee contributions	(6,323,001)	(6,323,001)	-
Administrative expenses		(113,582)	113,582
Other changes	(196,852)	(485,907)	289,055
Net changes	<u>10,924,890</u>	<u>10,772,144</u>	<u>152,746</u>
Balances at June 30, 2016	<u>\$ 216,555,591</u>	<u>\$ 196,878,999</u>	<u>\$ 19,676,592</u>

Changes in Net Pension Liability (School Board non-professional group)

	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (Asset) (a) - (b)</b>
Balances at June 30, 2015	\$ 22,815,076	\$ 23,043,299	\$ (228,223)
Changes for the year:			
Service cost	717,494		717,494
Interest	1,563,895		1,563,895
Difference between expected and actual experience	(750,409)		(750,409)
Contributions - employer		507,170	(507,170)
Contributions - employee		325,545	(325,545)
Net investment income		1,054,611	(1,054,611)
Benefit payments, including refunds of employee contributions	(947,448)	(947,448)	-
Administrative expenses		(14,331)	14,331
Other changes		(223)	223
Net changes	<u>583,532</u>	<u>925,324</u>	<u>(341,792)</u>
Balances at June 30, 2016	<u>\$ 23,398,608</u>	<u>\$ 23,968,623</u>	<u>\$ (570,015)</u>

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Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the County and School non-professional group using the discount rate of 7.00%, as well as what their net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	<u>1% Decrease</u>	<u>Discount Rate</u>	<u>1 % Increase</u>
County Employees			
Net Pension Liability (Asset)	\$ 51,483,225	\$ 19,676,592	\$ (6,520,137)
School Non-Professional			
Net Pension Liability (Asset)	\$ 2,214,143	\$ (570,015)	\$ (2,919,649)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (County)

For the year ended June 30, 2016, the County recognized pension expense of \$2,896,714. At June 30, 2016, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ -	\$2,900,419
Net difference between projected and actual earnings on pension plan investments	-	4,843,697
Employer contributions subsequent to the measurement date	6,383,455	-
Total	<u>\$6,383,455</u>	<u>\$7,744,116</u>

6,383,455 reported as deferred outflows of resources as of June 30, 2016 related to pensions resulting from the County's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2017. The difference between expected and actual experience and the net difference between projected and actual earning on pension plan investments will be recognized in pension expense as follows:

**Year ended June 30**

2017	2,729,636
2018	2,729,636
2019	2,729,636
2020	(444,792)
Total	<u>\$ 7,744,116</u>

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Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources  
Related to Pensions (School Board non-professional group)

For the year ended June 30, 2016, the School Board non-professional group recognized a credit to pension expense of \$114,714. At June 30, 2016, the School Board non-professional group reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$511,425
Net difference between projected and actual earnings on pension plan investments	-	602,085
Employer contributions subsequent to the measurement date	437,250	-
Total	\$437,250	\$1,113,510

\$437,250 reported as deferred outflows of resources as of June 30, 2016 related to pensions resulting from the School Board non-professional group's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2017. The difference between expected and actual experience and the net difference between projected and actual earning on pension plan investments will be recognized in pension expense as follows:

**Year ending June 30**

2017	\$ 476,606
2018	476,606
2019	271,077
2020	(110,779)
Total	\$ 1,113,510

***Cost-Sharing Multiple-Employer Plan***

Contributions

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement. The Hanover Board of Supervisors elected to continue contributing the 5% employee contribution amount for all eligible Plan 1 and Plan 2 employees through June 30, 2012. Beginning July 1, 2012 new employees were required to pay the 5% member contribution. In addition, for existing employees, employers were required to begin making the employee pay the 5% member contribution. This could be phased in over a period of up to 5 years and the employer is required to provide a salary increase equal to the amount of the increase in the employee-paid member contribution. The Hanover Board of Supervisors elected to require that employees pay the 5% member contribution effective July 1, 2012 and provided a salary increase equal to the 5% employee-paid member contribution. In addition, the County and School Board are required

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to contribute the remaining amounts necessary to fund their participation in the VRS using the actuarial basis specified by the Code of Virginia and approved by the VRS Board of Trustees.

Each school division's contractually required contribution rate for the year ended June 30, 2016 was 14.06% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2013 adjusted for the transfer in June 2015 of \$192,884,000 as an accelerated payback of the deferred contribution in the 2010-12 biennium. The actuarial rate for the Teacher Retirement Plan was 18.20%, however, it was reduced to 17.64% as a result of the transfer. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Based on the provisions of §51.1-145 of the Code of Virginia, as amended, the contributions were funded at 79.69% of the actuarial rate for the year ended June 30, 2016. Contributions to the pension plan from the School Board were \$13,472,067 for the year ended June 30, 2016.

Net Pension Liability

At June 30, 2016, the School Board professional group reported a liability of \$160,089,000 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2015 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School Board's proportion of the net pension liability was based on the School Board's actuarially determined employer contributions to the pension plan for the year ended June 30, 2015 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2015, the School Board's proportion was 1.27192% as compared to 1.26737% at June 30, 2014.

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2016, the School Board professional group recognized pension expense of \$10,497,435. Since there was a change in proportionate share between June 30, 2014 and June 30, 2015, a portion of the pension expense was related to deferred amounts from changes in proportion and from differences between employer contributions and the proportionate share of employer contributions. At June 30, 2016, the School Board professional group reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$2,204,000
Net difference between projected and actual earnings on pension plan investments		9,804,000
Changes in proportion and differences between employer contributions and proportionate share of contributions	516,000	4,690,000
Employer contributions subsequent to the measurement date	<u>13,472,067</u>	<u>-</u>
Total	<u>\$13,988,067</u>	<u>\$16,698,000</u>

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\$13,472,067 reported as deferred outflows of resources as of June 30, 2016 related to pensions resulting from the School Board professional group's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2017. Deferred inflows and outflows of resources related to pensions will be recognized in pension expense as follows:

**Year ending June 30**

2018	\$	5,583,000
2019		5,583,000
2020		5,583,000
2021		(746,000)
2022		179,000
<b>Total</b>	<b>\$</b>	<b>16,182,000</b>

Actuarial Assumptions

The total pension liability for the VRS Teacher Retirement Plan was based on an actuarial valuation as of June 30, 2014, using the entry age normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2015:

	<u>School Board Professional Employee Group</u>
Inflation	2.50%
Salary increases, including inflation	3.50% - 5.95%
Payroll growth	3.00%
Discount rate	7.00%
Cost-of-living adjustment	2.25% - 2.50%
Investment rate of return (net of pension plan investment expense, including inflation)	7.00%
 Mortality Rates	 5 % of deaths are assumed to be service related
 Pre-Retirement	 RP-2000 Employee Mortality Table Projected with Scale AA to 2020 with males set back 3 years and females were set back 5 years
 Post-Retirement	 RP-2000 Combined Mortality Table Projected with Scale AA to 2020 with males set back 2 years and females were set back 3 years
 Post-Disablement	 RP-2000 Disability Life Mortality Table Projected to 2020 with males set back 1 year and no provision for future mortality improvement

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The actuarial assumptions used in the June 30, 2014 valuations were based on the results of an actuarial experience study for the four-year period from July 1, 2008 through June 30, 2012. Changes to the actuarial assumptions as a result of the experience study are as follows:

School Board Professional Employee Group

- Update mortality table
- Adjustments to the rates of service retirement
- Decrease in rates of withdrawals for 3 through 9 years of service
- Decrease in rates of disability
- Reduce rates of salary increase by 0.25% per year

Long-Term Expected Rate of Return

The long-term expected rate of return on the pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class as provided by the VRS for use in the last actuarial experience study for the four-year period ending June 30, 2012 are summarized in the following table:

Asset Class (Strategy)	Target Allocation	Arithmetic Long- Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return
U.S. Equity	19.50%	6.46%	1.26%
Developed Non U.S Equity	16.50%	6.28%	1.04%
Emerging Market Equity	6.00%	10.00%	0.60%
Fixed Income	15.00%	0.09%	0.01%
Emerging Debt	3.00%	3.51%	0.11%
Rate Sensitive Credit	4.50%	3.51%	0.16%
Non Rate Sensitive Credit	4.50%	5.00%	0.23%
Convertibles	3.00%	4.81%	0.14%
Public Real Estate	2.25%	6.12%	0.14%
Private Real Estate	12.75%	7.10%	0.91%
Private Equity	12.00%	10.41%	1.25%
Cash	1.00%	-1.50%	-0.02%
	<u>100.00%</u>		<u>5.83%</u>
		Inflation	<u>2.50%</u>
		*Expected arithmetic normal return	<u>8.33%</u>

\* Using stochastic projection results provides an expected range of real rates of return over various time horizons. Looking at one year results produces an expected real return of 8.33% but also has a high standard deviation, which means there is high volatility. Over larger time horizons the volatility declines significantly and provides a median return of 7.44%, including expected inflation of 2.50%.

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Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2018, the rate contributed by the employer for the cost-sharing plan will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2018 on, participating employers and employees are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability for the School professional group using the discount rate of 7.00%, as well as what their net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate:

	<b>1% Decrease</b>	<b>Discount Rate</b>	<b>1 % Increase</b>
School Professional share of the VRS			
Teacher Employment Retirement Plan			
Net Pension Liability	\$ 234,274,000	\$ 160,089,000	\$ 99,018,000

**G. Postemployment healthcare plan and Other Postemployment Benefits (OPEB) Trust**

In addition to the pension benefits described in note V-F, the County provides for optional participation by eligible retirees and their eligible spouses and dependents, in the medical and prescription drug healthcare benefit program available to employees. Pursuant to Code of Virginia Section 15.2-1544 *et seq.* the County has established the Hanover County, Virginia, Retiree Medical Benefits Plan (Plan), an agent multiple-employer defined benefit healthcare plan, and the Hanover County, Virginia, Retiree Medical Benefits Trust Agreement (Trust) which are administered as one plan. The Plan covers only eligible retirees of the reporting entity, the Pamunkey Regional Library and the Pamunkey Regional Jail Authority, hereinafter referred to as Affiliates. The Trust provides the funding mechanism for the postemployment healthcare benefits established by the Plan. The Code of Virginia assigns the authority to administer the Plan, and to establish and amend the benefit provisions of the Plan, to the Hanover County Board of Supervisors (Board). The Plan provides for biennial reviews of benefit provisions based on actuarial analysis, but does not require any automatic or ad hoc benefit increases, although the Board may amend or terminate the Plan at any time. The Trust's accumulated assets may legally be used to pay all plan benefits provided to any of the plan's members or beneficiaries. The Trust is considered part of the County of Hanover's financial reporting entity and is included in the County's financial statements as an Other Postemployment Benefits Trust Fund. Accordingly, audited financial statements are not separately available.

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**a. Summary of significant accounting policies**

Basis of accounting – The Trust’s financial statements are prepared using the accrual basis of accounting. Employer contributions to the Trust (including cash contributions and actuarially estimated employer premium subsidies) are recognized when due and the employer has made a formal commitment to provide the contributions. Plan member contributions are recognized in the period in which the contributions and subsidies are due. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

Valuation of investments – All plan investments are reported at fair value. Securities traded on a national exchange are valued at the last reported sales price on June 30, 2016. Securities without an established market are reported at estimated fair value.

**b. Plan description, contribution and funding information**

Membership - The Plan covers all employees of the reporting entity and its Affiliates (Employers) who retire and meet certain eligibility requirements. At July 1, 2016, the date of the most recent biennial actuarial valuation, membership in the Plan consisted of the following:

	Primary Government	School Board Component Unit	Affiliates	Total
Retirees and beneficiaries receiving benefits	12	58	-	70
Active employees	914	2,017	118	3,049
Total number of plan members	926	2,075	118	3,119
Number of participating employers	1	1	2	4

Plan description - The Plan provides that the Employers will provide certain subsidies toward the cost of the health benefit coverage of eligible retirees, spouses and dependents. In order to participate in the Plan, retirees must be enrolled in the health insurance program available to Hanover County employees at date of separation. In addition, participants must meet the Virginia Retirement System (VRS) retirement age and service retirement requirements, and, if hired after September 30, 2007, must have five years of service with an Employer, or retire pursuant to the disability requirements of Social Security or the VRS. The amount of monthly subsidy provided by the Plan is based on years of service and, as of June 30, 2013, ranged from \$100 per month for employees with 10 but less than 15 years of service to \$200 per month for 20 or more years of service. The subsidy for a retiree’s spouse and dependents are equal to that of the retiree, with a limit of three subsidies per retiree. Effective for those who retire July 1, 2015 or later, there shall not be a subsidy for their spouse or dependents. Retirees hired prior to October 1, 2007 have no years of service requirement, but must meet all other requirements for participation. In addition, retirees hired prior to October 1, 2007, who have at least ten years of service with an Employer and whose age and years of service equal at least 60 (grandfathered employees) will receive an initial subsidy of \$251 per month. For employees retiring after September 30, 2008, subsidies will end with Medicare eligibility. Any Plan participants currently in the Plan over age 65 must be enrolled in Medicare as primary insurer effective July 1, 2015. Additionally, any grandfathered retirees who are not yet age 65 must enroll in Medicare as primary insurer once they have met the Medicare eligibility requirements.

Retirees under the Plan may select from the health care plans offered to active employees and pay the health insurance premium rate established annually based on biennial actuarial analysis of the claims cost of the retiree group, net of the applicable subsidy established by the Plan. Depending upon the health care plan selected, the net retiree premium amounts range from \$317 to \$911 per month, and for

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those electing retiree and family coverage, from \$898 to \$2,732 per month. Costs of administering the Plan will be borne by the Trust or by the Employers.

Contributions - The Code of Virginia permits the County Board of Supervisors to make appropriations to fund the Trust, and to enter into agreement with its School Component Unit and its Affiliates to participate in and contribute to the Trust. Contributions to the Trust are irrevocable; however, continued participation in the Plan is voluntary, and any Employer may individually terminate future participation in the Plan.

Funding policy - The Board of Supervisors has adopted a resolution under which the Employers will contribute funds to the Trust periodically, as determined appropriate based on periodic actuarial analysis of the future obligations of the Employers.

Annual OPEB cost - The Employers' OPEB cost (expense) under the Plan is calculated based on the *annual required contribution of the employer (ARC)*, an amount actuarially determined in accordance with the parameters of the GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The following table shows the components of the reporting entity's annual OPEB cost, the amount of employer contributions to the Plan, and changes in the reporting entity's net OPEB obligation (asset) for fiscal year 2016 and the reporting entity's annual OPEB cost, the percentage of the annual OPEB cost contributed to the Plan, and the net OPEB obligation (asset) as of June 30, 2016.

	OPEB Trust	Primary Government	School Board Component Unit
ARC, for the fiscal year ended June 30, 2016	\$ 59,000	14,000	43,000
Interest on the net OPEB obligation	-	-	-
Amortization of the net OPEB obligation	-	-	-
Annual OPEB cost	59,000	14,000	43,000
Employer contributions:			
Cash contribution to OPEB trust	-	-	-
Expected Cash Payment	(59,000)	(14,000)	(43,000)
Total Employer contributions	(59,000)	(14,000)	(43,000)
Change in the net OPEB asset, for the fiscal year ended June 30, 2016	-	-	-
Net OPEB (asset), beginning of year	-	-	-
Net OPEB (asset) obligation, end of year	\$ -	\$ -	\$ -

Reporting Entity	Fiscal Year Ended June 30	Annual OPEB Cost	Cash Contribution	Subsidies Paid on Behalf of Retirees	Total Percentage Contributed	Net OPEB
						(Asset) Obligation at End of Fiscal Year
OPEB Trust	2016	\$ 59,000	0.0%	100%	100%	\$ -
Primary Government	2016	14,000	0.0%	100%	100%	-
School Board Component Unit	2016	43,000	0.0%	100%	100%	-
OPEB Trust	2015	\$ 305,000	57.0%	79.3%	136.4%	\$ -
Primary Government	2015	109,000	144.6%	74.3%	218.9%	-
School Board Component Unit	2015	186,000	-9.6%	84.9%	75.3%	-
OPEB Trust	2014	\$ 552,000	13.2%	52.0%	65.2%	\$ 110,898
Primary Government	2014	189,000	11.0%	45.5%	56.5%	129,639
School Board Component Unit	2014	349,000	14.0%	57.6%	71.6%	(45,868)

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Funded Status and Funding Progress - The funded status of the Plan as July 1, 2015 was as follows:

Reporting Entity	Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) - Entry Age (b)	Unfunded AAL (UAAL) (Funding Excess) (b-a)	Funded Ratio (a/b)
OPEB Trust	7/1/2015	\$4,629,063	\$ 3,130,000	\$ (1,499,063)	147.9%
Primary Government	7/1/2015	1,654,000	1,118,000	(536,000)	147.9%
School Board Component Unit	7/1/2015	2,860,063	1,934,000	(926,063)	147.9%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The most recent actuarial valuation was dated July 1, 2016 for the County fiscal years ending June 30, 2016 and June 30, 2017.

The schedules of required supplementary information following the notes to the financial statements present multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions - Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2016 actuarial valuation, the Entry-Age Normal Actuarial Cost Method was used. The actuarial assumptions included a 7.0% annual investment rate of return (net of administrative expenses), and a payroll increase assumption of 2.50%. The initial unfunded actuarial liability is being amortized as a level percentage of projected payroll on a closed basis over thirty years.

**H. Health Insurance Credit program-Virginia Retirement System**

- a. **Plan description** – The County participates in the VRS program which provides a credit toward the cost of health insurance coverage for any County employee who retires under VRS with at least 15 years of total creditable service. The amount of each monthly health insurance credit shall be a \$1.50 per year of creditable service, which amount shall be credited monthly to any retired County employee participating in the County retiree health benefits program. However, such credit shall not exceed the health insurance premium for retiree.
- b. **Funding policy** – The County employer contribution rate for the fiscal year ended June 30, 2016 was 0.21% of annual covered payroll.

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- c. **Annual health credit cost and net health credit obligation** – The following schedule shows the annual retiree health insurance credit cost for the current and two preceding fiscal years for the County employees:

Fiscal Year Ended June 30	Annual Health Credit Cost	Employer Contribution	Annual Health Credit Cost Contributed	Health Credit (Obligation) Asset
2016	\$ 78,845	\$ 78,845	100.0%	\$ -
2015	76,532	76,532	100.0%	-
2014	53,633	53,633	100.0%	-

- d. **Funded status and funding progress** – As of June 30, 2014, the County’s most recent actuarial valuation date, the plan was 33.51% funded. The AAL for benefits was \$1,133,389 and the actuarial value of assets was \$379,842, resulting in an UAAL of \$753,547. The covered payroll (annual payroll of active employees covered by the plan) was \$36,684,779, and the ratio of the UAAL to the covered payroll was 2.05%.

The schedules of required supplementary information following the notes to the financial statements present multiyear trend information about whether the actuarial value of the plan assets is increasing or decreasing over time relative to the AAL for benefits.

- e. **Methods and assumptions** – Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the June 30, 2015 actuarial valuation, an entry age normal cost method was used. The actuarial assumptions included a 7.0% annual investment rate of return which includes inflation at 2.5%. The UAAL is being amortized as a level percentage of pay on a closed basis. The remaining amortization period at June 30, 2015 was 19-28 years.

**I. Special assessments and tax increment commitment**

- **Bell Creek Community Development Authority:**

The Bell Creek Community Development Authority (Bell Creek CDA) was created by an ordinance adopted by the Board of Supervisors on July 24, 2002. The creation of the Bell Creek CDA was a result of a petition filed with the Board of Supervisors by the owners of a majority of the land area within the Bell Creek Community Development Authority District (District). The District consists of approximately 325 acres of land within the County. The District encompasses a mixed-use development and is expected to provide commercial development with retail space including a shopping center known as *The Shoppes at Bell Creek*, a light industrial park, and a residential development on 167 acres known as *The Bluffs at Bell Creek*.

COUNTY OF HANOVER  
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June 30, 2016

On September 25, 2002, the Board of Supervisors adopted an ordinance authorizing the levy of Special Assessments on abutting property within the boundaries of the District. On February 5, 2003, the Bell Creek Community Development Authority issued its \$12,135,000 Special Assessment Bonds, Series 2003A (the “2003A Bonds”) and its \$3,845,000 Special Assessment Bonds, Series 2003B (the “2003B Bonds” and together with the 2003A Bonds, the “2003 Bonds”), in accordance with the provision of Article 6 of Chapter 51 of Title 15.2 of the Code of Virginia of 1950, as amended. The 2003 Bonds were issued to finance the acquisition and construction of certain infrastructure improvements to benefit the District. Neither the faith and credit of the Bell Creek CDA, nor the faith and credit of Hanover County are pledged to the payment of the principal of or interest on the 2003 Bonds. Accordingly, these bonds are not reported as liabilities in the accompanying financial statements. At June 30, 2016, the total 2003 Bonds outstanding were \$1,373,000. The Bell Creek CDA is obligated to make all debt service payments on the 2003 Bonds.

Pursuant to the terms of the Rate and Method of Apportionment of Special Assessments approved by the Board of Supervisors on September 25, 2002 between the County and the Bell Creek CDA, the 2003 Bonds are payable by the Bell Creek CDA based on prepaid and annual Special Assessments imposed and collected by the County as agent for the Bell Creek CDA on taxable real property within the District. After collection, such Special Assessments are appropriated and paid (Payments) annually to the Bell Creek CDA for debt service payments. However, such Payments to the Bell Creek CDA are not deemed general obligations of Hanover County, but are appropriated and paid only to the extent the Special Assessments have been received by the County. The County has also agreed to pursue collection of delinquent special assessments, including, at its discretion, initiation of foreclosure procedures.

During fiscal year 2016, special assessments on property within the District totaled \$160,000, and payments to the Bell Creek CDA of special assessments collected totaled \$171,980.

- **Lewistown Commerce Center Community Development Authority:**

The Lewistown Commerce Center Community Development Authority (Lewistown CDA) was created by an ordinance adopted by the Board of Supervisors on October 25, 2006. The creation of the Lewistown CDA was a result of a petition filed with the Board of Supervisors by the owners of 100% of the land area within the Lewistown Commerce Center Community Development Authority District (District). The District consists of approximately 186.5 acres of land within the County. The District is part of a planned business complex that is expected to provide commercial and retail spaces, recreation and tourism facilities and other amenities that are expected to be developed in phases by different entities. The overall development has been named *The Shops at Winding Brook* (hereinafter referred to as the Development).

By ordinances adopted by the Board of Supervisors on May 9, 2007 and March 23, 2011, the Board of Supervisors authorized the levy of Special Assessments on abutting property within the bounds of the District. On October 23, 2007 the Lewistown CDA issued the Lewistown Commerce Center Community Development Authority (Virginia), \$37,675,000 Revenue Bonds, Series 2007 (2007 Bonds) in accordance with the provisions of Article 6 of Chapter 51 of Title 15.2 of the Code of Virginia of 1950, as amended. The 2007 Bonds were issued to finance the acquisition of certain land and the construction of certain infrastructure improvements to benefit the District, in accordance with a Development/Acquisition Agreement dated September 1, 2007 and amended March 23, 2011. Also in March 2011, pursuant to a revised Indenture of Trust, the 2007 Bonds were exchanged for Amended 2007 Bonds to extend their maturity, revise the schedule for sinking fund redemptions, and allow interest on the bonds to be paid by the bond’s debt service reserve

COUNTY OF HANOVER  
Notes to Financial Statements  
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fund through March 1, 2014, dependent upon the developer meeting agreed-upon construction milestones. At June 30, 2016, the Lewistown CDA's Amended 2007 Bonds outstanding totaled \$37,502,000. The Lewistown CDA is obligated to make all debt service payments on the Amended 2007 Bonds, in accordance with the revised Indenture of Trust. The principal of and the interest on the Amended 2007 Bonds are not deemed to constitute a pledge of the faith and credit of Hanover County, and neither the faith nor credit of the Lewistown CDA, nor the faith and credit of Hanover County are pledged to the payment of the principal of or interest on the Amended 2007 bonds.

Pursuant to the terms of an Amended Special Assessment Agreement (Agreement) dated August 26, 2014 between the County, the Lewistown CDA, and the Developers, the Amended 2007 Bonds are payable (Payments) from (1) a Special Real Property Tax, (2) Incremental Tax Revenues, and, if necessary, (3) Special Assessments imposed and collected by the County pursuant to an Amended Rate and Method Agreement on taxable real property within the District.

The County functions as an agent for the Lewistown CDA by collecting and making the Payments to the Lewistown CDA annually, and has agreed to pursue collection of delinquent special assessments, including, at its discretion, initiation of foreclosure procedures. However, the Payments described above to the Lewistown CDA are not deemed general obligations of Hanover County, but are dependent upon appropriation and paid only to the extent the Special Real Property Tax, Incremental Tax Revenues, or Special Assessments have been received by the County.

During fiscal year 2016, Special Assessment Tax levy on property within the district totaled \$949,219. The 2016 Special Real Estate Property Tax (Valorem) levy was \$34,985. Incremental tax collections owed to the Lewistown CDA totaled \$502,181 and are payable semiannually by February 1 and August 1 of each year.

**J. Subsequent event**

The primary government participated in the Virginia Public School Authority (VPSA) Series 2016B Fall Pool. The VPSA General Obligation School Bonds were sold on October 25, 2016 with interest rates between 2.80 and 5.05 percent. The County's local bond principal is \$9,140,000, the proceeds of which will be used for various capital projects for the schools. Closing is scheduled for November 17, 2016.



**SCHEDULES OF REQUIRED  
SUPPLEMENTARY INFORMATION**

**(Unaudited)**

Schedules of Required Supplementary Information (Unaudited)  
 June 30, 2016

**Virginia Retirement System-Pension Plan - Primary Government**

**Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios**

	<u>2016*</u>	<u>2015*</u>
<b>Total pension liability</b>		
Service cost	\$ 7,003,117	\$ 6,872,262
Interest on total pension liability	14,159,064	13,186,216
Differences between expected and actual experience	(3,717,438)	-
Benefit payments	(6,323,001)	(5,604,586)
Other	(196,852)	-
<b>Net change in total pension liability</b>	<u>10,924,890</u>	<u>14,453,892</u>
<b>Total pension liability - beginning</b>	<u>205,630,701</u>	<u>191,176,809</u>
<b>Total pension liability - ending (a)</b>	<u>\$ 216,555,591</u>	<u>\$ 205,630,701</u>
<b>Total fiduciary net position</b>		
Contributions - employer	\$ 6,227,470	\$ 6,347,611
Contributions - employee	2,841,053	2,728,734
Net investment income	8,626,111	25,182,288
Benefit Payments, including refunds of employee contributions	(6,323,001)	(5,604,586)
Administrative expense	(113,582)	(131,515)
Other	(485,907)	1,327
<b>Net change in plan fiduciary net position</b>	<u>10,772,144</u>	<u>28,523,859</u>
<b>Plan fiduciary net position - beginning</b>	<u>186,106,855</u>	<u>157,582,996</u>
<b>Plan fiduciary net position - ending (b)</b>	<u>\$ 196,878,999</u>	<u>\$ 186,106,855</u>
<b>Net pension liability (asset) ending (a) - (b)</b>	\$ 19,676,592	\$ 19,523,846
<b>Plan fiduciary net position as a percentage of the total Pension liability</b>	90.91%	90.51%
<b>Covered-employee payroll</b>	\$ 57,323,421	\$ 55,711,055
<b>Political subdivision's net pension liability as a percentage of covered-employee payroll</b>	34.33%	35.04%

*Schedule is intended to show information for 10 years. Since 2015 is the first fiscal year for presentation, no earlier data is available. However, additional years will be included as they become available.*

\* The amounts presented have a measurement date of the previous fiscal year end.

Schedules of Required Supplementary Information (Unaudited)  
 June 30, 2016

**Virginia Retirement System-Pension Plan - School Non-Professional**

**Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios**

	<u>2016*</u>	<u>2015*</u>
<b>Total pension liability</b>		
Service cost	\$ 717,494	\$ 761,268
Interest on total pension liability	1,563,895	1,470,488
Differences between expected and actual experience	(750,409)	-
Benefit payments	(947,448)	(847,310)
Other	-	-
<b>Net change in total pension liability</b>	<u>583,532</u>	<u>1,384,446</u>
<b>Total pension liability - beginning</b>	<u>22,815,076</u>	<u>21,430,630</u>
<b>Total pension liability - ending (a)</b>	<u>\$ 23,398,608</u>	<u>\$ 22,815,076</u>
 <b>Total fiduciary net position</b>		
Contributions - employer	\$ 507,170	\$ 595,088
Contributions - employee	325,545	325,403
Net investment income	1,054,611	3,133,692
Benefit payments	(947,448)	(847,310)
Administrative expense	(14,331)	(16,675)
Other	(223)	165
<b>Net change in plan fiduciary net position</b>	<u>925,324</u>	<u>3,190,363</u>
<b>Plan fiduciary net position - beginning</b>	<u>23,043,299</u>	<u>19,852,936</u>
<b>Plan fiduciary net position - ending (b)</b>	<u>\$ 23,968,623</u>	<u>\$ 23,043,299</u>
 <b>Net pension liability (asset) ending (a) - (b)</b>	 \$ (570,015)	 \$ (228,223)
 <b>Plan fiduciary net position as a percentage of the total pension liability (asset)</b>	 102.44%	 101.00%
 <b>Covered-employee payroll</b>	 \$ 6,658,140	 \$ 6,145,564
 <b>Net pension liability (asset) as a percentage of covered-employee payroll</b>	 -8.56%	 -3.71%

*Schedule is intended to show information for 10 years. Since 2015 is the first fiscal year for presentation, no earlier data is available. However, additional years will be included as they become available.*

\* The amounts presented have a measurement date of the previous fiscal year end.

Schedules of Required Supplementary Information (Unaudited)  
June 30, 2016

**Schedule of School Professional's Share of Net Pension Liability  
VRS Teacher Retirement Plan**

	<u>2016*</u>	<u>2015*</u>
Employer's Proportion of the Net Pension Liability	1.27%	1.27%
Employer's Proportionate Share of the Net Pension Liability	\$ 160,089,000	\$ 153,157,000
Employer's Covered-Employee Payroll	\$ 93,444,761	\$ 90,933,148
Employer's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	171.32%	168.43%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	70.88%	70.88%

*Schedule is intended to show information for 10 years. Since 2015 is the first fiscal year for presentation, no earlier data is available. However, additional years will be included as they become available.*

\* The amounts presented have a measurement date of the previous fiscal year end.

**Schedule of Employer Contributions**

Primary Government:

Date*	Actuarially Determined Contribution of Employer (1)	Contributions in Relation to Actuarially Determined Contribution (2)	Contribution Deficiency (Excess) (3)	Covered Employee Payroll (4)	Contributions as a% of Covered Employee Payroll (5)
2016	\$ 6,383,455	\$ 6,383,455	\$ -	\$ 60,770,393	10.50%
2015	\$ 6,227,470	\$ 6,227,470	\$ -	\$ 57,323,421	10.86%

Component Unit - School Non-Professional:

Date*	Actuarially Determined Contribution of Employer (1)	Contributions in Relation to Actuarially Determined Contribution (2)	Contribution Deficiency (Excess) (3)	Covered Employee Payroll (4)	Contributions as a% of Covered Employee Payroll (5)
2016	\$ 437,250	\$ 437,250	\$ -	\$ 7,231,290	6.05%
2015	\$ 507,170	\$ 507,170	\$ -	\$ 6,658,140	7.62%

Component Unit - School Professional:

Date*	Actuarially Determined Contribution of Employer (1)	Contributions in Relation to Actuarially Determined Contribution (2)	Contribution Deficiency (Excess) (3)	Covered Employee Payroll (4)	Contributions as a% of Covered Employee Payroll (5)
2016	\$ 13,472,067	\$ 13,472,067	\$ -	\$ 100,131,163	13.45%
2015	\$ 13,679,435	\$ 13,679,435	\$ -	\$ 93,444,761	14.64%

*\*Schedule is intended to show information for 10 years. Since 2015 is the first fiscal year for presentation, no earlier data is available. However, additional years will be included as they become available.*

Schedules of Required Supplementary Information (Unaudited)  
June 30, 2016

*Hanover County Retiree Medical Benefits Trust*

**Schedule of Funding Progress**

<i>OPEB TRUST</i>		Actuarial Accrued Liability (AAL)				UAAAL as a Percentage of Covered Payroll
Valuation Date	Actuarial Value of Assets (a)	- Projected Unit Credit (b)	Unfunded AAL (UAAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll * (c)	((b-a)/c)
7/1/2015	\$ 4,629,063	\$ 3,130,000	\$ (1,499,063)	147.9%	\$ 176,924,340	-0.8%
7/1/2014	4,360,224	4,747,000	386,776	91.9%	173,560,314	0.2%
7/1/2013	3,666,177	7,779,000	4,112,823	47.1%	169,248,942	2.4%

\* Prior year amounts have been amended from previous annual presentation.

<i>Primary Government</i>		Actuarial Accrued Liability (AAL)				UAAAL as a Percentage of Covered Payroll
Valuation Date	Actuarial Value of Assets (a)	- Projected Unit Credit (b)	Unfunded AAL (UAAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	((b-a)/c)
7/1/2015	\$ 1,654,000	\$ 1,118,000	\$ (536,000)	147.9%	\$ 60,858,553	-0.9%
7/1/2014	1,759,000	1,915,000	156,000	91.9%	58,865,903	0.3%
7/1/2013	1,215,000	2,578,000	1,363,000	47.1%	56,504,689	2.4%

<i>School Board Component Unit</i>		Actuarial Accrued Liability (AAL)				UAAAL as a Percentage of Covered Payroll
Valuation Date	Actuarial Value of Assets (a)	- Projected Unit Credit (b)	Unfunded AAL (UAAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	((b-a)/c)
7/1/2015	\$ 2,860,063	\$ 1,934,000	\$ (926,063)	147.9%	\$ 108,882,662	-0.9%
7/1/2014	2,468,224	2,688,000	219,776	91.8%	107,735,953	0.2%
7/1/2013	2,390,177	5,072,000	2,681,823	47.1%	106,066,509	2.5%

*Virginia Retirement System-Health Insurance Credit Program*

**Schedule of Funding Progress**

		Actuarial Accrued Liability (AAL)				UAAAL as a Percentage of Covered Payroll
Valuation Date	Actuarial Value of Assets (a)	- Projected Unit Credit (b)	Unfunded AAL (UAAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	((b-a)/c)
6/30/2015	\$ 379,842	\$ 1,133,389	753,547	33.5%	\$ 36,684,779	2.1%
6/30/2014	335,290	1,111,222	775,932	30.2%	36,884,265	2.1%
6/30/2013	285,259	1,045,358	760,099	27.3%	36,036,041	2.1%

See accompanying independent auditors' report.

## **SUPPLEMENTARY INFORMATION**

# **GENERAL FUND**

## *Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual*

Presents budget to actual comparison schedule by department for the General Fund.

General Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Budget Basis

For the Year Ended June 30, 2016

	Budgeted Amounts		Actual Amounts Budget Basis	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Revenues from local sources:				
General property taxes:				
Real property taxes	\$ 98,000,000	98,000,000	98,152,973	152,973
Public service corporation property taxes	4,530,000	4,530,000	4,980,088	450,088
Personal property taxes	28,287,000	28,287,000	29,107,197	820,197
Machinery and tools taxes	1,800,000	1,800,000	1,803,962	3,962
Merchants' capital taxes	1,270,000	1,270,000	1,201,243	(68,757)
Delinquent taxes	1,684,600	1,684,600	1,683,432	(1,168)
Penalties and interest	1,081,500	1,081,500	928,166	(153,334)
Total general property taxes	136,653,100	136,653,100	137,857,061	1,203,961
Other local taxes:				
Local sales and use taxes	20,315,000	20,315,000	19,886,580	(428,420)
Consumer utility taxes	1,788,900	1,788,900	1,908,890	119,990
Contractor license taxes	374,220	374,220	578,554	204,334
Franchise license taxes	700,400	700,400	638,386	(62,014)
Lodging taxes	1,045,000	1,045,000	998,568	(46,432)
Bank stock tax	500,000	500,000	620,076	120,076
Taxes on recordation and wills	2,050,000	2,050,000	2,431,061	381,061
Communication sales tax	5,000,000	5,000,000	4,817,498	(182,502)
Total other local taxes	31,773,520	31,773,520	31,879,613	106,093
Permits, privilege fees and regulatory licenses:				
Public Safety				
Animal licenses	100,000	100,000	86,756	(13,244)
Building permits	660,000	660,000	680,561	20,561
Heating and air conditioning	305,000	305,000	313,130	8,130
Electrical permits	200,000	200,000	197,414	(2,586)
Plumbing permits	120,000	120,000	128,045	8,045
Septic tank permits	6,000	6,000	6,547	547
Inspection fees	148,000	148,000	154,450	6,450
Public Works				
Erosion and sediment inspections	250,000	250,000	296,002	46,002
Human Services				
Well and septic inspection	3,000	3,000	4,725	1,725
Community Development				
Planning fees	240,000	240,000	276,038	36,038
Total permits, privilege fees and regulatory licenses	2,032,000	2,032,000	2,143,668	111,668
Fines and Forfeitures:				
Public Works				
Erosion and sediment fines	5,000	5,000	7,035	2,035
Stormwater management program fines	-	-	6,100	6,100
Judicial Administration				
Court fines and forfeitures	831,000	831,000	736,460	(94,540)
Courthouse maintenance fees	125,000	125,000	110,980	(14,020)
Court appointed attorney fees	32,000	32,000	30,373	(1,627)
Public Safety				
Criminal Justice Academy training fees	100,000	100,000	83,714	(16,286)
Security alarm fines	50,000	50,000	28,210	(21,790)
Animal control	600	600	-	(600)
Total fines and forfeitures	1,143,600	1,143,600	1,002,872	(140,728)
Revenues from use of money and property:				
Revenue from use of money	345,800	345,800	582,027	236,227
Revenue from use of property	354,000	354,000	569,292	215,292
Total revenues from use of money and property	699,800	699,800	1,151,319	451,519
Charges for services:				
EMS cost recovery	2,200,000	2,200,000	2,026,651	(173,349)
Landfill fees	350,000	355,000	420,036	65,036
Recreation fees	510,000	510,000	478,062	(31,938)
Community Services	3,005,562	3,073,987	3,093,467	19,480
Other	470,888	471,427	581,105	109,678
Total charges for services	6,536,450	6,610,414	6,599,321	(11,093)

(Continued)

COUNTY OF HANOVER, VIRGINIA

Exhibit 13

General Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Budget Basis

For the Year Ended June 30, 2016

	Budgeted Amounts		Actual Amounts Budget Basis	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>Miscellaneous:</b>				
Refunds	\$ 290,700	354,923	284,289	(70,634)
Insurance recoveries	31,500	269,414	252,731	(16,683)
Gifts and donations	20,000	33,568	19,873	(13,695)
Other miscellaneous revenue	56,000	61,490	303,473	241,983
Reserve for revenue transfers	500,000	57,655	-	(57,655)
Total miscellaneous	898,200	777,050	860,366	83,316
<b>Recovered costs:</b>				
<b>General Government Administration</b>				
Pamunkey Regional Jail	270,000	270,000	270,000	-
<b>Public Utilities Fund</b>				
Cost allocation	1,035,000	1,035,000	1,035,000	-
Service assessment	331,500	331,500	331,500	-
Treasurer	100,000	152,632	162,466	9,834
General Services	51,000	51,000	3,448	(47,552)
<b>Judicial Administration</b>				
Clerk of Circuit Court	9,000	9,000	25,590	16,590
General District Court	9,000	9,000	-	(9,000)
Commonwealth Attorney	-	-	3,104	3,104
<b>Public Safety</b>				
Community Corrections	68,300	68,300	50,644	(17,656)
Sheriff	42,000	52,000	61,379	9,379
Animal Control	2,100	2,100	7,917	5,817
Fire	97,100	97,100	116,342	19,242
<b>Human Services</b>				
Social Services	27,420	27,420	28,837	1,417
Community Resources	5,000	5,000	5,000	-
Comprehensive Services	100,000	100,000	82,579	(17,421)
Community Services	150,000	150,000	123,940	(26,060)
Health Department	19,500	19,500	-	(19,500)
<b>Public Works</b>				
Solid Waste Management	363,511	363,511	369,849	6,338
<b>Parks, recreation and cultural</b>				
Veteran's memorial	-	-	2,100	2,100
<b>Community Development</b>				
Contributions: Greater Richmond Convention Center	450,000	587,000	630,010	43,010
CDA	28,700	28,700	28,657	(43)
Economic Development	181,200	206,200	197,150	(9,050)
Total recovered costs	3,355,331	3,579,963	3,539,942	(40,021)
Total revenues from local sources	183,092,001	183,269,447	185,034,162	1,764,715
<b>Intergovernmental:</b>				
<b>Revenue from the Commonwealth:</b>				
<b>Non-categorical aid:</b>				
Vehicle rental tax	180,000	180,000	239,191	59,191
Personal property taxes (state remittance)	15,002,000	15,002,000	15,002,745	745
Rolling Stock Tax	70,000	70,000	80,345	10,345
Total non-categorical aid	15,252,000	15,252,000	15,322,281	70,281
<b>Categorical aid:</b>				
<b>Shared expenses:</b>				
Commissioner of the Revenue	242,000	242,000	246,590	4,590
Treasurer	220,000	220,000	220,656	656
Registrar	61,000	61,000	52,549	(8,451)
Clerk of Circuit Court	535,000	535,000	556,702	21,702
Commonwealth's Attorney	887,000	887,000	877,428	(9,572)
Sheriff	3,460,000	3,466,872	3,371,043	(95,829)
Total shared expenses	5,405,000	5,411,872	5,324,968	(86,904)
<b>Other categorical aid:</b>				
Social Services	1,477,270	1,477,270	1,171,131	(306,139)
Comprehensive Services	2,752,000	2,752,000	2,249,366	(502,634)
Community Services	2,465,984	2,471,684	2,498,125	26,441
Other	1,285,200	1,340,803	1,397,146	56,343
Total other categorical aid	7,980,454	8,041,757	7,315,768	(725,989)
Total categorical aid	13,385,454	13,453,629	12,640,736	(812,893)
Total revenue from the Commonwealth	28,637,454	28,705,629	27,963,017	(742,612)

(Continued)

General Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Budget Basis

For the Year Ended June 30, 2016

	Budgeted Amounts		Actual Amounts Budget Basis	Variance with Final Budget - Positive (Negative)
	Original	Final		
Revenue from the Federal government:				
Categorical aid:				
Department of Interior	\$ 2,000	2,000	12,218	10,218
DEQ grants	-	6,720	2,508	(4,212)
FEMA	96,800	322,520	368,075	45,555
Department of Justice	36,000	36,000	24,460	(11,540)
Department of Transportation	66,000	72,903	69,009	(3,894)
Fire: Federal grants	23,000	23,000	22,997	(3)
Sheriff: Federal grants	21,300	43,800	77,906	34,106
Commonwealth Attorney: Federal grants	66,000	76,335	82,683	6,348
Comprehensive Services - TANF/SSBG	52,000	52,000	40,324	(11,676)
Community Services: Federal grants	464,759	476,399	475,728	(671)
Health and Human Services	2,363,130	2,363,130	2,517,487	154,357
Total revenue from the Federal government	3,190,989	3,474,807	3,693,395	218,588
Total intergovernmental	31,828,443	32,180,436	31,656,412	(524,024)
Total revenues	214,920,444	215,449,883	216,690,574	1,240,691
<b>EXPENDITURES</b>				
General government administration:				
Legislative - Board of Supervisors	517,859	756,264	734,979	21,285
General and financial administration:				
County Administrator	1,232,198	1,244,275	1,231,995	12,280
Human Resources	972,684	1,029,935	1,006,094	23,841
County Attorney	1,137,524	1,147,134	1,121,147	25,987
Commissioner of the Revenue	1,341,160	1,431,873	1,369,805	62,068
Assessor	952,717	952,525	864,606	87,919
Treasurer	1,416,480	1,422,667	1,415,460	7,207
Finance	1,860,645	1,891,835	1,852,722	39,113
Management Services	276,616	276,637	273,609	3,028
Information Technology	4,194,665	4,267,813	4,133,254	134,559
Total general and financial administration	13,384,689	13,664,694	13,268,692	396,002
Board of elections - Registrar and Electoral Board	360,737	492,325	432,955	59,370
Total general government administration	14,263,285	14,913,283	14,436,626	476,657
Judicial administration:				
Courts:				
Circuit Court	149,893	149,895	143,144	6,751
General District Court	83,607	83,919	83,622	297
Magistrates	2,759	2,759	2,920	(161)
Juvenile and Domestic Relations District Court	23,923	25,075	19,980	5,095
Clerk of the Circuit Court	1,338,897	1,382,614	1,364,443	18,171
Court Services	1,787,321	1,967,642	1,857,978	109,664
Total courts	3,386,400	3,611,904	3,472,087	139,817
Commonwealth's Attorney	1,704,483	1,721,840	1,678,119	43,721
Total judicial administration	5,090,883	5,333,744	5,150,206	183,538
Public safety:				
Sheriff	22,424,304	22,933,672	22,307,352	626,320
Fire and rescue services:				
Fire and Emergency Management Services	15,902,834	16,342,937	16,257,726	85,211
Total fire and rescue services	15,902,834	16,342,937	16,257,726	85,211
Correction and Detention:				
Pamunkey Regional Jail	5,383,692	5,433,692	5,433,619	73
Juvenile Court Services	734,124	684,140	481,891	202,249
Community Corrections	487,566	487,932	467,129	20,803
Total correction and detention	6,605,382	6,605,764	6,382,639	223,125
Inspections - Building Inspections	1,367,868	1,398,877	1,338,630	60,247
Other protection:				
Emergency Communications	5,397,306	5,460,207	5,026,686	433,521
Animal Control	1,018,807	1,032,729	985,412	47,317
Total other protection	6,416,113	6,492,936	6,012,098	480,838
Total public safety	52,716,501	53,774,186	52,298,445	1,475,741

(Continued)

COUNTY OF HANOVER, VIRGINIA

Exhibit 13

General Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Budget Basis

For the Year Ended June 30, 2016

	Budgeted Amounts		Actual Amounts Budget Basis	Variance with Final Budget - Positive (Negative)
	Original	Final		
Public works:				
Sanitation and waste removal:				
Public Works	\$ 1,821,222	1,978,276	1,885,209	93,067
Solid Waste Services	3,806,382	3,816,758	3,746,661	70,097
Total sanitation and waste removal	5,627,604	5,795,034	5,631,870	163,164
Maintenance of buildings, grounds and equipment:				
Facilities and Vehicle Management	4,150,295	4,322,641	4,154,887	167,754
Total maintenance of buildings, grounds and equip.	4,150,295	4,322,641	4,154,887	167,754
Total public works	9,777,899	10,117,675	9,786,757	330,918
Health and human services:				
Health	534,865	544,865	544,865	-
Human Services:				
Social Services	5,509,098	5,537,087	5,025,417	511,670
Community Resources	308,590	312,100	306,912	5,188
Comprehensive Services	5,090,000	5,090,000	4,112,223	977,777
Community Services	10,621,591	11,075,643	10,092,601	983,042
Tax Relief	1,662,600	1,662,600	1,597,333	65,267
Total human services	23,191,879	23,677,430	21,134,486	2,542,944
Total health and human services	23,726,744	24,222,295	21,679,351	2,542,944
Parks, recreation and cultural:				
Parks and Recreation	3,291,355	3,300,822	3,260,180	40,642
Pamunkey Regional Library	2,603,858	2,605,150	2,605,150	-
Total parks, recreation and cultural	5,895,213	5,905,972	5,865,330	40,642
Community development:				
Planning and community development:				
Planning	1,839,668	1,855,503	1,810,486	45,017
Economic development	1,618,942	1,689,181	1,611,502	77,679
Community support	1,492,831	1,594,659	1,573,259	21,400
Total planning and community development	4,951,441	5,139,343	4,995,247	144,096
Environmental mgmt. - Soil and Water Conservation District	93,700	93,700	93,700	-
Cooperative extension program - VPI Extension	86,806	96,106	65,951	30,155
Total community development	5,131,947	5,329,149	5,154,898	174,251
Education:				
School Fund	77,000,000	76,950,000	72,304,898	4,645,102
Total education	77,000,000	76,950,000	72,304,898	4,645,102
Total payments to component units	77,000,000	76,950,000	72,304,898	4,645,102
Nondepartmental:				
Reserves	1,754,154	624,096	-	624,096
Total nondepartmental	1,754,154	624,096	-	624,096
Total expenditures - budgetary basis	195,356,626	197,170,400	186,676,511	10,493,889
Less encumbrances at June 30, 2016	-	-	(808,685)	808,685
Total expenditures	195,356,626	197,170,400	185,867,826	11,302,574
Excess of revenues over expenditures	19,563,818	18,279,483	30,822,748	12,543,265
<b>OTHER FINANCING SOURCES (USES)</b>				
Other financing uses:				
Transfers to governmental funds:				
County Improvements Fund	4,819,800	5,327,090	5,227,090	100,000
School Improvements Fund	2,400,000	2,400,000	2,400,000	-
Debt Service Fund	19,415,657	19,415,657	19,035,029	380,628
Total transfers to governmental funds	26,635,457	27,142,747	26,662,119	480,628
Transfers to Proprietary Funds:				
Airport Fund	60,361	60,361	60,361	-
Total other financing uses	26,695,818	27,203,108	26,722,480	480,628
Net change in fund balance	(7,132,000)	(8,923,625)	4,100,268	13,023,893
Fund balance - beginning	7,132,000	52,479,769	52,479,769	-
Fund balance - ending	\$ -	43,556,144	56,580,037	13,023,893

See accompanying independent auditors' report.



# **COUNTY IMPROVEMENTS FUND**

*County Improvements* – Accounts for the acquisition or construction of the County’s capital assets

**COUNTY OF HANOVER, VIRGINIA**

**Exhibit 14**

County Improvements Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Budget Basis

For the Year Ended June 30, 2016

	Budgeted Amounts		Actual Amounts Budget Basis	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Revenue from local sources:				
Revenues from use of money and property	\$ -	101,783	97,291	(4,492)
Charges for services	500,000	500,000	1,165,296	665,296
Miscellaneous	-	15,324	15,324	-
Total revenue from local sources	500,000	617,107	1,277,911	660,804
Intergovernmental:				
Revenue from the Commonwealth	1,119,000	11,177,689	1,455,746	(9,721,943)
Revenue from the Federal government	-	31,387,797	2,579,934	(28,807,863)
Total intergovernmental	1,119,000	42,565,486	4,035,680	(38,529,806)
Total revenues	1,619,000	43,182,593	5,313,591	(37,869,002)
<b>EXPENDITURES</b>				
General government administration	1,677,000	4,368,375	3,785,952	582,423
Judicial administration	-	37,562,542	27,378,877	10,183,665
Public safety	3,135,400	4,470,451	3,781,383	689,068
Public works	2,311,000	51,901,236	8,011,361	43,889,875
Parks, recreation and cultural	-	395,000	304,899	90,101
Total expenditures - budgetary basis	7,123,400	98,697,604	43,262,472	55,435,132
Less encumbrances at June 30, 2016	-	-	(10,383,255)	10,383,255
Total expenditures	7,123,400	98,697,604	32,879,217	65,818,387
Excess (deficiency) of revenues over (under) expenditures	(5,504,400)	(55,515,011)	(27,565,626)	27,949,385
<b>OTHER FINANCING SOURCES AND USES</b>				
Other financing sources:				
Transfers in	4,819,800	5,361,773	5,277,090	(84,683)
Issuance of general obligation bonds	-	21,460,258	21,215,258	(245,000)
Premium on general obligation bonds issued	-	1,634,711	1,634,711	-
Total other financing sources	4,819,800	28,456,742	28,127,059	(329,683)
Total other financing sources and uses	4,819,800	28,456,742	28,127,059	(329,683)
Net change in fund balance	(684,600)	(27,058,269)	561,433	27,619,702
Fund balance - beginning	684,600	34,068,361	34,068,361	-
Fund balance - ending	\$ -	7,010,092	34,629,794	27,619,702

See accompanying independent auditors' report.

## **SCHOOL IMPROVEMENTS FUND**

*School Improvements* – Accounts for the acquisition or construction of capital assets used by the County's School Board Component Unit.

**COUNTY OF HANOVER, VIRGINIA**

**Exhibit 15**

School Improvements Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Budget Basis

For the Year Ended June 30, 2016

	Original Budget	Final Budget	Actual Amounts Budget Basis	Variance with Final Budget - Positive (Negative)
<b>REVENUES</b>				
Revenue from local sources:				
Revenue from use of money and property	\$ -	-	12,058	12,058
Total revenues	-	-	12,058	12,058
<b>EXPENDITURES</b>				
Education	2,400,000	5,536,707	4,725,924	810,783
Total expenditures - budgetary basis	2,400,000	5,536,707	4,725,924	810,783
Less encumbrances at June 30, 2016	-	-	(700,112)	700,112
Total expenditures	2,400,000	5,536,707	4,025,812	1,510,895
Excess (deficiency) of revenues over (under) expenditures	(2,400,000)	(5,536,707)	(4,013,754)	822,841
<b>OTHER FINANCING SOURCES</b>				
Other financing sources:				
Transfers in	2,400,000	2,400,000	2,400,000	-
Total other financing sources	2,400,000	2,400,000	2,400,000	-
Net change in fund balance	-	(3,136,707)	(1,613,754)	822,841
Fund balance - beginning	-	3,503,892	3,503,892	-
Fund balance - ending	\$ -	367,185	1,890,138	822,841

See accompanying independent auditors' report.

## **DEBT SERVICE FUND**

*Debt Service Fund* – accounts for the resources to be used for County and School Board obligations for the payment of interest and principal on long-term debt.

COUNTY OF HANOVER, VIRGINIA

Exhibit 16

Debt Service Fund

Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Budget Basis

For the Year Ended June 30, 2016

	Budgeted Amounts		Actual Amounts Budget Basis	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Intergovernmental:				
Revenue from the Federal government	\$ 252,843	252,843	253,933	1,090
Total revenues	252,843	252,843	253,933	1,090
<b>EXPENDITURES</b>				
Debt service:				
Principal retirement	12,377,200	12,477,200	12,477,200	-
Interest	7,272,800	7,168,000	6,792,893	375,107
Other fiscal charges	18,500	23,300	18,869	4,431
Debt issuance costs	-	289,742	289,742	-
Total expenditures	19,668,500	19,958,242	19,578,704	379,538
Excess (deficiency) of revenues over (under) expenditures	(19,415,657)	(19,705,399)	(19,324,771)	380,628
<b>OTHER FINANCING SOURCES</b>				
Other financing sources:				
Transfers in	19,415,657	19,415,657	19,035,029	(380,628)
Issuance of general obligation bonds	-	289,742	289,742	-
Total other financing sources	19,415,657	19,705,399	19,324,771	(380,628)
Net change in fund balance	-	-	-	-
Fund balance - beginning	-	332,856	332,856	-
Fund balance - ending	\$ -	332,856	332,856	-

See accompanying independent auditors' report.

## AGENCY FUNDS

**Agency Funds** are a type of Fiduciary Fund. Agency funds are custodial in nature, and are maintained to account for funds received and disbursed by the County on behalf of individuals, private organizations or other governments, as follows:

*Bell Creek Community Development Authority (Bell Creek CDA)* – Accounts for monies collected on behalf of, and subsequently remitted to the Bell Creek CDA.

*Lewistown Community Development Authority (Lewistown CDA)* – Accounts for monies collected on behalf of, and subsequently remitted to the Lewistown CDA.

*Escrow* - Accounts for monies held as security deposits for services provided by the County or for performance by contractors.

*Special Welfare* - Accounts for monies received for and expenditures made on behalf of social service clients.

**COUNTY OF HANOVER, VIRGINIA**

**Exhibit 17**

Agency Funds  
 Combining Balance Sheet  
 June 30, 2016

	Bell Creek Community Development Authority	Lewistown Community Development Authority	Escrow	Special Welfare	Total
<b>ASSETS</b>					
Pooled cash, cash equivalents and investments	\$ 4,983	879,424	3,045,493	45,905	3,975,805
Accounts receivable	82,932	856,716	261	-	939,909
Total assets	<u>\$ 87,915</u>	<u>1,736,140</u>	<u>3,045,754</u>	<u>45,905</u>	<u>4,915,714</u>
<b>LIABILITIES</b>					
Accounts payable	\$ 4,983	208,353	46,148	-	259,484
Accrued liabilities	82,932	1,527,787	943,020	-	2,553,739
Deposits	-	-	2,056,586	45,905	2,102,491
Total liabilities	<u>\$ 87,915</u>	<u>1,736,140</u>	<u>3,045,754</u>	<u>45,905</u>	<u>4,915,714</u>

See accompanying independent auditors' report.

**COUNTY OF HANOVER, VIRGINIA**

**Exhibit 18**

Agency Funds

Combining Statement of Changes in Assets and Liabilities

For the Year Ended June 30, 2016

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
<b>Bell Creek Community Development Authority</b>				
Assets:				
Pooled cash, cash equivalents and investments	\$ 4,859	175,392	175,268	4,983
Accounts receivable	92,642	163,365	173,075	82,932
Total assets	<u>\$ 97,501</u>	<u>338,757</u>	<u>348,343</u>	<u>87,915</u>
Liabilities:				
Accounts payable	\$ -	169,249	164,266	4,983
Accrued liabilities	97,501	160,822	175,391	82,932
Total liabilities	<u>\$ 97,501</u>	<u>330,071</u>	<u>339,657</u>	<u>87,915</u>
<b>Lewistown Community Development Authority</b>				
Assets:				
Pooled cash, cash equivalents and investments	\$ 153,803	1,861,691	1,136,070	879,424
Accounts receivable	1,008,120	1,321,637	1,473,041	856,716
Total assets	<u>\$ 1,161,923</u>	<u>3,183,328</u>	<u>2,609,111</u>	<u>1,736,140</u>
Liabilities:				
Accounts payable	\$ 94,490	208,353	94,490	208,353
Accrued liabilities	1,067,433	1,811,768	1,351,414	1,527,787
Total liabilities	<u>\$ 1,161,923</u>	<u>2,020,121</u>	<u>1,445,904</u>	<u>1,736,140</u>
<b>Escrow</b>				
Assets:				
Pooled cash, cash equivalents and investments	\$ 3,188,739	36,351,024	36,494,270	3,045,493
Accounts receivable	-	81,229	80,968	261
Total assets	<u>\$ 3,188,739</u>	<u>36,432,253</u>	<u>36,575,238</u>	<u>3,045,754</u>
Liabilities:				
Accounts payable	\$ 9,230	1,628,390	1,591,472	46,148
Accrued liabilities	914,036	35,953,737	35,924,753	943,020
Deposits	2,265,473	546,203	755,090	2,056,586
Total liabilities	<u>\$ 3,188,739</u>	<u>38,128,330</u>	<u>38,271,315</u>	<u>3,045,754</u>
<b>Special Welfare</b>				
Assets:				
Pooled cash, cash equivalents and investments	\$ 41,305	67,887	63,287	45,905
Total assets	<u>\$ 41,305</u>	<u>67,887</u>	<u>63,287</u>	<u>45,905</u>
Liabilities:				
Deposits	\$ 41,305	67,887	63,287	45,905
Total liabilities	<u>\$ 41,305</u>	<u>67,887</u>	<u>63,287</u>	<u>45,905</u>
<b>Total Agency Funds</b>				
Assets:				
Pooled cash, cash equivalents and investments	\$ 3,388,706	38,455,994	37,868,895	3,975,805
Accounts receivable	1,100,762	1,566,231	1,727,084	939,909
Total assets	<u>\$ 4,489,468</u>	<u>40,022,225</u>	<u>39,595,979</u>	<u>4,915,714</u>
Liabilities:				
Accounts payable	\$ 103,720	2,005,992	1,850,228	259,484
Accrued liabilities	2,078,970	37,926,327	37,451,558	2,553,739
Deposits	2,306,778	614,090	818,377	2,102,491
Total liabilities	<u>\$ 4,489,468</u>	<u>40,546,409</u>	<u>40,120,163</u>	<u>4,915,714</u>

See accompanying independent auditors' report.

# **DISCRETELY PRESENTED COMPONENT UNIT – SCHOOL BOARD**

## **Governmental Funds:**

*School* – Accounts for the activities of primary and secondary education.

*Cafeteria* – Accounts for the operations of school food services.

**COUNTY OF HANOVER, VIRGINIA**  
Discretely Presented Component Unit - School Board  
Combining Balance Sheet  
June 30, 2016

**Exhibit 19**

	Governmental Funds		
	School	Cafeteria	Totals
<b>ASSETS</b>			
Pooled cash, cash equivalents and investments	\$ 12,795,286	432,410	13,227,696
Accounts receivable	223,935	-	223,935
Due from other governmental units	5,307,035	93,390	5,400,425
Inventory	-	72,051	72,051
Prepaid expenses	412,198	-	412,198
Total assets	<u>\$ 18,738,454</u>	<u>597,851</u>	<u>19,336,305</u>
<b>LIABILITIES AND FUND BALANCES</b>			
Liabilities:			
Accounts payable	\$ 1,252,789	62,264	1,315,053
Accrued liabilities	15,928,972	463,536	16,392,508
Unearned revenue	106,716	-	106,716
Total liabilities	<u>17,288,477</u>	<u>525,800</u>	<u>17,814,277</u>
Fund balances:			
Nonspendable	412,198	72,051	484,249
Restricted	181,307	-	181,307
Assigned	856,472	-	856,472
Total fund balances	<u>1,449,977</u>	<u>72,051</u>	<u>1,522,028</u>
Total liabilities and fund balances	<u>\$ 18,738,454</u>	<u>597,851</u>	

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	\$ 114,689,448
Long-term liabilities and some accrued liabilities, such as compensated absences, are not due and payable in the current period and therefore are not reported in the funds:	(5,270,161)
GASB Statement No. 68 requires the recognition of net pension asset, net pension liability and deferred inflows and outflows related to pensions. These amounts do not use current financial resources and are not reported in the funds.	
Net pension asset	570,015
Net pension liability	(160,089,000)
Pension investment experience	(10,406,085)
Pension contributions after measurement date	13,909,317
Change in actual and proportionate share of pension contributions	(4,174,000)
Difference between projected and actual earnings	(2,715,425)
Net position of School Board Component Unit activities	<u>\$ (51,963,863)</u>

See accompanying independent auditors' report.

**COUNTY OF HANOVER, VIRGINIA**

**Exhibit 20**

Discretely Presented Component Unit - School Board

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

For the Year Ended June 30, 2016

	Governmental Funds		
	School	Cafeteria	Totals
<b>REVENUES</b>			
Revenue from local sources:			
Revenue from use of money and property	\$ -	1,288	1,288
Charges for services - operating	797,309	4,961,798	5,759,107
Miscellaneous	455,503	44,166	499,669
Recovered costs	334,302	-	334,302
Payments from primary government	72,304,898	-	72,304,898
Revenue from the Commonwealth	87,057,676	47,913	87,105,589
Revenue from the Federal government	6,123,841	1,632,932	7,756,773
Total revenues	<u>167,073,529</u>	<u>6,688,097</u>	<u>173,761,626</u>
<b>EXPENDITURES</b>			
Education	166,924,251	6,745,245	173,669,496
Total expenditures	<u>166,924,251</u>	<u>6,745,245</u>	<u>173,669,496</u>
Excess (deficiency) of revenues over (under) expenditures	<u>149,278</u>	<u>(57,148)</u>	<u>92,130</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Other financing uses:			
Transfers out	50,000	-	50,000
Net other financing sources (uses)	<u>\$ (50,000)</u>	<u>-</u>	<u>(50,000)</u>
Net change in fund balance	99,278	(57,148)	42,130
Fund balances - beginning	1,350,699	129,199	1,479,898
Fund balances - ending	<u>\$ 1,449,977</u>	<u>72,051</u>	<u>1,522,028</u>

See accompanying independent auditors' report.

**COUNTY OF HANOVER, VIRGINIA****Exhibit 21**

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances  
of Discretely Presented School Component Unit to the Statement of Activities  
For the Year Ended June 30, 2016

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Net change in fund balances - total governmental funds	\$ 42,130
<p>The County's School Improvements Fund accounts for the construction and acquisition of School Board capital assets. As the School Improvements Fund makes capital outlay expenditures, the capital assets, and a corresponding increase in the "Payment from Hanover County" are recorded by the School Board Component Unit in the government-wide financial statements. After their completion, the cost of the capital assets is allocated over their estimated useful lives and reported as depreciation expense.</p>	
Capital outlay	3,527,024
Depreciation expense	(10,461,309)
<p>Under Virginia law, the County has a tenancy in common for School Board Component Unit capital assets for which the County is obligated to repay outstanding "on-behalf" bonds. Under the tenancy in common, the County reports the net book value of School Board Component Unit capital assets up to the outstanding principal balance of "on-behalf" bonds at year end. This amount is the decrease in the net book value of School Board Component Unit capital assets reported by the County for the fiscal year, which resulted primarily from a decrease in school construction activity during the fiscal period.</p>	
	8,948,542
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.</p>	
	(494,115)
<p>Pension contributions reported as expenditures in the fund statements are reported as deferred outflows of resources on the statement of net position. Pension expenses reported on the statement of activities do not use current financial resources and are not reported in the funds.</p>	
Pension contributions after measurement date	13,909,317
Pension expenses	(10,382,721)
Accelerated payback pension contribution	2,453,000
Changes in net position of School Board Component Unit activities	<u>\$ 7,541,868</u>

See accompanying independent auditors' report.

COUNTY OF HANOVER, VIRGINIA

Exhibit 22

School Fund - School Board

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Budget Basis

For the Year Ended June 30, 2016

	Original Budget	Final Budget	Actual Amounts Budget Basis	Variance with Final Budget - Positive (Negative)
<b>REVENUES</b>				
Revenue from local sources:				
Charges for services:				
Tuition and other charges for services	\$ 825,500	825,500	797,309	(28,191)
Total charges for services	825,500	825,500	797,309	(28,191)
Miscellaneous:				
Sale of assets	2,500	2,500	-	(2,500)
Miscellaneous	1,166,700	1,489,374	455,503	(1,033,871)
Total miscellaneous revenue	1,169,200	1,491,874	455,503	(1,036,371)
Recovered costs:				
Recovered costs	573,000	575,000	334,302	(240,698)
Total recovered costs	573,000	575,000	334,302	(240,698)
Payments from primary government:				
General Fund	77,000,000	77,000,000	72,304,898	(4,695,102)
Total payments from primary government	77,000,000	77,000,000	72,304,898	(4,695,102)
Total revenue from local sources	79,567,700	79,892,374	73,892,012	(6,000,362)
Revenue from the Commonwealth:				
Non-categorical aid:				
Lottery proceeds and basic school aid	65,683,315	65,706,703	66,566,491	859,788
Total non-categorical aid	65,683,315	65,706,703	66,566,491	859,788
Categorical aid:				
Categorical aid programs	19,871,643	19,973,523	20,491,185	517,662
Total categorical aid	19,871,643	19,973,523	20,491,185	517,662
Total revenue from the Commonwealth	85,554,958	85,680,226	87,057,676	1,377,450
Revenue from the Federal government:				
Categorical aid:				
Department of Education	6,717,100	7,535,882	6,123,841	(1,412,041)
Total revenue from the Federal government	6,717,100	7,535,882	6,123,841	(1,412,041)
Total revenues	171,839,758	173,108,482	167,073,529	(6,034,953)
<b>EXPENDITURES</b>				
Education:				
General support	11,111,989	10,698,155	10,094,614	603,541
Pupil transportation	8,423,911	8,457,093	8,011,562	445,531
Operations and maintenance	12,028,614	12,416,251	11,881,524	534,727
Instruction	138,976,130	141,188,281	136,280,583	4,907,698
Facilities	1,299,114	1,649,401	1,635,702	13,699
Total expenditures - budgetary basis	171,839,758	174,409,181	167,903,985	6,505,196
Less encumbrances at June 30, 2016	-	-	(979,734)	979,734
Total expenditures	171,839,758	174,409,181	166,924,251	7,484,930
Excess (deficiency) of revenues over (under) expenditures	-	(1,300,699)	149,278	1,449,977
<b>OTHER FINANCING SOURCES AND USES</b>				
Other financing uses:				
Operating transfers out:		50,000	50,000	-
Net other financing sources (uses)	-	(50,000)	(50,000)	-
Net change in fund balance	-	(1,350,699)	99,278	1,449,977
Fund balance - beginning	-	1,350,699	1,350,699	-
Fund balance - ending	\$ -	-	1,449,977	1,449,977

See accompanying independent auditors' report.

**COUNTY OF HANOVER, VIRGINIA**

**Exhibit 23**

Cafeteria Fund - School Board

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Budget Basis

For the Year Ended June 30, 2016

	Original Budget	Final Budget	Actual Amounts Budget Basis	Variance with Final Budget - Positive (Negative)
<b>REVENUES</b>				
Revenue from local sources:				
Revenue from use of money and property	\$ 4,000	4,000	1,288	(2,712)
Charges for services	4,752,016	4,752,016	4,961,798	209,782
Miscellaneous revenue	22,000	22,000	44,166	22,166
Total revenue from local sources	<u>4,778,016</u>	<u>4,778,016</u>	<u>5,007,252</u>	<u>229,236</u>
Revenue from the Commonwealth:				
Categorical aid:				
School food programs	53,061	53,061	47,913	(5,148)
Total revenue from the Commonwealth	<u>53,061</u>	<u>53,061</u>	<u>47,913</u>	<u>(5,148)</u>
Revenue from the Federal government:				
Categorical aid:				
USDA donated commodities	325,000	325,000	242,103	(82,897)
School food programs	1,156,600	1,156,600	1,127,876	(28,724)
Breakfast reimbursement	250,310	250,310	262,953	12,643
Total revenue from the Federal government	<u>1,731,910</u>	<u>1,731,910</u>	<u>1,632,932</u>	<u>(98,978)</u>
Total revenues	<u>6,562,987</u>	<u>6,562,987</u>	<u>6,688,097</u>	<u>125,110</u>
<b>EXPENDITURES</b>				
Education:				
Cafeteria	7,016,800	7,016,800	6,745,245	271,555
Total expenditures	<u>7,016,800</u>	<u>7,016,800</u>	<u>6,745,245</u>	<u>271,555</u>
Net change in fund balance	(453,813)	(453,813)	(57,148)	396,665
Fund balance - beginning	453,813	453,813	129,199	(324,614)
Fund balance - ending	<u>\$ -</u>	<u>-</u>	<u>72,051</u>	<u>72,051</u>

See accompanying independent auditors' report.

# **DISCRETELY PRESENTED COMPONENT UNIT – ECONOMIC DEVELOPMENT AUTHORITY**

## **Governmental Fund:**

*Economic Development Authority* – Accounts for the operations of the Economic Development Authority of Hanover County.

**COUNTY OF HANOVER, VIRGINIA****Exhibit 24**

Discretely Presented Component Unit - Economic Development Authority

Balance Sheet

June 30, 2016

**ASSETS**

Pooled cash, cash equivalents and investments	\$ 38,103
Support agreement receivable	<u>7,265,000</u>
Total assets	<u>\$ 7,303,103</u>

**LIABILITIES AND FUND BALANCES**

## Liabilities:

Bonds payable	<u>7,265,000</u>
Total liabilities	<u>7,265,000</u>

## Fund balances:

Unassigned	<u>38,103</u>
Total fund balances	<u>38,103</u>
Total liabilities and fund balances	<u>\$ 7,303,103</u>

See accompanying independent auditors' report.

**COUNTY OF HANOVER, VIRGINIA****Exhibit 25**

Discretely Presented Component Unit - Economic Development Authority

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Budget and Actual Basis

For the Year Ended June 30, 2016

	Original Budget	Final Budget	Actual Amounts Budget and GAAP Basis	Variance with Final Budget - Positive (Negative)
<b>REVENUES</b>				
Charges for services:				
Economic development fees	\$ 187,550	187,550	192,576	5,026
Total revenues	<u>187,550</u>	<u>187,550</u>	<u>192,576</u>	<u>5,026</u>
<b>EXPENDITURES</b>				
Community Development:				
Economic development	225,950	325,950	323,716	2,234
Total expenditures	<u>225,950</u>	<u>325,950</u>	<u>323,716</u>	<u>2,234</u>
Excess of revenues over expenditures	<u>(38,400)</u>	<u>(138,400)</u>	<u>(131,140)</u>	<u>7,260</u>
Net change in fund balance	(38,400)	(138,400)	(131,140)	7,260
Fund balance - beginning	38,400	169,243	169,243	-
Fund balance - ending	<u>\$ -</u>	<u>30,843</u>	<u>38,103</u>	<u>7,260</u>

See accompanying independent auditors' report.

# STATISTICAL SECTION

The Statistical Section of the County of Hanover’s Comprehensive Annual Financial Report provides readers with additional detailed information as a context to assist in understanding what the information in the financial statements, accompanying notes, and required supplementary information indicates about the County’s economic condition over an extended period of time. Information is presented in the following five categories:

	<u>Pages</u>
<b>Financial Trends Information</b> .....	131 - 137
Financial trends information is intended to help the reader understand and assess how the County’s financial position has changed over time.	
<b>Revenue Capacity Information</b> .....	138 - 141
Revenue capacity information is intended to help the reader understand and assess the County’s ability to generate its most significant local revenue source, the property tax.	
<b>Debt Capacity Information</b> .....	142 - 143
Debt capacity information is intended to help the reader understand and assess the affordability of the County’s current levels of outstanding debt and the County’s ability to issue additional debt in the future.	
<b>Demographic and Economic Information</b> .....	144 - 145
Demographic and economic information is intended to help the reader understand the socioeconomic environment within which the County’s financial activities take place.	
<b>Operating Information</b> .....	146 - 148
Operating information is intended to provide information about the County’s services and capital asset resources to help the reader understand how the information in the financial report relates to the services the County provides and the activities it performs.	

COUNTY OF HANOVER, VIRGINIA

Table 1

Net Position by Component (Unaudited)

Last Ten Fiscal Years

(accrual basis of accounting)

	2007	2008	2009	2010	2011	2012	2013	2014	2015 (1)	2016
Governmental activities:										
Net investment in capital assets	\$ 61,976,094	65,019,988	75,900,088	76,120,457	81,246,238	74,105,915	71,850,313	74,495,930	73,603,011	77,813,118
Restricted	9,599,544	10,833,093	6,765,782	6,606,606	5,594,093	5,054,300	5,034,427	7,621,816	8,444,892	8,991,060
Unrestricted	41,592,279	41,446,839	38,277,590	49,631,805	51,276,177	56,041,435	57,584,445	66,759,717	50,299,917	57,293,783
<b>Total net position, governmental activities</b>	<b>\$ 113,167,917</b>	<b>117,299,920</b>	<b>120,943,460</b>	<b>132,358,868</b>	<b>138,116,508</b>	<b>135,201,650</b>	<b>134,469,185</b>	<b>148,877,463</b>	<b>132,347,820</b>	<b>144,097,961</b>
Business-type activities:										
Net investment in capital assets	\$ 144,494,562	154,625,394	163,313,856	171,366,224	188,046,917	180,255,835	183,511,196	187,148,593	192,592,248	196,617,097
Restricted	3,445,443	3,374,603	3,445,007	3,488,079	3,454,766	3,400,179	3,431,374	3,474,707	3,524,693	3,486,303
Unrestricted	24,492,963	33,756,282	30,802,106	23,610,692	9,143,399	17,105,102	18,279,356	20,297,896	18,734,211	22,080,371
<b>Total net position, business-type activities</b>	<b>\$ 172,432,968</b>	<b>191,756,279</b>	<b>197,560,969</b>	<b>198,464,995</b>	<b>200,645,082</b>	<b>200,761,116</b>	<b>205,221,926</b>	<b>210,921,196</b>	<b>214,851,152</b>	<b>222,183,771</b>
Primary government:										
Net investment in capital assets	\$ 206,470,656	219,645,382	239,213,944	247,486,681	269,293,155	254,361,750	255,361,509	261,644,523	266,195,259	274,430,215
Restricted	13,044,987	14,207,696	10,210,789	10,094,685	9,048,859	8,454,479	8,465,801	11,096,523	11,969,585	12,477,363
Unrestricted	66,085,242	75,203,121	69,079,696	73,242,497	60,419,576	73,146,537	75,863,801	87,057,613	69,034,128	79,374,154
<b>Total net position, primary government</b>	<b>\$ 285,600,885</b>	<b>309,056,199</b>	<b>318,504,429</b>	<b>330,823,863</b>	<b>338,761,590</b>	<b>335,962,766</b>	<b>339,691,111</b>	<b>359,798,659</b>	<b>347,198,972</b>	<b>366,281,732</b>

Notes: (1) The County adopted GASB Statement Nos. 68 and 71 in fiscal year 2015. Prior years have not been adjusted for the effect of this statement on net position.

COUNTY OF HANOVER, VIRGINIA

Table 2

Changes in Net Position (Unaudited)  
 Last Ten Fiscal Years  
 (accrual basis of accounting)

	Fiscal Year									
	2007	2008	2009	2010	2011	2012	2013	2014	2015 (1)	2016
<b>Expenses</b>										
Governmental activities:										
General government administration	\$ 13,312,730	14,671,166	14,093,119	13,554,927	13,686,641	14,324,220	13,251,586	13,327,904	14,078,698	14,579,237
Judicial administration	3,930,945	4,385,408	4,785,034	4,420,920	4,447,352	4,338,334	4,737,986	4,671,068	4,699,748	4,968,826
Public safety	39,333,719	43,545,081	46,110,980	45,610,131	47,946,531	49,003,762	51,534,448	50,081,795	51,586,916	53,695,056
Public works	8,741,705	12,431,287	16,093,111	11,102,331	9,891,396	11,407,634	12,115,168	8,156,659	15,054,599	14,580,033
Human services	21,269,844	23,096,023	24,258,087	23,880,094	24,165,944	22,925,913	21,502,295	20,053,613	20,364,814	21,222,733
Parks, recreation and cultural	4,732,962	6,413,393	8,453,137	6,523,401	6,444,651	6,531,096	6,141,549	5,914,812	6,118,595	6,189,937
Community development	5,306,364	5,593,695	5,969,406	5,797,455	5,318,097	4,625,376	4,809,867	4,556,186	4,723,408	5,094,822
Education	81,203,331	100,925,769	92,993,766	86,294,322	86,779,122	88,976,562	88,113,912	80,080,452	82,732,244	85,215,836
Interest on long-term debt	627,078	503,177	772,402	836,290	1,536,631	1,494,308	1,966,102	8,266,750	6,005,268	6,611,846
Total governmental activities expenses	178,458,678	211,564,999	213,529,042	198,019,871	200,216,365	203,627,205	204,172,913	195,109,239	205,364,290	212,158,326
Business-type activities:										
Public utilities	22,688,647	23,823,738	25,318,192	26,625,112	24,915,456	26,264,524	26,370,084	26,704,949	26,303,713	26,302,409
Airport	465,203.00	626,257	1,434,208	616,225	696,323	759,169	641,915	649,430	736,601	627,311
Total business-type activities expenses	23,153,850	24,449,995	26,752,400	27,241,337	25,611,779	27,023,693	27,011,999	27,354,379	27,040,314	26,929,720
<b>Total expenses, primary government</b>	<b>\$ 201,612,528</b>	<b>236,014,994</b>	<b>240,281,442</b>	<b>225,261,208</b>	<b>225,828,144</b>	<b>230,650,898</b>	<b>231,184,912</b>	<b>222,463,618</b>	<b>232,404,604</b>	<b>239,088,046</b>
<b>Program Revenues</b>										
Governmental activities:										
Charges for services:										
General governmental administration	\$ 2,313,953	1,614,956	1,664,898	1,798,980	1,919,228	2,015,327	1,989,140	1,919,543	1,945,854	1,687,666
Judicial administration	1,420,359	1,340,222	1,380,219	1,321,041	1,295,959	1,121,848	1,181,522	1,131,565	1,114,869	1,049,789
Public safety	2,954,680	3,716,157	3,274,434	3,354,180	4,170,594	3,077,467	4,261,351	4,520,561	4,828,466	4,664,786
Public works	899,047	1,232,908	1,226,498	1,132,817	1,347,446	1,260,824	1,172,975	1,270,579	1,021,198	1,106,528
Human services	3,550,827	3,283,721	3,778,613	3,748,484	3,876,950	3,332,257	3,400,041	3,563,282	3,462,587	3,338,548
Parks, recreation and cultural	547,094	553,811	531,639	543,768	571,427	498,989	477,202	523,055	456,682	480,162
Community development	2,147,341	1,028,076	888,838	789,276	725,907	1,005,930	926,660	973,409	1,077,596	1,204,089
Operating grants and contributions	15,408,252	16,589,245	16,736,272	16,020,098	17,075,125	16,696,451	15,906,997	17,090,061	16,135,262	16,575,846
Capital grants and contributions	5,902,858	9,696,499	7,814,843	4,474,879	2,521,940	1,993,464	3,477,420	4,400,177	6,157,602	5,331,207
Total governmental activities program revenues	35,144,411	39,055,595	37,296,254	33,183,523	33,504,576	31,002,557	32,793,308	35,392,232	36,200,116	35,438,621
Business-type activities:										
Charges for services:										
Public utilities	19,584,259	21,328,133	21,237,074	21,462,492	21,981,551	21,715,203	22,523,614	22,727,173	23,922,093	30,524,162
Airport	33,861.00	46,658	109,168	170,730	178,080	184,550	189,662	194,468	207,379	207,288
Capital grants and contributions	10,776,808	20,831,594	9,781,068	5,961,957	5,289,134	4,936,335	8,634,930	10,021,676	8,745,545	3,282,212
Total business-type activities program revenues	30,394,928	42,206,385	31,127,310	27,595,179	27,448,765	26,836,088	31,348,206	32,943,317	32,875,017	34,013,662
<b>Total program revenues, primary government</b>	<b>\$ 65,539,339</b>	<b>81,261,980</b>	<b>68,423,564</b>	<b>60,778,702</b>	<b>60,953,341</b>	<b>57,838,645</b>	<b>64,141,514</b>	<b>68,335,549</b>	<b>69,075,133</b>	<b>69,452,283</b>
<b>Net (Expense) Revenue</b>										
Governmental activities	\$ (143,314,267)	(172,509,404)	(176,232,788)	(164,836,348)	(166,711,789)	(172,624,648)	(171,379,605)	(159,717,007)	(169,164,174)	(176,719,705)
Business-type activities	7,241,078	17,756,390	4,374,910	353,842	1,836,986	(187,605)	4,336,207	5,588,938	5,834,703	7,083,942
<b>Total net expense, primary government</b>	<b>\$ (136,073,189)</b>	<b>(154,753,014)</b>	<b>(171,857,878)</b>	<b>(164,482,506)</b>	<b>(164,874,803)</b>	<b>(172,812,253)</b>	<b>(167,043,398)</b>	<b>(154,128,069)</b>	<b>(163,329,471)</b>	<b>(169,635,763)</b>

(continued)

COUNTY OF HANOVER, VIRGINIA

Table 2

Changes in Net Position (Unaudited)  
 Last Ten Fiscal Years  
 (accrual basis of accounting)

	Fiscal Year									
	2007	2008	2009	2010	2011	2012	2013	2014	2015 (1)	2016
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities:										
Taxes:										
Property taxes	\$ 117,152,314	128,411,615	135,784,877	133,924,474	129,565,022	126,263,780	125,689,871	127,974,854	130,303,062	139,280,061
Sales taxes	17,352,664	17,903,788	15,831,268	15,118,688	15,981,340	16,607,323	17,357,257	18,158,255	19,201,921	19,886,580
Utility taxes	5,358,588	7,317,207	7,207,864	7,100,382	6,939,774	6,869,415	6,871,623	6,769,285	6,770,101	6,726,388
Recordation taxes	2,863,512	2,415,144	1,877,835	1,730,678	1,556,422	1,695,512	2,428,067	1,955,691	2,165,891	2,431,061
Other	2,378,024	2,317,560	2,133,154	2,127,589	2,378,684	2,190,557	2,184,430	2,387,749	2,552,378	2,835,584
Noncategorical State aid	14,895,053	15,419,398	14,985,990	14,948,811	14,716,447	14,746,150	14,850,432	15,273,372	15,107,698	15,322,281
Grants and contributions not restricted to specific programs	849,714	1,119,078	1,224,305	1,029,730	1,165,499	1,215,096	1,168,838	1,283,768	1,468,137	1,416,225
Unrestricted investment earnings	1,790,177	1,967,295	1,164,116	472,107	356,297	314,846	164,364	322,311	302,518	582,027
Transfers	(619,072.00)	(229,678)	(333,081)	(200,703)	(190,056)	(192,889)	(67,742)	-	(90,074)	(10,361)
Total general revenues and other changes in net position, governmental activities	162,020,974	176,641,407	179,876,328	176,251,756	172,469,429	169,709,790	170,647,140	174,125,285	177,781,632	188,469,846
Business-type activities:										
Public utilities - unrestricted investment earnings	1,015,229	1,337,243	1,096,699	349,481	153,045	110,750	56,861	110,332	104,280	188,316
Transfers - Airport fund	619,072.00	229,678	333,081	200,703	190,056	192,889	67,742	-	90,074	10,361
Total general revenues and other changes in net position, business-type activities	1,634,301	1,566,921	1,429,780	550,184	343,101	303,639	124,603	110,332	194,354	198,677
<b>Total general revenues and other changes in net position, primary government</b>	<b>\$ 163,655,275</b>	<b>178,208,328</b>	<b>181,306,108</b>	<b>176,801,940</b>	<b>172,812,530</b>	<b>170,013,429</b>	<b>170,771,743</b>	<b>174,235,617</b>	<b>177,975,986</b>	<b>188,668,523</b>
<b>Change in Net Position</b>										
Governmental activities	\$ 18,706,707	4,132,003	3,643,540	11,415,408	5,757,640	(2,914,858)	(732,465)	14,408,278	8,617,458	11,750,141
Business-type activities	8,875,379	19,323,311	5,804,690	904,026	2,180,087	116,034	4,460,810	5,699,270	6,029,057	7,282,619
<b>Total change in net position, primary government</b>	<b>\$ 27,582,086</b>	<b>23,455,314</b>	<b>9,448,230</b>	<b>12,319,434</b>	<b>7,937,727</b>	<b>(2,798,824)</b>	<b>3,728,345</b>	<b>20,107,548</b>	<b>14,646,515</b>	<b>19,032,760</b>

Notes: (1) The County adopted GASB Statement Nos. 68 and 71 in fiscal year 2015. Prior years have not been adjusted for the effect of this statement on the change in net position.

**COUNTY OF HANOVER, VIRGINIA**  
Fund Balances, Governmental Funds (Unaudited)  
Last Ten Fiscal Years <sup>(1)</sup>  
(modified accrual basis of accounting)

**Table 3**

	<b>Fiscal Year Ended June 30,</b>			
	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>
<b>General Fund:</b>				
Reserved	\$ 1,069,762	899,660	695,386	1,466,750
Unreserved				
Designated	12,668,077	12,425,409	7,727,214	11,587,951
Undesignated	<u>22,459,100</u>	<u>24,126,843</u>	<u>24,494,204</u>	<u>24,494,204</u>
<b>Total General Fund</b>	<b>\$ <u>36,196,939</u></b>	<b><u>37,451,912</u></b>	<b><u>32,916,804</u></b>	<b><u>37,548,905</u></b>
<b>All other governmental funds:</b>				
Reserved	\$ 9,297,392	10,922,248	9,260,250	5,534,957
Unreserved, reported in:				
Capital projects funds:				
County Improvements Fund	11,671,975	8,117,903	3,584,494	10,305,801
School Improvements Fund	1,380,260	(2,054,242)	(252,310)	4,477,556
Special revenue funds	<u>583,364</u>	<u>500,000</u>	<u>602,131</u>	<u>603,391</u>
<b>Total All Other Governmental Funds</b>	<b>\$ <u>22,932,991</u></b>	<b><u>17,485,909</u></b>	<b><u>13,194,565</u></b>	<b><u>20,921,705</u></b>

Notes:		<b>Fiscal Year Ended June 30, (see note 1 below)</b>					
		<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>
(1) Source: County of Hanover, Virginia Comprehensive Annual Financial Reports for fiscal years indicated.	<b>General Fund:</b>						
	Nonspendable	\$ 147,333	170,004	197,871	263,620	201,790	221,923
	Restricted	532,845	467,104	581,242	975,241	892,123	894,106
	Committed	2,500,000	500,000	500,000	500,000	500,000	500,000
	Assigned	19,552,419	20,567,906	17,754,733	23,260,372	24,467,668	26,794,234
	Unassigned	<u>24,565,863</u>	<u>23,927,842</u>	<u>25,200,284</u>	<u>25,644,215</u>	<u>26,418,188</u>	<u>28,169,774</u>
	<b>Total General Fund</b>	<b>\$ <u>47,298,460</u></b>	<b><u>45,632,856</u></b>	<b><u>44,234,130</u></b>	<b><u>50,643,448</u></b>	<b><u>52,479,769</u></b>	<b><u>56,580,037</u></b>
	<b>All other governmental funds:</b> <sup>(2)</sup>						
	Nonspendable	\$ -	-	-	178,126.00	158,852	290,107
	Restricted	6,103,928	4,113,255	4,878,185	26,801,595	24,100,147	23,664,172
	Committed	-	-	-	-	-	-
	Assigned	12,563,314	9,522,307	10,071,820	11,298,077	13,646,110	12,898,509
	Unassigned	-	-	-	-	-	-
	<b>Total All Other Governmental Funds</b>	<b>\$ <u>18,667,242</u></b>	<b><u>13,635,562</u></b>	<b><u>14,950,005</u></b>	<b><u>38,277,798</u></b>	<b><u>37,905,109</u></b>	<b><u>36,852,788</u></b>

- Notes: (1) GASB 54 classification of fund balances was implemented in fiscal year 2011.  
(2) Includes the County Improvements Fund, the School Improvements Fund, and the Debt Service Fund of the primary government.



**COUNTY OF HANOVER, VIRGINIA**  
 Changes in Fund Balances, Governmental Funds <sup>(3)</sup> (Unaudited)  
 Last Ten Fiscal Years  
 (modified accrual basis of accounting)

**Table 4**

	<b>Fiscal Year</b>				
	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>
<b>Primary Government:</b>					
<b>REVENUES</b>					
General property taxes	\$ 116,138,314	127,752,615	134,631,877	132,160,474	130,806,022
Other local taxes	27,952,788	29,953,700	27,050,122	26,077,337	26,856,220
Permits, privilege fees and regulatory licenses	2,840,734	2,570,668	1,756,291	1,493,234	1,771,735
Fines and forfeitures	979,511	967,867	1,111,383	1,145,092	1,234,619
Revenues from use of money and property	2,948,143	2,507,279	1,386,151	747,670	663,868
Charges for services	9,163,731	8,165,843	7,982,604	7,758,435	7,734,023
Miscellaneous	534,902	654,065	839,426	621,088	728,750
Recovered costs	4,901,798	6,824,257	6,677,511	3,366,236	3,939,877
Intergovernmental (state and federal)	31,601,395	34,398,123	33,571,769	32,739,887	32,981,600
<b>Total revenues</b>	<b>197,061,316</b>	<b>213,794,417</b>	<b>215,007,134</b>	<b>206,109,453</b>	<b>206,716,714</b>
<b>EXPENDITURES</b>					
General governmental administration	12,998,848	13,604,057	13,221,357	13,065,175	13,264,877
Judicial administration	3,864,913	4,342,825	5,603,761	4,452,332	4,238,674
Public safety	40,357,437	47,391,988	61,749,637	56,977,215	52,271,337
Public works	8,361,994	12,212,146	15,502,385	10,387,021	9,048,288
Human services	21,453,342	22,960,809	24,195,148	25,624,808	26,117,943
Parks, recreation and cultural	6,564,538	9,221,302	10,083,714	7,231,464	7,567,583
Community development	5,313,263	5,547,312	5,940,549	6,360,382	5,474,907
Education expenditures, for:					
Instruction, operations and administration	67,881,714	75,940,541	79,411,219	70,527,127	67,587,462
Capital outlay	21,461,655	22,020,675	9,706,041	7,868,873	7,700,153
Debt service:					
Principal retirement	10,064,060	10,888,261	11,336,693	11,932,672	11,111,792
Interest and fiscal charges	5,592,647	5,936,066	6,061,070	5,495,314	5,546,302
<b>Total education, primary government</b>	<b>105,000,076</b>	<b>114,785,543</b>	<b>106,515,023</b>	<b>95,823,986</b>	<b>91,945,709</b>
Debt service:					
Principal retirement	1,220,185	1,578,504	1,697,930	2,155,086	2,065,489
Interest and fiscal charges	292,753	696,081	514,194	862,522	1,518,217
Bond issuance costs	160,802	31,161	360,492	287,099	326,444
<b>Total expenditures</b>	<b>205,588,151</b>	<b>232,371,728</b>	<b>245,384,190</b>	<b>223,227,090</b>	<b>213,839,468</b>
Excess of revenues over (under) expenditures	(8,526,835)	(18,577,311)	(30,377,056)	(17,117,637)	(7,122,754)
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	12,970,459	16,327,577	16,039,580	9,930,074	9,196,315
Transfers out	(13,589,531)	(16,557,255)	(16,372,661)	(10,130,777)	(9,530,584)
Sale of capital assets	-	-	-	-	-
Bonds issued	21,487,759	14,614,880	21,679,548	27,228,580	12,809,071
Refunding bonds issued	14,653,901	-	24,962,676	-	5,660,579
Payments to escrow agent	(14,538,703)	-	(24,758,539)	-	(10,844,571)
Support agreement	-	-	-	-	7,327,036
<b>Total other financing sources (uses)</b>	<b>20,983,885</b>	<b>14,385,202</b>	<b>21,550,604</b>	<b>27,027,877</b>	<b>14,617,846</b>
<b>Net change in fund balances</b>	<b>\$ 12,457,050</b>	<b>(4,192,109)</b>	<b>(8,826,452)</b>	<b>9,910,240</b>	<b>7,495,092</b>
County capital outlay (other than for education) contained in functional expenditure categories, above	\$ 7,706,846	11,459,039	22,252,664	18,214,702	13,066,182
<b>GASB 44 debt service disclosure (primary government): (2)</b>					
Debt service as a percentage of noncapital expenditures, primary government, governmental funds	9.7%	9.6%	9.2%	10.4%	10.5%
<b>Self-imposed debt margin compliance (total reporting entity): (1)</b>					
Noncapital expenditures - total reporting entity	\$ 273,302,713	292,793,745	307,559,903	296,946,733	289,156,980
Debt service as a percent of noncapital expenditures - total reporting entity	6.3%	6.5%	6.4%	6.9%	7.0%

- Notes: (1) **Self-imposed debt limit information**  
 The Commonwealth of Virginia does not impose a legal debt limit on the amount of long-term indebtedness the County can incur or have outstanding. The Board of Supervisors, however, has imposed limits in the County's Debt Policy. For example, the County's debt policy provides that the annual debt service will not exceed ten percent of noncapital expenditures for the governmental funds of the reporting entity as a whole. For this purpose, capital outlay consists of total expenditures of the County and School Improvements Funds (Capital Projects Funds), and noncapital expenditures consist of total expenditures of the reporting entity, exclusive of the Capital Projects Funds. This table shows how the County has met this self-imposed debt limit for each of the past ten fiscal years. Information about additional self-imposed debt limits is presented on Table 9.
- (2) **GASB 44 debt service disclosure**  
 This table also shows debt service as a percent of noncapital expenditures for the governmental funds of the primary government only (excluding component units), as required by GASB Statement No. 44. For this purpose, capital outlay is defined in accordance with GASB 44 as the amount of capital assets constructed or acquired during the fiscal year in accordance with the County's asset capitalization policy.
- (3) Certain estimates and reclassifications have been made to conform with the presentations required by GASB Statements No. 34 and 44.

COUNTY OF HANOVER, VIRGINIA  
 Changes in Fund Balances, Governmental Funds <sup>(3)</sup>, (Unaudited)  
 Last Ten Fiscal Years  
 (modified accrual basis of accounting)

Table 4

Fiscal Year					
2012	2013	2014	2015	2016	
126,110,780	125,716,871	127,474,854	132,279,062	137,857,061	<b>REVENUES</b>
27,362,807	28,841,377	29,270,980	30,690,291	31,879,613	General property taxes
1,555,734	2,117,648	2,172,162	2,126,778	2,143,668	Other local taxes
1,123,148	1,122,896	1,142,444	1,086,243	1,002,872	Permits, privilege fees and regulatory licenses
730,397	519,442	710,460	796,077	1,260,668	Fines and forfeitures
7,383,203	7,738,869	9,170,473	8,015,343	7,764,617	Revenues from use of money and property
720,888	765,157	960,005	1,050,022	875,690	Charges for services
3,899,087	4,085,951	3,743,137	3,746,404	3,539,942	Miscellaneous
32,212,010	32,350,451	34,174,720	36,088,750	35,946,025	Recovered costs
201,098,054	203,258,662	208,819,235	215,878,970	222,270,156	Intergovernmental (state and federal)
					Total revenues
14,078,620	13,388,389	13,610,993	15,080,859	16,799,922	<b>EXPENDITURES</b>
4,365,516	4,625,522	5,602,584	9,260,522	27,667,680	General governmental administration
50,485,129	49,214,788	48,819,005	52,259,053	54,722,857	Judicial administration
10,938,918	10,512,574	10,928,408	14,300,650	14,374,485	Public safety
23,259,647	21,110,782	20,337,280	20,978,177	21,640,679	Public works
6,886,334	5,611,331	5,472,274	5,748,956	6,116,007	Human services
4,659,812	4,719,372	4,565,432	4,824,351	5,120,515	Parks, recreation and cultural
					Community development
72,974,302	72,349,963	70,939,017	71,361,872	72,803,686	Education expenditures, for:
6,591,609	1,863,441	1,632,012	6,188,679	3,527,024	Instruction, operations and administration
					Capital outlay
10,502,253	10,723,304	-	-	-	Debt service:
5,092,904	4,992,396	-	-	-	Principal retirement
95,161,068	89,929,104	72,571,029	77,550,551	76,330,710	Interest and fiscal charges
					Total education, primary government
2,201,996	2,541,464	13,312,349	12,581,509	12,477,200	Debt service:
2,001,749	1,957,177	6,451,957	6,728,512	6,811,762	Principal retirement
35,649	-	307,254	246,024	289,742	Interest and fiscal charges
214,074,438	203,610,503	201,978,565	219,559,164	242,351,559	Bond issuance costs
(12,976,384)	(351,841)	6,840,670	(3,680,194)	(20,081,403)	Total expenditures
					Excess of revenues over (under) expenditures
10,061,563	4,123,000	23,595,558	27,503,653	26,712,119	<b>OTHER FINANCING SOURCES (USES)</b>
(10,254,452)	(4,190,742)	(23,595,558)	(27,593,727)	(26,722,480)	Transfers in
-	335,300	-	-	-	Transfers out
6,471,989	-	22,896,441	5,014,371	23,139,711	Sale of capital assets
-	-	-	23,903,469	-	Bonds issued
-	-	-	(23,683,940)	-	Refunding bonds issued
-	-	-	-	-	Payments to escrow agent
6,279,100	267,558	22,896,441	5,143,826	23,129,350	Support agreement
(6,697,284)	(84,283)	29,737,111	1,463,632	3,047,947	Total other financing sources (uses)
					<b>Net change in fund balances</b>
7,641,249	3,126,556	8,426,621	9,174,311	30,947,021	County capital outlay (other than for education) contained in functional expenditure categories, above
9.9%	10.2%	10.3%	9.5%	9.3%	<b>GASB 44 Debt Service Disclosure (primary government): (2)</b>
					Debt service as a percentage of noncapital expenditures, primary government, governmental funds
295,486,002	294,560,877	290,620,815	303,333,119	307,134,844	<b>Self-imposed debt margin compliance (total reporting entity): (1)</b>
6.7%	6.9%	6.8%	6.4%	6.3%	Noncapital expenditures - total reporting entity
					Debt service as a percent of noncapital expenditures - total reporting entity

To assist the reader, the fiscal year 2016 percentages, calculated in accordance with the County's self-imposed debt margin, and with GASB 44, respectively, are as follows:

Debt Margin Information (1), (2)		
Fiscal Year 2016	Self-imposed	GASB 44
	Total Reporting Entity (Note 1)	Primary Government (Note 2)
Total expenditures	\$ 344,039,873	242,351,559
Less:		
Capital Outlay	(36,905,029)	(34,474,045)
Noncapital expenditures	\$ 307,134,844	207,877,514
Debt service expenditures	\$ 19,578,704	19,288,962
As a % of noncapital expenditures	6.4%	9.3%

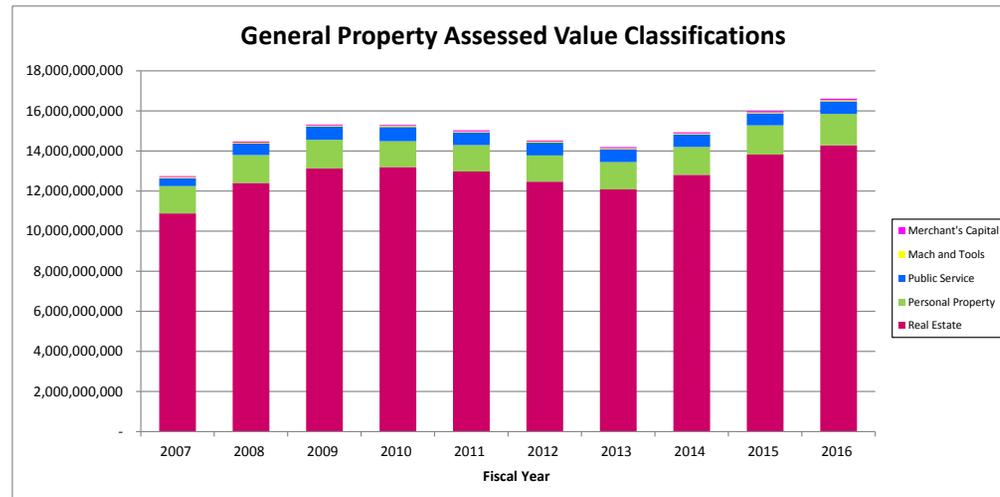
**COUNTY OF HANOVER, VIRGINIA**

**Table 5**

Assessed Value and Estimated Actual Value of Taxable Property <sup>(1,2)</sup> (Unaudited)  
Last Ten Fiscal Years

Fiscal Year	Real Estate	Personal Property	Machinery and Tools (3)	Merchant's Capital	Public Service Corporations (4)	Total Taxable Assessed Value	Total Direct Tax Rate (5)	Estimated Actual Taxable Value (6)	Taxable Assessed Value as a % of Actual Taxable Value
2007	10,887,416,600	1,360,895,130	51,135,605	48,916,675	398,554,972	12,746,918,982	1.14	13,888,502,922	91.8%
2008	12,406,058,400	1,394,357,395	47,647,920	51,861,300	570,955,157	14,470,880,172	1.08	15,673,250,517	92.3%
2009	13,125,005,050	1,437,119,361	43,260,613	50,228,645	664,757,197	15,320,370,866	1.07	16,533,565,376	92.7%
2010	13,200,604,700	1,289,239,482	49,736,420	53,188,390	710,146,172	15,302,915,164	1.05	16,555,688,273	92.4%
2011	12,976,492,850	1,317,726,666	46,767,920	56,331,127	636,154,791	15,033,473,354	1.06	16,251,114,190	92.5%
2012	12,473,065,850	1,305,637,852	48,382,950	50,402,585	640,206,513	14,517,695,750	1.06	15,721,793,938	92.3%
2013	12,085,083,900	1,362,897,839	52,410,151	54,335,585	641,273,699	14,196,001,174	1.09	15,420,048,309	92.1%
2014	12,811,773,150	1,393,705,252	47,093,690	57,047,845	623,384,698	14,933,004,635	1.08	16,153,767,752	92.4%
2015	13,826,817,650	1,452,694,995	49,984,140	63,368,410	599,981,428	15,992,846,623	1.07	17,293,606,269	92.5%
2016	14,289,819,850	1,565,166,980	58,997,854	67,922,205	624,325,439	16,606,232,328	1.08	18,017,370,030	92.2%
% Change	3.3%	7.7%	18.0%	7.2%	4.1%	3.8%		4.2%	
% Ch. Since 2007	31.3%	15.0%	15.4%	38.9%	56.6%	30.3%		29.7%	
% of Total	86.1%	9.4%	0.4%	0.4%	3.8%	100.0%			

- Notes: (1) Assessed values of all classes of property approximate market value as of assessment date, unless otherwise noted, and is shown for each period for which taxes are levied.  
 (2) Real property is assessed as of January 1 each year, with the resulting taxes being payable in two equal installments, on June 5 and October 5. Personal property is assessed as of January 1 each year, with payment due on February 5 of the following year.  
 (3) Machinery and tools are assessed at 10% of cost. Litigation with Bear Island resulted in additional supplemental billing in 2015, based on prior years (2012-2014) tax basis. This resulted in 2015 showing an assessed value of \$127,046,115. Adjustments to determine the actual tax basis in prior years was calculated, in applying the retro-adjustments to 2015 for purposes of evaluating a more realistic tax basis in 2015.  
 (4) The assessed values of Public Service Corporation real and personal property are determined by the State Corporation Commission.  
 (5) The total direct tax rate for each fiscal year is per \$100 of assessed valuation, calculated on the weighted average basis.  
 (6) Market valuation estimates include: machinery and tools estimated at 90% of cost, real estate (including Public Service Corporation real estate) based on traditional 105% sales/assessment ratio, personal property based on 112% trade to book ratio.  
 Source: County of Hanover, Virginia Treasurer's Office and Commissioner of Revenue's Office



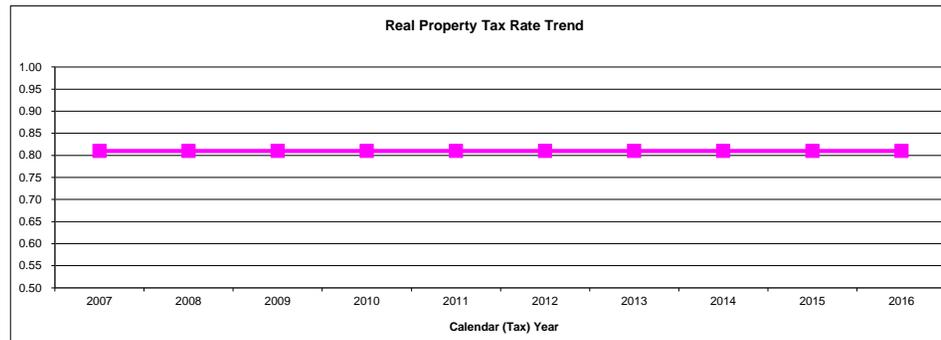
**COUNTY OF HANOVER, VIRGINIA**  
 Direct and Overlapping Property Tax Rates (Unaudited)  
 Last Ten Calendar (Tax) Years

**Table 6**

Calendar (Tax) Year (1)	County of Hanover, Virginia Direct Rates (1,2)							County Total Direct Tax Rate For each Fiscal Year Shown (3)	Town of Ashland (Overlapping Rates) (4)		
	Real Property	Power Generating Equipment	Personal Property	Fire and Rescue Volunteers	Aircraft	Machinery and Tools	Merchant's Capital		Real Property	Personal Property	Machinery and Tools
2007	0.81	0.55	3.57	1.78	0.50	3.57	1.90	1.14	0.07	0.77	0.77
2008	0.81	0.55	3.57	1.78	0.50	3.57	1.90	1.08	0.09	0.77	0.77
2009	0.81	0.55	3.57	1.78	0.50	3.57	1.90	1.07	0.09	0.77	0.77
2010	0.81	0.55	3.57	1.78	0.50	3.57	1.90	1.05	0.09	0.77	0.77
2011	0.81	0.55	3.57	1.78	0.50	3.57	1.90	1.06	0.09	0.77	0.77
2012	0.81	0.55	3.57	1.78	0.50	3.57	1.90	1.06	0.09	0.77	0.77
2013	0.81	0.55	3.57	1.78	0.50	3.57	1.90	1.09	0.09	0.77	0.77
2014	0.81	0.81	3.57	1.78	0.50	3.57	1.90	1.08	0.09	0.77	0.77
2015	0.81	0.81	3.57	1.78	0.50	3.57	1.90	1.07	0.09	0.77	0.77
2016	0.81	0.81	3.57	1.78	0.50	3.57	1.90	1.08	0.09	0.77	0.77
% Change	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.9%	0.0%	0.0%	0.0%
% Ch. Since 2007	0.0%	47.3%	0.0%	0.0%	0.0%	0.0%	0.0%	-5.3%	28.6%	0.0%	0.0%

- Notes: (1) The individual tax rates are per \$100 of assessed value, which is generally determined as of January 1 of each year, and are used to determine tax payments due within the same calendar (tax) year.
- (2) Real property taxes are payable in two equal installments, on June 5 and October 5. Personal property taxes are due on February 5 of the following calendar year.
- (3) The County prepares its budgets and its Comprehensive Annual Financial Report on a fiscal year basis (July 1 through June 30), as required by Section 15.2-2500 of the Code of Virginia, and levies taxes to support County activities for the fiscal year in which the tax payments are due. Accordingly, the Total Direct Tax Rates are applicable to the fiscal year for which the taxes are levied and due. The total direct tax rates are calculated per \$100 of assessed valuation and calculated on the weighted average basis.
- (4) These overlapping rates are in addition to the County rates, but only apply to taxpayers owning property within the borders of the Town of Ashland, Virginia, which lies within the County.

Source: Hanover County Commissioner of the Revenue's Office and Treasurer's Office and Town of Ashland



**COUNTY OF HANOVER, VIRGINIA**

**Table 7**

Principal Property Tax Payers (1) (Unaudited)  
Current Year and Nine Years Ago

Taxpayer	Type of Business	2016			2007		
		General Property Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	General Property Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
Virginia Electric and Power Company	Electric company	\$ 210,275,005	1	1.3%	\$ 95,018,162	3	0.7%
Doswell Limited Partnership	Power Generation Facility	193,220,984	2	1.2%	257,189,360	1	2.0%
Memorial Regional Medical Center	Hospital/medical center	118,721,650	3	0.7%	100,206,885	2	0.8%
Covenant Woods	Nursing home	88,049,785	4	0.5%	26,838,625	9	0.2%
Cedar Fair Southwest(2015)/Paramount Parks(2006)	Entertainment	86,631,215	5	0.5%	74,477,310	4	0.6%
Virginia Natural Gas	Natural gas distributor	53,129,121	6	0.3%	-	n/a	-
Bear Island Paper Company	Paper mill	49,875,515	7	0.3%	50,937,680	7	0.4%
Richfood, Inc.	Grocery Wholesale	44,657,370	8	0.3%	50,267,595	8	0.4%
Verizon Virginia	Telecommunications	39,811,856	9	0.2%	53,120,279	6	0.4%
Rappahannock Electric Coop	Electric company	37,991,590	10	0.2%	-	n/a	0.0%
Richmond Newspaper, Inc./Media General, Inc.	Newspaper publisher	-	n/a	0.0%	54,981,710	5	0.4%
Wal-Mart Real Estate Business Trust/Wal-Mart Stores	Retail	-	n/a	0.0%	26,076,485	10	0.2%
		<u>\$ 922,364,091</u>		<u>5.6%</u>	<u>\$ 789,114,091</u>		<u>6.2%</u>
Total taxable assessed values		<u>\$ 16,606,232,328</u>			<u>\$12,746,918,982</u>		

Notes: (1) Source: Hanover County Commissioner of the Revenue's Office  
(2) n/a = not applicable (taxpayer not in top 10 taxpayers of applicable year)

**COUNTY OF HANOVER, VIRGINIA**

**Table 8**

Property Tax Levies and Collections (Unaudited)  
Last Ten Fiscal Years

Fiscal Year	General Property Taxes Levied for the Fiscal Year (1,2)	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date as of June 30, 2016	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2007	128,606,341	123,943,881	96.4%	4,653,268	128,597,149	100.0%
2008	139,951,410	134,776,945	96.3%	5,159,414	139,936,359	100.0%
2009	146,731,880	140,814,064	96.0%	5,888,488	146,702,552	100.0%
2010	142,757,714	137,896,486	96.6%	4,845,765	142,742,251	100.0%
2011	141,464,681	136,643,777	96.6%	4,799,730	141,443,507	100.0%
2012	138,147,691	136,569,536	98.9%	1,322,706	137,892,242	99.8%
2013	136,956,978	135,351,034	98.8%	1,113,941	136,464,975	99.6%
2014	138,899,948	137,555,596	99.0%	700,787	138,256,383	99.5%
2015	144,003,614	143,368,974	99.6%	(628,524)	142,740,450	99.1%
2016	147,705,971	144,943,605	98.1%	-	144,943,605	98.1%

Notes: (1) Source: County of Hanover, Virginia Treasurer's Office

- (2) Total tax levies include the Commonwealth of Virginia's personal property tax relief reimbursements, and are net of supplemental levies for prior fiscal years, abatements, land use deferrals and tax relief in each fiscal year. The levies exclude special assessments on behalf of the Bell Creek and Lewistown Community Development Authorities and curbside recycling districts.
- (3) The lower and negative net collections figure in subsequent years for 2014 and 2015 are due to abatements of Bear Island bills. Due to system limitations, the movement of funds from the abatements to the revised bills are handled as negative adjustments. FY15 adjustments equaled \$827,225.05 for Bear Island. Litigation is still in process.

COUNTY OF HANOVER, VIRGINIA

Table 9

Ratios of Outstanding Debt by Type, and  
Self-Imposed Debt Limit Information (3) (Unaudited)  
Last Ten Fiscal Years

Governmental Activities											
General Bonded Debt Outstanding (1)											
Fiscal Year	General Obligation Bonds	Virginia Public School Authority Bonds	State Literary Fund Loans	Total General Bonded Debt	Estimated Actual Value of Taxable Property	Percent of General Bonded Debt to Estimated Actual Value of Taxable Property	Population (2)	General Bonded Debt per Capita	Infrastructure and State Moral Obligation Revenue Bonds	Capital Leases	Support Agreement
2007	78,337,181	55,737,611	7,519,000	141,593,792	13,888,502,922	1.0%	99,047	1,430	-	3,602,672	-
2008	73,175,988	64,533,826	6,788,250	144,498,064	15,673,250,517	0.9%	99,713	1,449	-	2,739,169	-
2009	89,665,816	58,168,234	6,156,000	153,990,050	16,533,565,376	0.9%	100,051	1,539	-	1,836,239	-
2010	110,157,033	52,027,571	5,552,750	167,737,354	16,555,688,273	1.0%	100,408	1,671	-	3,330,677	-
2011	115,745,603	46,756,541	-	162,502,144	16,251,114,190	1.0%	100,822	1,612	-	2,712,424	7,314,184
2012	107,857,328	48,885,099	-	156,742,427	15,721,793,938	1.0%	101,586	1,543	-	2,355,572	6,681,332
2013	99,349,768	44,497,391	-	143,847,159	15,420,048,309	0.9%	102,623	1,402	-	2,256,096	5,963,481
2014	90,596,851	42,302,195	-	132,899,046	16,153,767,752	0.8%	104,124	1,276	20,849,280	2,166,620	5,250,629
2015	82,248,421	43,338,840	-	125,587,261	17,293,606,269	0.7%	105,456	1,191	20,818,270	2,077,143	4,547,777
2016	73,803,009	39,555,423	-	113,358,432	18,017,370,030	0.6%	107,152	1,058	43,872,481	1,982,667	3,844,925
% Change	-10.3%	-8.7%	0.0%	-9.7%	4.2%	-13.4%	1.6%	-0.111659926	110.7%	-4.5%	-15.5%
% Ch. Since 2007	-5.8%	-29.0%	-100.0%	-19.9%	29.7%	-38.3%	8.2%	-0.259967724	100.0%	-45.0%	100.0%

Business-type Activities											
Business-type Activities				Total Primary Government				Self-Imposed Debt Limit Information (3)			
Fiscal Year	Revenue Bonds	Support Agreement	Total Primary Government	Demographic Information		Total Primary Government Debt as a Percentage of Personal Income	Total Primary Government Debt Per Capita	Outstanding Debt Funded by General Governmental Expenditures (4)	Ratio of Outstanding Debt Funded by General Governmental Expenditures to Assessed Value (4)	Outstanding Debt Funded by General Governmental Expenditures per Capita (5)	Ratio of Total General Bonded Debt per Capita Income (6)
				Total Personal Income (2) (000's)	Per Capita Personal Income (2)						
2007	40,509,437	-	185,705,901	4,291,484	43,328	4.3%	1,875	145,196,464	1.1%	1,466	3,268
2008	38,906,488	-	186,143,721	4,505,651	45,186	4.1%	1,867	147,237,233	1.0%	1,477	3,198
2009	36,836,758	-	192,663,047	4,402,673	44,004	4.4%	1,926	155,826,289	1.0%	1,557	3,499
2010	34,612,657	-	205,680,688	4,496,050	44,778	4.6%	2,048	171,068,031	1.1%	1,704	3,746
2011	21,887,907	10,562,075	204,978,734	4,781,310	47,423	4.3%	2,033	172,528,752	1.1%	1,711	3,427
2012	20,943,819	9,172,282	195,895,432	4,965,056	48,875	3.9%	1,928	165,779,331	1.1%	1,632	3,207
2013	19,951,453	7,792,489	179,810,678	5,037,394	49,086	3.6%	1,752	152,066,736	1.1%	1,482	2,930
2014	19,525,241	6,432,696	178,988,388	5,217,541	50,109	3.4%	1,719	161,165,575	1.1%	1,548	2,652
2015	18,970,376	5,077,903	177,078,730	5,284,286	50,109	3.4%	1,679	153,030,451	1.0%	1,451	2,506
2016	17,581,614	3,723,110	184,363,229	5,369,271	50,109	3.4%	1,721	163,058,505	0.9%	1,522	2,262
% Change	-7.3%	-26.7%	4.1%	1.6%	0.0%	2.5%	2.5%	6.6%	-5.4%	4.9%	-9.7%
% Ch. Since 2007	-56.6%	-100.0%	-0.7%	25.1%	15.7%	-20.7%	-8.2%	12.3%	-20.5%	3.8%	-30.8%

Notes:

- (1) See Financial Statement Note IV-E for additional information on outstanding debt.
- (2) Population estimates at June 30th for each year from Hanover County Planning Department. Per Capita Personal Income is calculated by dividing Personal Income by the population estimate for each fiscal year. Personal income data for 2007 through 2014 (the last year available) is obtained from the Bureau of Economic Analysis, U.S. Department of Commerce. Per Capita Personal Income for 2015 and 2016 is assumed to be equal to 2014, the last year for which Personal Income data is available from the U.S. Department of Commerce. Personal Income amounts for 2015 and 2016 are calculated by multiplying the population estimates by the Per Capita Personal Income estimates for each year.
- (3) **Self-imposed debt limit information:**  
The Commonwealth of Virginia does not impose a legal limit on the amount of long-term indebtedness the County can incur or have outstanding. The Board of Supervisors, however, has imposed limits in the County's Debt Policy. These limits, and relevant information pertaining to them are described in this table, and on Table 4 of this Statistical Section.
- (4) The County's debt policy provides that outstanding debt funded by general government expenditures as a percentage of Assessed Value will not exceed 2.5 percent. Outstanding debt funded by general governmental expenditures includes general bonded debt, infrastructure and state moral obligation debt, governmental activity capital lease obligations, and governmental activities support agreements presented above.
- (5) The County's debt policy provides that outstanding debt funded by general government expenditures per Capita will not exceed \$1,900 at June 30, 2007, growing at two percent annually (\$2,272 for fiscal year 2016). The policy ceiling was \$1,800 for 2006.
- (6) The County's debt policy provides that general bonded debt per Per Capita Income will not exceed \$5,000.

COUNTY OF HANOVER, VIRGINIA

Table 10

Pledged Revenue Coverage (1) (Unaudited)  
Last Ten Fiscal Years

**Utility - Water and Sewer Revenue Bonds**

Fiscal Year	Utility Revenues (2,7)	Less: Operating Expenses (3)	Net Available Revenues	Debt Service Requirements		Net Available Revenues Coverage (4)	Utility - Debt Covenant Coverage Ratio (1,5)		
				Principal	Interest		Debt Service		Debt Covenant Coverage Test
							Senior Debt Service	Subordinate Debt Service	
2007	24,793,867	14,376,026	10,417,841	1,892,781	1,821,373	2.8	3,546,105	168,049	2.5
2008	34,519,573	15,127,475	19,392,098	1,909,173	1,917,256	5.1	3,658,489	167,940	4.4
2009	25,584,480	16,429,026	9,155,454	1,915,617	1,883,137	2.4	3,627,119	171,635	2.1
2010	24,194,254	17,331,485	6,862,769	1,947,116	1,803,348	1.8	3,583,203	167,261	1.6
2011	25,293,064	15,245,233	10,047,831	1,968,672	1,772,376	2.7	3,570,322	170,726	2.3
2012	25,048,715	16,458,146	8,590,569	1,986,020	1,559,074	2.4	3,378,974	166,120	2.1
2013	27,320,235	16,487,597	10,832,638	2,006,019	1,508,668	3.1	3,349,252	165,435	2.7
2014	28,940,235	16,732,863	12,207,372	2,296,831	1,001,088	3.7	3,297,919	-	3.2
2015	29,549,906	16,531,486	13,018,420	2,406,830	884,863	4.0	3,291,693	-	3.4
2016	30,835,377	16,545,081	14,290,296	2,418,471	593,230	4.7	3,011,701	-	4.1
% Change			9.8%	0.5%	-33.0%	20.0%	-8.5%	0.0%	20.0%
% Ch. Since 2007			37.2%	27.8%	-67.4%	69.2%	-15.1%	-100.0%	68.2%

**Airport Revenue Bond**

Fiscal Year	Rent received from Airport Fixed Base Operator	Less: Operating Expenses	Net Available Revenues	Debt Service Requirements		Available Revenues Coverage (5)	Airport - Debt Covenant Coverage Ratio (1,6)			
				Principal	Interest		Rent Received	Restricted cash -	Lessee irrevocable	Debt Covenant Coverage Test
								(used during current FY or available at FYE for debt service)	letter of credit pledged for satisfaction of debt covenant ratio	
2008	\$ 61,039	\$ -	\$ 61,039	\$ 26,396	\$ 70,922	0.6	\$ 61,039	\$ 156,081	\$ 36,000	2.6
2009	88,093	-	88,093	54,820	89,158	0.6	88,093	156,081	36,000	1.9
2010	152,748	-	152,748	57,640	86,337	1.1	152,748	12,361	36,000	1.4
2011	157,330	-	157,330	60,605	83,372	1.1	157,330	-	36,000	1.3
2012	162,050	-	162,050	63,723	80,254	1.1	162,050	-	36,000	1.4
2013	166,912	-	166,912	67,001	75,274	1.2	166,912	-	36,000	1.4
2014	171,919	-	171,919	70,448	71,740	1.2	171,919	-	36,000	1.5
2015	177,077	-	177,077	74,072	68,024	1.2	177,077	-	36,000	1.5
2016	182,388	-	182,388	77,883	64,116	1.3	182,388	-	36,000	1.5
% Change			3.0%	5.1%	-5.7%	3.1%	3.0%	0.0%	0.0%	2.6%
% Ch. Since 2008			198.8%	195.1%	-9.6%	104.8%	198.8%	-100.0%	0.0%	-40.9%

Notes: (1) Further information on the County's revenue bonds can be found in Note IV-E to the accompanying basic financial statements.

(2) Utility revenues exclude donated capital assets.

(3) Utility operating expenses exclude depreciation.

(4) The net available revenues coverage equals net available revenues divided by total debt service requirements.

(5) The utility debt covenant coverage ratios assist users to assess the County's legal compliance with its utility debt service covenant requirements. The County's water and sewer revenue bonds debt covenant requires the ratio of utilities net available revenues divided by the sum of 115% of senior debt service and 100% of subordinate debt service to exceed 1.0.

(6) During fiscal 2007, the County issued an airport revenue bond, secured by rent from the airport's fixed base operator. The airport bond had no debt service requirement or debt covenant requirement for fiscal 2007. Beginning in fiscal year 2008, the County's airport debt covenant required the ratio of the sum of rent received from the airport's fixed base operator, restricted cash used during the fiscal year (FY) or available at fiscal year-end (FYE) for airport bond debt service, and the amount of any lessee irrevocable letter of credit, divided by the airport bond principal and interest paid during the fiscal year to equal or exceed 1.25. The lease agreement with the airport's fixed base operator contains scheduled rent increases consistent with the availability of the property to the lessee, designed to meet the debt covenant coverage requirement during the lease term.

(7) Utility revenues do not include exercise of oversize credits, which are reported as capital contributions on Exhibit 8 of the financial statements.

**COUNTY OF HANOVER, VIRGINIA**  
Demographic Statistics (Unaudited)  
Last Ten Fiscal Years

**Table 11**

Fiscal Year	Population (1)	Personal Income (1) (000's)	Per Capita Personal Income (1)	Median Age (2)	Unemployment Rate (3)	School Enrollment (4)	School Instructional Positions (5)	School Enrollment to Instructional Positions Ratio
2007	99,047	4,291,484	43,328	38.9	2.5%	18,844	1,563	12.1
2008	99,713	4,505,651	45,186	40.4	3.4%	18,686	1,577	11.8
2009	100,051	4,402,673	44,004	39.8	6.5%	18,566	1,614	11.5
2010	100,408	4,496,050	44,778	40.4	6.6%	18,420	1,569	11.7
2011	100,822	4,781,310	47,423	40.8	6.0%	18,191	1,489	12.2
2012	101,586	4,965,056	48,875	41.2	5.5%	18,125	1,487	12.2
2013	102,623	5,037,394	49,086	41.5	5.0%	17,942	1,426	12.6
2014	104,124	5,217,541	50,109	41.8	4.5%	17,952	1,410	12.7
2015	105,456	5,284,286	50,109	41.8	3.9%	17,734	1,445	12.3
2016	107,152	5,369,271	50,109	41.8	3.4%	17,776	1,442	12.3
% Change	1.6%	1.6%	0.0%	0.0%	-12.8%	0.2%	-0.2%	0.4%
% Ch. Since 2007	8.2%	25.1%	15.7%	7.5%	36.0%	-5.7%	-7.7%	2.2%

Notes: (1) Population estimates at June 30th for each year from Hanover County Planning Department. Per Capita Personal Income is calculated by dividing Personal Income by the population estimate for each fiscal year. Personal income data for 2007 through 2014 (the last year available) is obtained from the U. S. Department of Commerce, Bureau of Economic Analysis. Per Capita Personal Income for 2015 and 2016 is assumed to be equal to 2014, the last year for which Personal Income data is available from the U.S. Department of Commerce, Bureau of Economic Analysis. Personal Income amounts for 2015 and 2016 are calculated by multiplying the population estimates by the Per Capita Personal Income estimates for each year.

(2) U. S. Department of Commerce, Census Bureau

(3) Virginia Employment Commission

(4) Hanover County School Board (30th day enrollment for school fiscal year).

(5) Hanover County School Board (instructional positions include teachers, guidance counselors, librarians and other instructional-related positions).

**COUNTY OF HANOVER, VIRGINIA**

**Table 12**

Principal Employers (1) (Unaudited)  
Current Year and Nine Years Ago

Employer	Type of Business	2015			2006		
		Employees	Rank	Percentage of Total County Employment (2)	Employees	Rank	Percentage of Total County Employment (2)
Hanover County Schools	Education	2,438	1	4.5%	2,673	1	5.0%
Bon Secours Memorial Regional Medical	Hospital/Medical Center	1,000 and over	2	3.7%	1,000 and over	3	3.7%
County of Hanover	Government	1,048	3	3.7%	1,043	4	2.0%
Wal-Mart Stores	Retail	500-999	4	1.4%	500-999	7	1.4%
Tyson Farms	Food Manufacturing	500-999	5	1.4%	500-999	8	1.4%
Kings Dominion	Entertainment	500-999	6	1.4%	500-999	2	
Acosta Sales & Marketing Co	Sales & Marketing	500-999	7	1.4%	n/a		
Supervalu Distribution Center (2015)/Richfood(2006)	Food Distributor	500-999	8	1.4%	500-999	5	1.4%
Sales Mark	Wholesale Electronic Markets	250-499	9	1.4%	500-999	n/a	1.4%
Randolph-Macon College	Education	250-499	10	0.7%	500-999	6	1.4%
Culpeper Star Exponent	Newspaper Publisher		n/a		250-499	9	0.7%
AMF Bowling Companies	Miscellaneous Manufacturing		n/a		250-499	10	0.7%
<b>Totals</b>				<b>20.8%</b>			<b>19.1%</b>
<b>Total County Employment (3)</b>		<b>54,303</b>			<b>53,357</b>		

- Notes:
- (1) Sources: County and Schools employment levels provided by the Hanover County Department of Finance and Management Services, Budget Division. Other data provided by the Virginia Employment Commission (VEC). Employment levels represent full-time equivalents. The most recent year for which this data is available is 2015.
  - (2) Employment ranges for the private sector are as published by the VEC to ensure confidentiality. Percentages are based on the midpoint of the employment range.
  - (3) VEC Annual not Seasonally Adjusted Labor Force

COUNTY OF HANOVER, VIRGINIA

Full-time Equivalent Government Employees by Function (1) (Unaudited)  
Last Ten Fiscal Years

Table 13

Function/Program	Full-time Equivalent Employees as of June 30									
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
<b>Primary government:</b>										
General governmental administration	138	140	145	141	137	132	123	130	132	133
Judicial administration	54	57	59	59	57	57	55	57	59	64
Public safety	433	457	472	474	464	462	449	449	464	489
Public works	71	73	73	73	60	88	83	83	83	86
Human services	235	221	227	226	198	189	183	181	182	185
Parks, recreation and cultural	47	49	50	50	37	37	33	32	32	31
Community development	33	34	31	35	29	29	25	24	24	24
Public utilities	93	95	96	96	95	95	93	91	91	93
Fleet management (2)	27	28	29	29	29	-	-	-	-	-
Self insurance fund	-	-	1	1	1	1	1	1	1	1
Totals - Primary government	1,131	1,154	1,183	1,184	1,107	1,090	1,045	1,048	1,068	1,106
<b>Component Unit:</b>										
School Board	2,827	2,903	2,973	2,678	2,544	2,532	2,462	2,438	2,456	2,466
<b>Total:</b>	3,958	4,057	4,156	3,862	3,651	3,622	3,507	3,486	3,524	3,572

Notes: (1) Source: Hanover County Department of Finance and Management Services, Budget Division.  
(2) In FY12, Facilities Management, General Services, and Fleet Management were merged together as General Services. Fleet Management is now part of the General Fund and no longer an Internal Service Fund.

Function/Program	Fiscal Year									
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
<b>Primary government:</b>										
<b>General governmental administration</b>										
Number of registered voters	63,059	65,290	67,322	68,294	68,968	71,832	71,010	71,828	72,268	75,126
Number of real estate transfers	3,293	3,564	2,173	2,874	2,800	3,027	3,065	3,256	3,606	4,003
State income tax returns processed	12,225	10,790	8,038	7,757	7,545	8,696	7,514	7,854	7,600	6,268
<b>Judicial administration</b>										
Judgments docketed	3,330	3,330	3,388	3,740	4,321	4,041	3,543	3,114	2,975	2,958
<b>Public safety</b>										
Sheriff incidents	42,340	42,928	41,863	40,189	46,077	38,819	37,125	37,891	34,474	38,046
Number of sworn officers	189	196	201	201	201	201	201	207	211	207
Fire/EMS incidents	10,712	7,954	10,735	11,705	13,381	14,216	13,620	15,740	15,854	13,256
Animal control incidents	8,018	7,881	8,508	7,029	6,720	6,485	6,009	6,233	5,877	5,815
Commercial building plan reviews	517	624	414	439	377	414	412	412	506	490
Residential building plan reviews	1,427	1,330	1,051	1,025	1,092	1,098	1,278	1,381	1,462	1,549
<b>Public works</b>										
Tons of solid waste received	37,086	39,306	38,243	37,700	37,600	36,599	32,571	32,198	44,651	48,336
Tons of solid waste recycled	14,000	13,300	17,000	18,000	18,500	20,000	21,418	15,141	11,970	14,217
<b>Human services</b>										
Communicable disease visits/investigations	689	533	969	429	262	405	370	268	555	679
Immunization visits (3)	693	501	358	9,454	1,210	312	636	471	311	391
Restaurant inspection visits	1,068	1,449	1,024	560	894	710	911	815	939	974
Social services lobby visits	10,150	12,143	16,271	15,377	17,632	20,027	19,018	17,681	15,541	14,700
Social services telephone calls received	28,206	22,413	25,679	24,089	25,997	29,323	25,315	24,605	23,864	20,443
Number of Hanover Youth Service Council (HYSC) projects	30	36	34	39	48	48	44	43	37	36
HYSC Volunteer hours reported	762	711	780	1,406	1,793	1,847	1,353	1,576	1,080	1,183
<b>Parks, recreation and cultural</b>										
Active Library borrowers	52,657	50,149	56,968	65,558	74,382	79,700	80,553	80,642	82,096	83,785
Internet sessions	70,189	72,130	84,423	114,945	150,295	103,700	134,980	142,545	141,492	130,315
Library reference questions answered	193,942	214,409	240,776	295,810	356,454	365,265	330,062	375,526	384,223	388,748
<b>Community development</b>										
Economic development services to existing/prospective businesses	350	350	311	311	311	286	253	212	479	405
<b>Public utilities</b>										
Water customers	19,472	19,742	19,930	20,125	20,381	20,592	19,198	19,647	19,995	20,488
Wastewater customers	17,661	17,931	18,178	18,367	18,604	18,816	18,640	19,098	19,428	19,929
Daily average water distributed (million gallons/day)	8.80	8.50	8.20	8.70	9.04	8.70	8.60	8.56	8.90	8.90
Maximum daily water capacity (million gallons/day)	19.95	19.95	19.95	19.95	19.95	19.95	19.95	19.95	19.95	19.95
Daily average wastewater treatment (million gallons/day)	6.20	5.60	6.70	6.93	6.94	6.07	5.99	6.79	5.80	7.07
Maximum daily capacity of wastewater treatment plant (mg/d)	13.50	13.50	13.50	15.50	15.50	15.50	15.50	15.50	15.50	15.50
<b>General services</b>										
School buses serviced	302	301	309	311	303	310	303	297	301	313
Public safety vehicles serviced	425	434	433	442	438	421	470	476	470	519
Fleet availability	96.8%	96.7%	97.0%	97.0%	96.2%	95.4%	95.2%	96.9%	96.6%	96.6%

- Notes: (1) Source: County Departments as identified above.  
(2) Information not available prior to first year reported. Operating indicators for the School Component Unit are presented on the Demographic Information schedule.  
(3) Variability in number of immunization visits from year to year due to various factors. H1N1 immunizations primary factor for volume of visits in 2010.

Function/Program	Fiscal Year									
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
<b>Primary government:</b>										
<b>General governmental administration</b>										
Estimated square feet- all general administrative office space	42,552	43,436	43,436	43,436	47,436	47,436	47,571	47,762	47,762	47,762
<b>Judicial administration</b>										
Estimated square feet - all judicial buildings	58,460	58,460	58,460	58,460	58,460	58,460	58,460	58,460	58,460	58,460
<b>Public safety</b>										
Estimated square feet - all public safety buildings	177,577	177,577	200,804	208,804	213,447	213,447	214,604	214,604	214,604	214,604
Number of sheriff's stations	1	1	1	1	1	1	1	1	1	1
Correctional facility inmate capacity	437	437	437	437	437	437	437	469	469	495
Number of fire/EMS stations	16	16	16	16	16	16	16	16	16	16
<b>Public works</b>										
Estimated square feet - all public works	17,565	17,565	17,565	17,565	17,565	17,565	17,665	17,665	17,665	17,665
Number of solid waste convenience centers	6	6	6	6	6	6	6	6	6	6
County Airport - acres in facility	232	232	232	232	257	260	260	260	260	257
Aircraft hanger spaces - County Airport	46	54	54	54	54	54	54	54	54	54
Aircraft tie-down spaces	56	56	56	56	56	56	56	56	56	56
Length of runway (ft)	5,400	5,400	5,400	5,400	5,400	5,400	5,402	5,402	5,402	5,402
<b>Human services</b>										
Estimated square feet of facilities	53,120	53,120	52,939	52,939	62,939	62,939	62,939	62,939	62,939	62,939
<b>Parks, recreation and cultural</b>										
Number of County parks/boat launch	12	14	14	14	14	14	14	14	14	14
Park acreage (2)	809	1,081	1,116	1,116	1,190	1,282	1,282	1,282	1,250	1,250
<b>Public utilities</b>										
Miles of water mains	366	380	387	389	398	412	419	425	429	434
Number of fire hydrants	2,041	2,162	2,245	2,309	2,367	2,422	2,475	2,523	2,564	2,599
Miles of sanitary sewers	347	356	360	362	369	379	383	389	394	399
Number of wastewater treatment plants	4	4	4	4	4	4	4	4	4	4
<b>General services</b>										
Number of vehicles maintained	1,100	1,145	1,200	1,220	1,204	1,193	1,198	1,206	1,210	1,189
<b>School Board Component Unit:</b>										
Number of elementary schools	14	14	15	15	15	15	15	15	15	15
Number of secondary schools	8	8	8	8	8	8	8	8	8	8
Alternative Education Facility	-	1	1	1	1	1	1	1	1	1
Number of Technology Centers	-	-	1	1	1	1	1	1	1	1

Notes: (1) Source: County Departments as identified above.

(2) 2011 - North Anna Battlefield Park increased in acreage due to donation by Martin Marietta. Ashland Trolley Line donated to Town of Ashland.

2012 - North Anna Battlefield Park increased in acreage due to donation by Martin Marietta.

## **COMPLIANCE SECTION**

**COUNTY OF HANOVER, VIRGINIA**  
 Schedule of Expenditures of Federal Awards  
 Year Ended June 30, 2016

Federal Granting Agency/Recipient State Agency/Grant Program	Federal Catalog Number	Program Clusters	Federal Expenditures
<b>DEPARTMENT OF AGRICULTURE:</b>			
Passed Through the Commonwealth of Virginia:			
<u>Department of Agriculture and Consumer Services:</u>			
National School Lunch Program - Cafeteria (commodities)	10.555	\$ 242,103	
<u>Department of Education:</u>			
School Breakfast Program	10.553	262,953	
National School Lunch Program	10.555	<u>1,127,876</u>	
Total Child Nutrition Cluster		1,632,932	\$ 1,632,932
<u>Department of Health:</u>			
Child & Adult Care Food Program	10.558		35,609
<u>Department of Social Services:</u>			
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	<u>530,727</u>	
Total SNAP Cluster		530,727	530,727
<b>DEPARTMENT OF DEFENSE:</b>			
Direct Payments:			
JROTC	12.000		233,243
<b>DEPARTMENT OF THE INTERIOR:</b>			
Direct Payments:			
Payments in Lieu of Taxes (PILT)	15.226		12,218
<b>DEPARTMENT OF JUSTICE:</b>			
Direct Payments:			
Equitable Sharing Program	16.922		59,517
Passed Through the Commonwealth of Virginia:			
<u>Department of Criminal Justice Services:</u>			
Crime Victim Assistance (16-S9600VW15)	16.575		82,678
Edward Byrne Memorial Justice Assistance Grant Program (15-I1220LO14, 16-A3319BY11)	16.738		6,111
Equitable Sharing Program	16.922		7,799
<u>Department of Social Services:</u>			
Crime Victim Assistance (FAM-15-054-17)	16.575		24,460
<b>DEPARTMENT OF TRANSPORTATION:</b>			
Direct Payments:			
Department of Aviation:			
Airport Improvement Program	20.106		492,762
Passed Through the Commonwealth of Virginia:			
<u>Department of Transportation:</u>			
Highway Planning & Construction	20.205	<u>2,579,934</u>	
Total Highway Planning and Construction Cluster		2,579,934	2,579,934
<u>Department of Motor Vehicles:</u>			
Alcohol Open Container Requirements (154AL-2016-56106-6306)	20.607		69,009
<b>ENVIRONMENTAL PROTECTION AGENCY:</b>			
Passed Through the Commonwealth of Virginia:			
<u>Virginia Department of Environmental Quality:</u>			
Chesapeake Bay Foundation	66.466		2,508
<b>DEPARTMENT OF EDUCATION:</b>			
Passed Through the Commonwealth of Virginia:			
<u>Department of Education:</u>			
Adult Education - Basic Grants to States (V002A120047, V002A130047)	84.002		72,253
Title I Grants to Local Educational Agencies (S010A110046, S010A120046, S010A130046)	84.010		1,073,353
Career and Technical Education - Basic Grants to States (V048A130046)	84.048		145,815
Special Education_Grants to States (042-88085D-H027A120107, 042-61110-H027A140107)	84.027	3,096,402	
Special Education_Preschool Grants (H173A130112)	84.173	<u>72,554</u>	
Total Special Education Cluster (IDEA)		3,168,956	3,168,956
Advanced Placement Program (Advanced Placement Test Fee; Incentive Programs Grants)	84.330		3,555
English Language Acquisition State Grants (S365A110046, S365A120046, S365A130046)	84.365		17,552
Improving Teacher Quality State Grants (S367A120044, S367A130044)	84.367		247,357
<u>Department of Behavioral Health &amp; Developmental Services:</u>			
Special Education-Grants for Infants & Families (720C-04363-13D-17)	84.181		119,256

**COUNTY OF HANOVER, VIRGINIA**  
 Schedule of Expenditures of Federal Awards  
 Year Ended June 30, 2016

Federal Granting Agency/Recipient State Agency/Grant Program	Federal Catalog Number	Program Clusters	Federal Expenditures
<b>DEPARTMENT OF HEALTH AND HUMAN SERVICES:</b>			
Direct Payments:			
Head Start (03CH0337)	93.600		\$ 897,524
Passed Through the Commonwealth of Virginia:			
<u>Department of Social Services:</u>			
Promoting Safe & Stable Families	93.556		26,862
Temporary Assistance for Needy Families	93.558	317,338	
Total TANF Cluster		317,338	317,338
Refugee & Entrant Assistance_State Administered Programs	93.566		376
Low-Income Home Energy Assistance	93.568		31,259
Child Care Mandatory & Matching Funds of the Child Care & Development Fund	93.596	51,137	
Total CCDF Cluster		51,137	51,137
Chafee Education and Training Vouchers Program (ETV)	93.599		3,481
Stephanie Tubbs Jones Child Welfare Services Program	93.645		1,825
Foster Care_Title IV-E	93.658		377,576
Adoption Assistance	93.659		253,911
Social Services Block Grant	93.667		264,049
Chafee Foster Care Independence Program	93.674		5,961
<u>Department of Medical Assistance Services:</u>			
Children's Health Insurance Program	93.767		22,164
<u>Department of Medical Assistance Services:</u>			
Medical Assistance Program	93.778	671,145	
Total Medicaid Cluster		671,145	671,145
<u>Department of Behavioral Health and Developmental Services:</u>			
Block Grants for Community Mental Health Services (44506-50138)	93.958		68,760
Block Grants for Prevention & Treatment of Substance Abuse (44501-50148, 720C-04220-09M206, 44501-50178)	93.959		373,110
<b>DEPARTMENT OF HOMELAND SECURITY:</b>			
Direct Payments:			
Staffing for Adequate Fire & Emergency Response (SAFER)	97.083		286,687
Passed Through the Commonwealth of Virginia:			
<u>Department of Emergency Management:</u>			
Emergency Management Performance Grants	97.042		22,997
Homeland Security Grant Program	97.067		27,095
			\$ 14,320,861

See accompanying notes to schedule of expenditures of federal awards.

See accompanying independent auditors' report.

## COUNTY OF HANOVER, VIRGINIA

Notes to Schedule of Expenditures of Federal Awards  
Year Ended June 30, 2016

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### 1. GENERAL

The accompanying Schedule of Expenditures of Federal Awards (the Schedule or SEFA) includes all federal grant activity of the County of Hanover, Virginia (the County), and its component units. The County's reporting entity is defined in Note 1 of the County's basic financial statements. All federal financial assistance received directly from federal agencies, as well as federal financial assistance passed through other government agencies or not-for-profit organizations, is included on the Schedule.

### 2. BASIS OF ACCOUNTING

The Schedule is presented using the modified accrual basis of accounting for governmental funds and the accrual basis of accounting for proprietary funds, as described in Note I. C. to the County's basic financial statements. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Therefore, some amounts presented in the Schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements. For the year ended June 30, 2016, the County participated in the following federal programs in which non-cash benefits were provided through the State to eligible participants:

National School Lunch Program – Cafeteria (Commodities) (CFDA Number 10.555) – The value of food commodities was calculated using the U.S. Department of Agriculture's Food and Nutrition Service commodity price lists.

Supplemental Nutrition Assistance Program (CFDA Number 10.551) – The Virginia Department of Social Services uses an Electronic Benefits Transfer (EBT) process for Supplemental Nutrition Assistance benefit distribution. Due to the State administration of the EBT process, those benefits are not included in the Schedule.

**COUNTY OF HANOVER, VIRGINIA**

Notes to Schedule of Expenditures of Federal Awards  
Year Ended June 30, 2016

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**3. RELATIONSHIP TO THE FINANCIAL STATEMENTS**

Federal expenditures are reported in the reporting entity financial statements as follows:

<u>Fund</u>	<u>Federal Expenditures</u>
Primary Government:	
Governmental Activities:	
General	\$ 3,622,977
County Improvements	<u>2,579,934</u>
Total Governmental Activities	<u>6,202,911</u>
Business-type Activities:	
Non-major - Airport	<u>492,762</u>
Total Business-type Activities	<u>492,762</u>
Total Primary Government	<u>6,695,673</u>
Component Unit:	
School Board	<u>7,625,188</u>
Total Component Unit	<u>7,625,188</u>
Total Federal expenditures	<u>\$ 14,320,861</u>

**4. SUB-RECIPIENT PAYMENTS**

The County did not expend any funds to a subrecipient during the fiscal year ended June 30, 2016.

**5. INDIRECT COST RATE**

The County has not elected to use the 10% de minimus indirect cost rate discussed in UG Section 200.414.



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1021 East Cary Street  
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**Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards***

The Honorable Members of the Board of Supervisors  
County of Hanover, Virginia:

We have audited, in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Counties, Cities, and Towns* (Specifications), issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the County of Hanover, Virginia (the County) as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated November 8, 2016.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and



material effect on the determination of financial statement amounts, and certain provisions of other laws and regulations specified in the Specifications, Chapters Two and Three. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported herein under *Government Auditing Standards* or the Specifications.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* and the Specifications in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KPMG LLP

November 8, 2016



KPMG LLP  
Suite 2000  
1021 East Cary Street  
Richmond, VA 23219-4023

## **Independent Auditors' Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance**

The Honorable Members of the Board of Supervisors  
County of Hanover, Virginia:

### **Report on Compliance for Each Major Federal Program**

We have audited the County of Hanover, Virginia's (the County) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of County's major federal programs for the year ended June 30, 2016. The County's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### ***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### ***Auditors' Responsibility***

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

#### ***Opinion on Each Major Federal Program***

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2016.



## **Report on Internal Control Over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*KPMG LLP*

November 8, 2016

**COUNTY OF HANOVER, VIRGINIA**  
Schedule of Findings and Questioned Costs  
Year ended June 30, 2016

**(1) Summary of Auditors' Results**

- (a) Type of report issued on whether the financial statements were prepared in accordance with generally accepted accounting principles: **Unmodified**
- (b) Internal control deficiencies over financial reporting disclosed by the audit of the financial statements:
  - Material weaknesses: **No**
  - Significant deficiencies: **None Reported**
- (c) Noncompliance material to the financial statements: **No**
- (d) Internal control deficiencies over major programs disclosed by the audit:
  - Material weaknesses: **No**
  - Significant deficiencies: **None reported**
- (e) Type of report issued on compliance for major programs: **Unmodified**
- (f) Audit findings that are required to be reported in accordance with 2 CFR 200.516(a): **No**
- (g) Major programs:
  - U.S. Department of Education: Head Start Program – CFDA No. 93.600
  - U.S. Department of Transportation: Highway Planning and Construction Program – CFDA No. 20.205
- (h) Dollar threshold used to distinguish between Type A and Type B programs: **\$750,000**
- (i) Auditee qualified as a low-risk auditee: **Yes**

**(2) Findings Relating to the Financial Statements Reported in Accordance with *Government Auditing Standards***

None

**(3) Findings and Questioned Costs Relating to Federal Awards**

None

# HANOVER COUNTY DEPARTMENT OF FINANCE AND MANAGEMENT SERVICES

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Kathleen T. Seay, CPA, CISA  
Director of Finance and Management Services

## ACCOUNTING DIVISION

Jacob A. Sumner, CMA, CGFM, Accounting Division Director  
Lauren N. Brown, CPA, Senior Accountant  
Jacqueline A. Manzer, CPA, Accountant  
Christine H. Chen, CPP, Payroll Manager  
Debbie C. Clark, Payroll Analyst  
Bonnica H. Cotman, Payroll Analyst  
Kelli M. Hoffner, Financial Technician  
Nancy M. Mancuso, Financial Technician  
Connie L. Mills, Financial Technician  
Donna B. Neely, Systems Administrator  
Amy L. Sylvia, Financial Technician  
Erika L. Taylor, Payroll Analyst

## BUDGET DIVISION

Shelly H. Wright, Budget Division Director  
Mark A. Highfield, Budget Manager  
Les E. Beasley, Analyst  
Caitlin A. Farrell, Analyst

## PURCHASING DIVISION

Steven K. Rush, Purchasing Division Director  
Patti M. Beasley, Purchasing Officer  
Trena A. Ponton, Purchasing Officer  
Kristin St. Germain, Financial Technician

*Hanover: People, Tradition and Spirit*

# Our Vision

A PLACE, INSPIRED BY  
ITS PEOPLE, TRADITION & SPIRIT,  
WHICH WILL BE THE PREMIER COMMUNITY  
FOR PEOPLE & BUSINESSES TO ACHIEVE THEIR FULL POTENTIAL

# Our Mission

TO BE A PREMIER COMMUNITY  
BY PROVIDING SUPERIOR SERVICE THROUGH  
CREATIVITY, INNOVATION & SOUND FINANCIAL PRACTICES

# Our Values

INTEGRITY • ACCOUNTABILITY • RESPECT • INCLUSIVENESS

**HANOVER COUNTY**  
PEOPLE, TRADITION & SPIRIT

